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DEMONSTRATION OF NONPOINT POLLUTION ABATEMENT
THROUGH IMPROVED STREET CLEANING PRACTICES

by

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DISCLAIMER

This report has been reviewed by the Municipal Environmental Research Laboratory, U.S. Environmental Protection Agency and the City of San Jose Public Works Department, and approved for publication. Approval does not signify that the contents necessarily reflect the views and policies of the U.S. Environmental Protection Agency and the City of San Jose, nor does mention of trade names or commercial products constitute endorsement or recommendation for use.

FOREWORD

The U.S. Environmental Protection Agency was created because of increasing public and governmental concern about the dangers of pollution to the health and welfare of the American people. Noxious air, foul water, and spoiled land are tragic testimony to the deterioration of our natural environment. The complexity of that environment and the interplay between its components requires a concentrated and integrated attack on the problem.

Research and development is that necessary first step in problem solving, and involves defining the problem, measuring its impact, and searching for solutions. The Municipal Environmental Research Laboratory develops new and improved technology and systems for the prevention, treatment, and management of wastewater and solid and hazardous waste pollutant discharges from municipal and community sources; for the preservation and treatment of public drinking water supplies; and to minimize the adverse economic, social, health, and aesthetic effects of pollution. This publication is one of the products of that research and is a vital communications link between the researcher and the user community.

A detailed evaluation of various street cleaning programs can be used by those concerned with urban runoff control to estimate how adequately street cleaning can help meet local control objectives. This report presents the results of many street cleaning tests conducted in San Jose, California. These tests were influenced by normal conditions that can affect the effectiveness of street cleaning programs, including street surface condition, nature of street surface particulates, and parked cars. The effects of these variables are quantified and can be used by planners in many parts of the country. Other aspects of street cleaning and urban runoff were also studied and are presented in this report. These include street surface contaminant accumulation rates, runoff analyses, cost and effectiveness of alternative control measures, decision analyses to select control measures, and roadside airborne particulate concentrations.

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ABSTRACT

This final report presents the results and conclusions from the EPA-sponsored demonstration study of nonpoint pollution abatement through improved street cleaning practices. An important aspect of the study was the development of sampling procedures to test street cleaning equipment performance in real-world conditions. These sampling and experimental design procedures are described in detail and can be used by others to directly determine both street surface contaminant accumulation rates and street cleaning performance using other equipment in their own service areas.

The report describes accumulation rate characteristics of the various pollutants associated with street dirt. The results of performance tests for street cleaning equipment and the factors that are thought to affect this performance are also presented. These data are used to draw conclusions about elements that must be considered in designing an effective street cleaning program.

The study of urban runoff yielded information on runoff flow characteristics, concentrations and total mass yields of monitored pollutants in the runoff, and street dirt removal capabilities and effects on deposition in the sewerage for various kinds of storms. Estimated runoff control effectiveness by various street cleaning programs are also given. These data are summarized here, and urban runoff water quality is compared with recommended water quality criteria and the quality of treated sanitary wastewater.

Cost and labor effectiveness of street cleaning, runoff treatment, and combined runoff and wastewater treatment are also presented. In addition, the results of a special study of airborne dust losses from street surfaces are presented.

A comprehensive bibliography is also included for those who want further information about street cleaning practices and urban runoff characteristics.

This is the first study in a series of projects being conducted in San Jose, California, to evaluate the effects of urban runoff on a receiving water, to determine the source areas of the problem pollutants, and to select the most appropriate mixture of control measures.

This final report is submitted in fulfillment of Grant No. S-804432 by the City of San Jose under the sponsorship of the U.S. Environmental Protection Agency. Woodward-Clyde Consultants participated in this study under a subcontract with the City of San Jose. This project began in September 1976 and was completed in August 1978.

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TABLE 0-1. METRIC CONVERSION TABLE

To Convert	Multiply by	To Obtain
acre	0.405	hectares (ha)
cubic feet per second (cfs)	0.0283	cubic meters per second (m^3/sec)
cubic yard (yd^3)	0.765	cubic meters (m^3)
dollars per pound (\$/lb)	0.454	dollars per kilogram (\$/kg)
feet (ft.)	0.305	meters (m)
gallons (gal.)	3.79	liters (l)
gallons per curb-mile (gal/curb-mile)	6.10	liters per curb-kilometer (l/curb-km)
inch (in.)	2.54	centimeter (cm)
man-hours per pound (man-hrs/lb)	0.454	man-hours per kilogram (man-hrs/kg)
mile (mi)	1.61	kilometer (km)
miles per hour (mph)	1.61	kilometers per hour (km/hr)
pounds (lbs)	0.454	kilograms (kg)
pounds per curb-mile (lb/curb-mile)	3.55	kilograms per curb-kilometer (kg/curb-km)
pounds per hour (lb/hr)	0.454	kilograms per hour (kg/hr)
pounds per square inch (psi)	0.0703	kilograms per square centimeter (kg/cm^2)
pounds per vehicle-mile (lb/veh-mi)	3.55	kilograms per vehicle-kilometer (kg/veh-km)
pounds per year (lb/yr)	0.454	kilograms per year (kg/yr)
square feet (ft^2)	0.0929	square meters (m^2)
square mile (mi^2)	2.59	square kilometers (km^2)
ton	0.908	tonne (t)
tons per acre per year (tons/acre/yr)	0.446	tonne per hectare per year (t/ha/yr)
tons per cubic yard (tons/ yd^3)	0.843	tonne per cubic meter (t/m^3)

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The Public Works Department of the City of San Jose was the grantee of this project, with Woodward-Clyde Consultants (WCC) acting as consulting engineers for the city.

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Two street cleaner manufacturing companies were vital to the success of this project and must be acknowledged. Food Machinery Company (FMC) donated the use of one of their street cleaners and an operator. The help of Mr. Patrick Carroll, Mr. Bill Williams, and Mr. Clifford McNamara of FMC was appreciated. Newark Brush Company, manufacturer, and GCS Inc., distributor, enabled a different street cleaner to be used in the project. Thanks are extended to Dr. John Horton of Newark Brush Company and Mr. Dick Moore and Mr. Don Loper of GCS Inc.

SECTION 1

INTRODUCTION

Past research, notably that conducted for the U.S. Environmental Protection Agency (EPA), by the American Public Works Association (Sullivan 1969), and by the URS Research Company (Sartor and Boyd 1972; Pitt and Amy 1973; Amy et al. 1974), has clearly revealed the water pollution potential of street surface contaminants. These projects present strong evidence relating contaminated streets with the contamination of receiving waters. A paper presented at the American Water Works Association annual conference in Boston in 1974 (Pitt and Field 1974) using data from these reports compared the relative importance of untreated nonpoint urban storm runoff with treated sanitary wastewater in their potential effects on receiving waters. Reductions in runoff pollutants could be accomplished by treating the runoff and/or reducing the quantities of pollutants contaminating the runoff.

Although it is clear that pollutants in street dirt have a significant effect on the quality of urban runoff and its effect on receiving water, there are many questions that remain to be answered about the nature of this cause and effect relationship. This project attempted to answer some of these questions and to develop more specific information that was needed in order to select effective control measures.

This study was designed to measure street cleaning equipment effectiveness in removing pollutants from the street surface in a real-world situation. It must be emphasized that the purpose of the project was not to compare specific types of equipment. Rather, it was to determine the range in capabilities of current street cleaning equipment in order to gain information about the general cost and effectiveness of street cleaning programs in removing street surface pollutants.

The study also determined pollutant accumulation rates of street dirt in test areas with different characteristics. Because the pollution characteristics of street dirt are known to vary as a function of particle size (Sartor and Boyd 1972; Pitt and Amy 1973), specific concentrations of various pollutants in different particle size groups were examined. In addition, the effectiveness of street cleaning equipment in removing different particle sizes from the street, and bulk densities for various particle sizes were also examined. These data demonstrate the potential quantity of pollutants that may be affected by street cleaning, the relationship of the pollutants to street dirt particle size, and the way various particle sizes may settle out in a water column (in the sewerage or in a treatment process).

Another area of concern is the transport of particulates in sewerage systems and the associated mass balance relationships. In a combined sewerage system, the sanitary sewage flow velocities are much less during dry weather than during wet weather, when the additional urban storm runoff adds to the flow volumes. During dry weather, primary sanitary solids can settle out in the sewerage, to be flushed out during the high flows of wet weather. This increased concentration of solids can greatly add to the pollution load at the beginning of a storm (Burgess and Niple, Ltd. 1969; Pisano and Queiroz, 1977). Storms with low runoff volumes may remove large quantities of road surface particulates and transport them to the sewerage system. These particulates may settle out in the sewerage system and be available for flushing during periods of larger flows. Stormwater management techniques utilizing in-line storage can also cause large quantities of solids to build up in the system (Lager and Smith 1974; Pisano and Queiroz 1977). Some data are available on the buildup and transport of these solids in combined and separated sanitary sewerage systems. Comparisons of the amounts of pollutants in the street dirt and in the runoff from monitored storms provided information concerning deposition characteristics in the sewerage and the relative quantity of pollutants in the runoff originating in land-use areas other than the street surface.

Metcalf and Eddy (Lager and Smith 1974), in a study conducted for the EPA, summarized the technology available for the treatment and management of urban runoff and costs and effectiveness of treatment. Unfortunately, comparable data for street cleaning programs have not been available. Some information on typical street cleaner performance is available from earlier EPA-sponsored studies, but these limited data are based on idealized strip test conditions. Street cleaning performance data, which were used to make cost and labor effectiveness comparisons with alternative control measures, were obtained from tests in real-world conditions.

This study also examined resuspended street surface particulates. Estimates of air pollutant emissions for EPA air quality regions, statewide areas, and specific air basins are very important for continuing air quality control planning. Most utility, industrial, and residential activities (including unpaved roads) have received attention as particulate air pollutant sources. Research by Roberts (1973), MWRI (Cowherd, et al. 1977) and PEDCo (1977) indicates that paved roads should also be considered as important particulate air pollutant sources. Dust from the atmosphere, soil from erosion, and vehicular deposits on paved street surfaces can be disturbed by wind and traffic, causing particulate emissions. Street cleaning may be an effective means of removing these particulates before they can be blown into the air.

Very little quantitative information about particulate emissions from paved street surfaces is available. As part of an overall program to determine the behavior of radioactive fallout, the Nuclear Regulatory Commission has funded continuing studies of particulate residence times in the atmosphere, airborne particulate deposition rates, and resuspension of settled particulates. Some particle resuspension studies have included research of particle resuspension from asphalt streets caused by traffic. Their results and theories are useful, but these studies consider only particles that have settled onto the street surface from the atmosphere. This study examined losses from the total

particulate loading on the street surface, including both losses washed into the street through erosion, and tracked onto the street by vehicles.

It is expected that this study will have a two-fold benefit. First, the data obtained will fill significant gaps in current knowledge about the role of street dirt in causing water and air pollution, and to effect its control. Second, the carefully developed experimental design and sampling procedures for various portions of the study can be used by others wishing to obtain specific information about street dirt characteristics and its effects on air and water quality in their own cities.

SECTION 2

CONCLUSIONS

The conclusions presented here summarize the information that has been collected and analyzed as part of this current research. The effect these conclusions may have on a specific city's street cleaning program is expected to vary widely, depending on conditions in that city. For this reason, the study does not yield a set of specific, how-to instructions or generically applicable street cleaning guidelines. Rather, it indicates the type of information that must be considered in designing effective control measures. For more detailed information on results and a description of the analytical structure of the study, the reader is referred to Sections 3 through 6.

SAMPLING TECHNIQUES

One important aspect of the study was the development of sampling techniques that can be used to directly monitor changes in street surface loadings for different test areas over a long period. These sampling procedures (see Appendix A) can easily be used by a city's public works department to determine the specific loading conditions and street cleaning performance necessary. The sampling equipment can be rented if it is not available within the department. With these procedures, street surface loading conditions over a large area can be sampled in a relatively short time. The experimental design procedures (see Appendix B) can be used to determine the number of subsamples required for specific project objectives and study area conditions.

STREET CLEANING EQUIPMENT TESTS

The major element of the demonstration project was an evaluation of the effectiveness of several types of street cleaning equipment currently available under varying real-world conditions. This portion of the study investigated accumulation rates of street dirt in the various test areas, the effect of particle size on pollution concentrations and equipment performance. The study pointed out a number of elements that should be considered in designing an effective pollution abatement program.

One of these elements is the accumulation rate characteristics of street dirt. Tables 2-1 and 2-2 summarize the observed accumulation rate conditions. The study showed that accumulation rates vary widely in different test areas depending on street surface conditions, land use, and activities within the area. Street dirt loading was also found to increase more rapidly immediately after street cleaning, and then level off somewhat after several days. This loading pattern is expected to be due to wind and vehicle-caused turbulence

TABLE 2-1. AVERAGE TOTAL SOLIDS ACCUMULATION RATE

Test Area	Loading Immediately After Cleaning (lb/curb-mile)	Accumulation Rate for Period of Time Since Last Cleaned (lb/curb-mile/day)		
		0 → 2 days	2 → 10 days	10 → 30 days
Keyes-good asphalt	290	17	13	11
Keyes-oil and screens	1800	20	19	16
Tropicana-good asphalt	130	17	13	11
Downtown-good asphalt	170	10	9	9
Downtown-poor asphalt	780	20	20	20

TABLE 2-2. ANNUAL AVERAGE ACCUMULATION RATES FOR VARIOUS POLLUTANTS*
(lb/curb-mile/year)

Test Area	Total Solids	Chemical Oxygen Demand	Kjeldahl Nitrogen	Ortho- Phosphates	Lead	Zinc	Chromium	Copper	Cadmium
Keyes-Good Asphalt	4000	440	8.4	0.62	20	2.0	1.5	2.5	0.009
Keyes-Oil and Screens	5800	470	8.6	0.37	7.3	1.4	2.0	2.9	0.008
Tropicana-Good Asphalt	4000	440	8.4	0.62	20	2.0	1.5	2.5	0.009
Downtown-Good Asphalt	3300	440	6.2	0.47	20	2.8	1.8	3.5	0.01
Downtown-Poor Asphalt	7700	880	18	1.1	15	3.7	3.5	7.3	0.02

*The overall annual average accumulation rate for mercury was 0.0015 lb/curb-mile/year, and for asbestos was 3.7×10^{12} fibers/curb-mile/year.

suspending the particles in the air, thus causing increased air pollution. These characteristics should be considered in developing optimum street cleaning schedules.

Table 2-3 shows the median particle size of street surface particulates (before street cleaning) for the five study areas. The areas with better quality street surfaces had more of the smaller sized particles present. The median particle size of street dirt was also found to increase with time between cleaning and decrease with cleaning. Other tests also showed that street cleaning equipment picks up larger particles more effectively than smaller particles. As a result, the small particles tend to increase in abundance with time. Most of the monitored pollutants showed increases in concentration as particle size decreased. Thus, street cleaning equipment effectiveness at removing pollutants in the smaller particle sizes must be considered. It is important to note that street cleaning can remove important amounts of pollutants: this is because they also occur in the larger particle sizes that compose a greater amount of the total solids on the street than do the smaller particle sizes. The analysis of particle size and pollution concentrations

TABLE 2-3. MEDIAN PARTICLE SIZES OF STREET SURFACE PARTICULATES

Test Area	Median particle size (μ) (before street cleaning)
Keyes-good asphalt	200
Keyes-oil and screens	330
Tropicana-good asphalt	150
Downtown-good asphalt	155
Downtown-poor asphalt	230

makes it possible to assess removal capabilities for the various pollutants, thus enabling design of control procedures to achieve specific pollutant removal goals.

An important conclusion derived from the street cleaning equipment tests showed that different test area conditions affected performance more than differences in equipment type. Table 2-4 shows average street cleaning effectiveness values for the different test areas. When the test area was held constant, cleaning frequency and the number of passes affected performance more than differences in equipment. Smoother (asphalt) streets were found to be easier to keep clean than streets with oil and screens surfaces or those in poor condition. The street surface loading values after cleaning were always

TABLE 2-4. AVERAGE REMOVAL EFFECTIVENESS FOR STREET CLEANERS

Test Area	Total Solids			Amount Removed Per Pass (lb/curb-mile)							
	Average Loading Before Cleaning	Percent Removal	Amount Removed Per Pass (lb/curb-mile)	Chemical Oxygen Demand	Kjeldahl Nitrogen	Ortho-Phosphates	Lead	Zinc	Chromium	Copper	Cadmium
Keyes-Good Asphalt	400	33	130	16	0.28	0.018	0.81	0.079	0.051	0.081	0.00030
Keyes-Oil & Screens	2000	9	170	12	0.14	0.0089	0.15	0.066	0.071	0.13	0.00024
Tropicana-Good Asphalt	200	43	100	9.7	0.21	0.017	0.40	0.049	0.039	0.072	0.00027
Downtown-Good Asphalt	240	34	83	11	0.16	0.012	0.49	0.072	0.047	0.093	0.0023
Downtown-Poor Asphalt	1400	40	540	61	0.3	0.079	1.0	0.27	0.24	0.50	0.0015

lower on the asphalt streets in good condition. These findings reinforce the view that street cleaning programs should vary for different service area conditions.

Results of the study showed that the pounds-per-curb-mile* unit is a much more effective pollutant removal measurement than the percentage-of-initial-loading-removed unit. Because of the wide variations in street dirt loadings in different areas, the percentage of removal method cannot give a measurement of the actual number of pounds of pollutants removed in a given time. Such information is required in order to make meaningful cost and labor effectiveness estimates. Figure 2-1 relates the annual total solids removal with the street cleaning frequency for different street surface conditions. Pollutant removal per unit effort decreases with increasing numbers of passes per year.

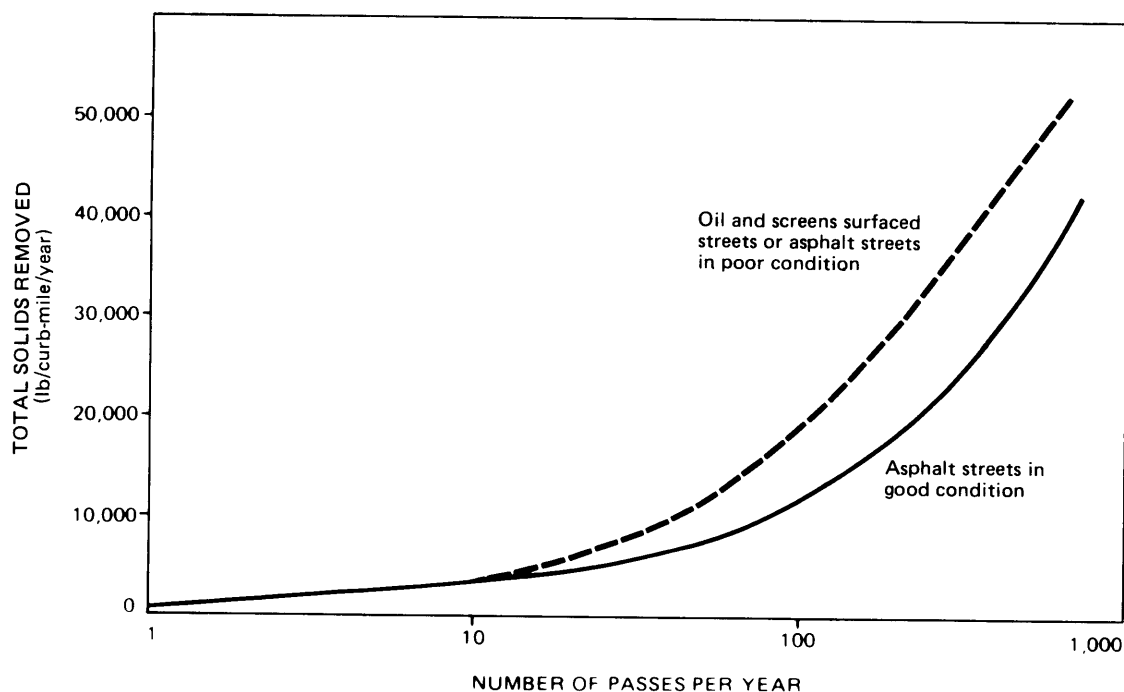


Figure 2-1. Annual amount removed as a function of the number of passes per year.

A model was also developed that describes the effects of parked cars on street cleaning equipment performance, based on the distribution of particulates across the street for different parking conditions (Tables 2-5 and 2-6). The need for parking controls was found to be dependent on street surface condition and parking characteristics.

*See Metric Conversion Table 0-1.

TABLE 2-5. AVERAGE TOTAL SOLIDS LOADING DISTRIBUTION ACROSS THE STREET

Test Area	Distance to Median Loading Value (ft.)	Distance to 90% of Loading Towards Curb (ft.)
Keyes-good asphalt	6.5	14
Keyes-oil and screens	1.5	6.7
Tropicana-good asphalt	1.0	3.8

TABLE 2-6. EFFECTS OF PARKED CARS ON CLEANING EFFECTIVENESS

Percent Total Street Surface Solids Removal for the Following Parking and Street Conditions						
Parking Regulations	Light	Smooth Streets			Oil and Screened Streets	
		Moderate	Extensive Day/Night	Extensive 24 hr.	Light	Extensive
With parking prohibition during street cleaning*	48	44	28	15	15	7
No parking restrictions during street cleaning**	36	20	23	43	13	7

*The street cleaner always operates next to the curb with 100% effective parking prohibitions.
 **The street cleaner operates along the curb, except when going around parked cars.

PARTICULATE ROUTING AND POLLUTANT MASS FLOW CHARACTERISTICS OF URBAN RUNOFF

This portion of the study examined overall urban runoff flow characteristics for the study areas, sampled the runoff to determine pollution concentrations, investigated the pollutant removal effects and deposition patterns in the sewerage for various storms, and compared runoff water quality with recommended water quality criteria and sanitary wastewater effluent. Table 2-7 summarizes the observed runoff water quality during this study.

The urban runoff flows were measured so that pollutant mass yields could be calculated from the concentration values monitored in the sampling program. These estimates indicated the potential effect urban runoff may have on receiv-

TABLE 2-7. OBSERVED RUNOFF WATER QUALITY CONCENTRATIONS

Parameter, Units*	Number of Analyses	Minimum	Maximum	Average
Common Parameters and Major Ions				
pH, pH units	88	6.0	7.6	6.7
Oxidation Reduction Potential, mV	39	40	150	120
Temperature, °C	11	14	17	16
Calcium	5	2.8	19	13
Magnesium	5	1.4	6.2	4.0
Sodium	5	<0.002	0.04	0.01
Potassium	5	1.5	3.5	2.7
Bicarbonate	5	<1	150	54
Carbonate	5	<0.001	0.005	0.019
Sulfate	5	6.3	27	18
Chloride	5	3.9	18	12
Solids:				
Total Solids	20	110	450	310
Total Dissolved Solids	20	22	376	150
Suspended Solids	20	15	845	240
Volatile Suspended Solids	10	5	200	38
Turbidity, NTU**	88	4.8	130	49
Specific Conductance, µmhos/cm	88	20	660	160
Oxygen and Oxygen Demanding Parameters:				
Dissolved Oxygen	11	5.4	13	8.0
Biochemical Oxygen (5-day)	13	17	30	24
Chemical Oxygen Demand	13	53	520	200
Nutrients:				
Kjeldahl Nitrogen	13	2	25	7
Nitrate	5	0.3	1.5	0.7
Orthophosphate	13	0.2	18	2.4
Total Organic Carbon	5	19	290	110
Heavy Metals:				
Lead	11	0.10	1.5	0.4
Zinc	11	0.06	0.55	0.18
Copper	11	0.01	0.09	0.03
Chromium	11	0.005	0.04	0.02
Cadium	11	<0.002	0.006	<0.002
Mercury	11	<0.0001	0.0006	<0.0001

*mg/l unless otherwise noted

**Nephelometric turbidity units

ing waters. The general hydrographic information from the study may also be useful in verifying simple urban runoff models.

The runoff sampling program yielded several important conclusions. BOD values were of particular interest because BOD can cause immediate and important oxygen demands on receiving waters. Determining the actual rate of this demand is important in determining the actual effect of BOD on receiving waters and in designing effective control procedures. The study showed an unexpected increase by a factor of 2 or more (from about 30 mg/l to about 100 mg/l) in BOD values during the 10- to 20-day incubation period of the tests. Sanitary wastewater BOD values typically increase by a factor of only about 0.5 during the same time period. This apparent increase in BOD may be caused by inadequacies in the standard BOD bottle test, or it may indicate that the long-term effects of BOD from urban runoff on receiving waters may be more important than short-term effects.

The relative strengths of pollutants in the runoff were compared with concentrations in the street dirt samples to determine the extent to which street dirt was responsible for these pollutants. The study showed that monitored heavy metal concentrations were much smaller in the runoff than in the street dirt, and organics and nutrient concentrations were much larger. These data indicate that street activity is probably responsible for most of the heavy metal yields, while runoff and erosion from off-street areas during storms is probably responsible for most of the organic and nutrient yields. Thus, if organics and nutrients must be significantly reduced in the runoff, street cleaning alone may not be sufficient.

The pollutant removal capabilities of various storms were studied because of their effect on the loadings remaining on the streets after storms, and the flow and deposition patterns of solids in the sewerage. The monitored storms had a much smaller removal effect in the oil and screens test area than in the test areas with asphalt streets. Interestingly, the first storm (which had a much greater intensity than the other two storms monitored) showed smaller relative removals, probably because larger amounts of eroded material were washed onto the streets. The two less intense storms were capable of almost completely removing street surface particulate material from the asphalt streets without causing large amounts of erosion. Comparisons of the street loading removal values with runoff yields measured at the outfall showed that the two less intense storms deposited more material in the sewerage than did the first storm, with its high runoff volume and flow velocity.

Frequent street cleaning on smooth asphalt streets (once or twice per day) can remove up to 50 percent of the total solids and heavy metal yields of urban runoff. Typical street cleaning programs (once or twice a month) remove less than 5 percent of the total solids and heavy metals in the runoff. Organics and nutrients in the runoff cannot be effectively controlled by intensive street cleaning--typically much less than 10 percent removal, even for daily cleaning.

The comparison of runoff pollutant concentrations with recommended water quality criteria (Table 2-8) showed that the heavy metals--cadmium chromium, lead, copper, mercury, and zinc--as well as phosphates, BOD, suspended sol-

TABLE 2-8. RECOMMENDED BENEFICIAL USE CRITERIA EXCEEDED BY RUNOFF

Beneficial Use	Parameters Exceeding Recommended Criteria
Livestock	lead*
Wildlife	none
Aquatic life	chromium, cadmium*, lead*, mercury*, biochemical oxygen demand, turbidity, suspended solids
Marine life	phosphates*, cadmium, copper, zinc
Recreation	phosphates*
Public Fresh-water Supply	cadmium, lead*
Irrigation	cadmium

*The maximum observed value was >10 times the minimum recommended criteria

ids, and turbidity exceeded some recommended water quality criteria. That does not necessarily mean that a problem exists. However, a problem may arise for these parameters and they should be investigated further in receiving waters. The study showed that aquatic life beneficial uses can be adversely affected by more pollutants than other beneficial uses.

Table 2-9 compares observed runoff water quality with treated secondary sanitary wastewater effluent water quality. The concentrations of many pollutants in the runoff samples were greater than in secondary treated sanitary wastewater effluent. Annual yield comparisons showed that the yields for lead, chromium and suspended solids were greater in the street surface portion of the runoff than in the treated secondary effluent. Thus, urban runoff may cause some greater short- and long-term receiving water pollution problems than the treated sanitary wastewater effluent. Street cleaning and/or runoff treatment may be a more effective control measure than further improvement in treated sanitary wastewater effluent quality for some of the parameters.

COST AND SELECTION OF CONTROL MEASURES

This portion of the study assessed the cost and labor effectiveness of various nonpoint pollution control measures: street cleaning, runoff treatment, erosion control, and combined runoff and wastewater treatment.

San Jose's street cleaning costs for the study period (1976-1977) averaged about \$14 per curb-mile cleaned and required about 0.9 man-hours per curb-mile cleaned. The cost and labor requirement analyses of street cleaning showed several important factors. First, street cleaning is labor-intensive* in re-

*The majority (about 75 percent) of San Jose's street cleaning costs were for labor.

TABLE 2-9. COMPARISON OF RUNOFF WATER QUALITY TO TREATED SECONDARY WASTEWATER EFFLUENT WATER QUALITY

Runoff parameters that exceed the corresponding treated secondary sanitary wastewater effluent parameters for the following conditions:

Average Runoff Concentrations	Peak Runoff Concentrations	Annual Runoff Yield***
Biochemical oxygen demand	Biochemical oxygen demand	Suspended solids
Chemical oxygen demand	Chemical oxygen demand*	Lead*
Suspended solids	Suspended solids*	Chromium
Total organic carbon	Total organic carbon	
Turbidity	Turbidity	
Lead*	Lead**	
Zinc	Zinc	
Cadmium	Cadmium*	
Chromium	Chromium	
	Copper	

* The runoff condition is >10 times the sanitary wastewater effluent condition.

** The runoff condition is >100 times the sanitary wastewater effluent condition.

*** The runoff annual yield only represented the street surface portion of the total runoff.

lation to other control methods--a characteristic that must be considered socially beneficial. Second, maintenance costs composed about 30 percent of total program costs in this study. The remaining 70 percent were for capital and operational costs. Thus, equipment replacement for reducing costs would achieve a maximum cost savings of much less than 30 percent. Other costs are constant and would not vary significantly for different types of currently available street cleaning equipment. Figure 2-2 shows that the cost to remove a pound of street dirt increases with increasing numbers of cleaning passes in a year. A cost increase of about tenfold over typical street cleaning program costs may be necessary to realize substantial improvements in urban runoff water quality (greater than 25 percent removal of total solids and heavy metals). Increased street cleaning costs would benefit areas not affected by other typical urban runoff control measures such as air quality, public safety, and litter.

When all costs for the various control measures were considered, per unit pollutant removal costs for street cleaning (Table 2-10) were found to be significantly less than those for separate runoff treatment costs. The study indicated that combined sewage and runoff treatment costs for the facility considered were somewhat less than for special runoff facilities. However, costs of heavy metal runoff treatment could not be considered because of a lack of

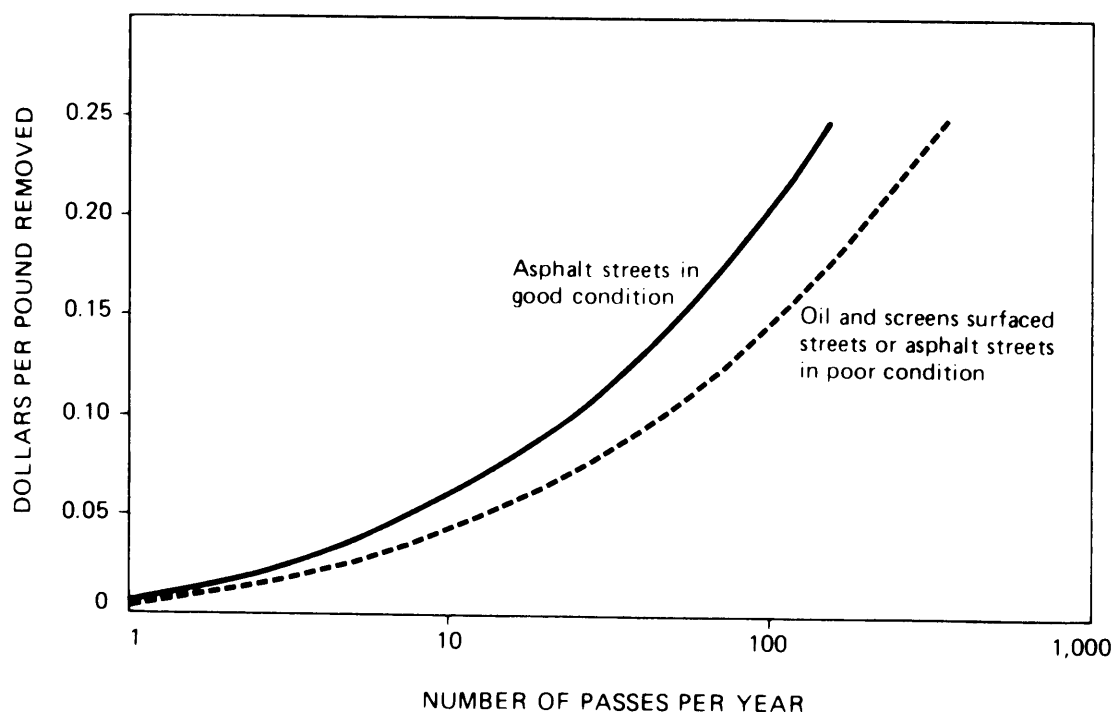


Figure 2-2. Costs to remove a pound of street dirt as a function of the number of passes per year.

TABLE 2-10. COSTS TO REMOVE VARIOUS STREET SURFACE CONTAMINANTS BY THE STREET CLEANING PROGRAMS TESTED (\$/pound removed)

Parameters	Minimum	Maximum	Average*
Total Solids	0.03	0.17	0.11
Suspended Solids**	0.05	0.33	0.21
Chemical Oxygen Demand	0.23	1.4	1.0
Biochemical Oxygen Demand**	0.46	2.9	2.0
Orthophosphate	180	1600	920
Kjeldahl Nitrogen	11	100	63
Lead	14	93	38
Zinc	52	290	180
Chromium	58	360	240
Copper	28	190	130
Cadmium	6100	58,000	34,000

*These values are averaged for the different test areas.

**Estimates.

data. Costs to remove heavy metals from runoff are expected to be much greater than the street cleaning costs. It should be added that other control measures affect only water quality, while street cleaning has multiple benefits and can also improve air quality, aesthetic conditions, and public safety.

DUST LOSSES FROM STREET SURFACES TO THE AIR

This portion of the study investigated dust (fugitive particulate) concentration increases and emissions from street surfaces. Various influencing factors such as traffic density, weather conditions, and street surface conditions were also monitored. The loading of particulates on the street surface is believed to be an important factor in the level of these emissions, and improved street cleaning may play an important role in their control. Downwind roadside particulate concentrations were found to be about 10 percent greater than upwind concentrations (on a number basis). About 80 percent of the concentration increases, by number, were associated with particles in the 0.5 to 1.0 micron size range, but about 90 percent of the particle concentration increases, by weight, were associated with particles greater than 10 microns. The study showed that street surface particulate accumulation rates decrease with the passage of time after street cleaning or a significant rain. It is thought that this decrease is caused by particulate losses to the air. Differences between initial street surface particulate accumulation rates and the lower rates observed several days after street cleaning were used to estimate dust losses. These calculations showed that about one week after street cleaning, approximately 4 to 6 lb/curb-mile per day of particulates were lost to the air. This loss rate corresponds to an automobile use emission rate of about 0.66 to 18 grams per vehicle-mile. This rate increases for longer cleaning intervals and varies widely for different conditions.

Dust levels in the cabs of street cleaning equipment were also investigated with and without the use of the water spray. The study showed that, for a state-of-the-art four-wheel mechanical street cleaner, the water spray was very effective in controlling dust inside the cab and in the immediate vicinity of the street cleaner. The spray, however, did not significantly reduce the total high dust levels in the area immediately behind the street cleaner.

SECTION 3

STREET CLEANING EQUIPMENT TESTS

SUMMARY

The objectives of the study of street cleaning equipment performance were:

- To determine the accumulation rate of street surface particulates between each street cleaner test.
- To determine the characteristics of street dirt in relation to particle size and concentrations of specific pollutants.
- To investigate various street cleaning practices under actual field conditions (including various street surface conditions, residual particulate loading, traffic density, parked car, and climatic conditions) in order to determine the range of possible cleaning performances offered by current types of street cleaning equipment.

Accumulation Rates

The accumulation rate characteristics of street surface contaminants must be known in order (1) to understand the magnitude of the problem a street cleaning program must address, and (2) to determine the most effective control methods. This study showed that the accumulation rates varied widely from test area to test area. These variations are thought to be due to street surface conditions and to land-use patterns and activities within the test area (e.g., vacant lots, commercial development, pedestrian and automobile traffic, and parking). Such variations should be considered in scheduling street cleaning programs for different types of areas.

The study also showed that the median particle size of street surface contaminants increased with time between street cleaning, then decreased with cleaning. These data also show that street cleaning equipment picks up large particles much more effectively than small particles. Thus the small particles, which have higher concentrations of pollutants, tend to build up on the street surface.

The loading was found to increase more rapidly immediately after the street was cleaned; accumulating rates decreased as the number of days after street cleaning increased, probably because wind and automobile-related air turbulence suspend the particles in the air. This should be considered in establishing optimum street cleaning frequencies. It should be remembered that although

longer periods between street cleaning may not result in similarly increased loadings, they could cause greater road-side airborne particulate concentrations (see Section 6).

Effects of Particle Size

Because street cleaning equipment performance varies with particle size, analyses based on particle size groupings were necessary to determine street cleaning performance for specific pollutants. Almost all of the monitored pollutants showed increases in concentration as particle size decreased. Street cleaning equipment was also found to be more effective at removing larger, aesthetic-related particles than at removing smaller particles that have generally higher pollutant concentrations. It is important to note, however, that street cleaning equipment can remove important quantities of these pollutants under many conditions. Typically, a much greater quantity of the total solids on the street is of the larger particle sizes. Even though concentrations of the monitored pollutants are not as high in the larger particle sizes, important amounts are found in them because of their greater quantity. Assessments of removal capability for various pollutants can indicate what mix of control measures should be used to achieve specific goals.

Equipment Performance

The equipment performance tests showed that the differences in test areas affected the initial (before cleaning) and residual (after cleaning) loadings much more than differences in equipment type. Furthermore, within any one test area, the cleaning frequency and number of passes influenced before and after loadings much more than differences in equipment type. It was found that smoother streets (asphalt) can be maintained in a much cleaner condition than rougher-surfaced (oil and screens) streets or streets in poor condition. Street cleaning programs should, therefore, vary for different street surface conditions.

Because of the variability in initial loadings in different areas, it is important to measure cleaning effectiveness on a pounds-removed-per-curb-mile basis rather than on a percentage-of-initial-loading-removed basis. For example, removing a small percentage of the initial loading in a dirty industrial area could remove more pollutants than removing a high percentage of the initial loading in a clean commercial area. The pounds-removed-per-curb-mile value is necessary in designing a program to meet a goal of removing a certain number of pounds of pollutant in a given time. This measurement also makes it possible to compare the unit costs (\$/lb* removed) and unit labor (man-hr/lb* removed) requirements of street cleaning with these values for alternative control measures.

STRUCTURE OF THE STUDY

Several street cleaning programs using various types of equipment and levels of effort were evaluated. This evaluation was the major element of

*See Metric Conversion Table 0-1.

the demonstration project. The following types of street cleaning equipment were studied under various operating conditions and cleaning frequencies:

- four-wheel mechanical street cleaner
- state-of-the-art mechanical four-wheel street cleaner
- vacuum-assisted street cleaner

The purpose of this project was not to compare these specific types of street cleaning equipment, but to determine the range and capabilities of street cleaning equipment in general. These specific pieces of street cleaning equipment were selected for study because they represent three different generic types and because they were readily available for testing. It must be stressed that the performance as measured in these tests may not be an accurate indication of the ability of this equipment under other operating conditions. The scope and intent of this project was to demonstrate the range of possible cleaning effectiveness of different types of street cleaning equipment under a variety of real-world operating conditions. The available resources for the project required that the study be conducted in one city with a limited selection of available equipment.

Street cleaning equipment performance is thought to be very sensitive to operator and maintenance skill. The equipment must be adjusted adequately and maintained and operated in a manner to optimize debris removal and minimize costs. The operators and maintenance personnel used during these tests were supplied by the manufacturers and by the city of San Jose's Public Works Department. They were all well trained and skilled and operated the test equipment in an optimum and recommended manner.

Eight potential study areas were considered within the city of San Jose. Three were selected as being representative of the variety of conditions found in San Jose and many other cities: the Tropicana study area, the Keyes Street study area, and a Downtown study area. The selection criteria and more specific information about the study areas are found in Appendix C.

Because of variable street surface conditions, the Downtown and Keyes Street study areas were divided into two test areas, while the Tropicana study area was best treated as a single test area. Thus a total of five test areas were used in the initial field activities:

- Tropicana - good asphalt street surface test area
- Keyes Street - good asphalt street surface test area
- Keyes Street - oil and screens street surface test area
- Downtown - good asphalt street surface test area
- Downtown - poor asphalt street surface test area

Figure 3-1 shows the San Francisco Bay Area and the general location of the city of San Jose. Figure 3-2 shows the three study areas selected and their location within the city of San Jose.

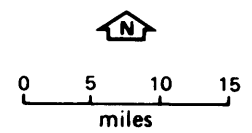
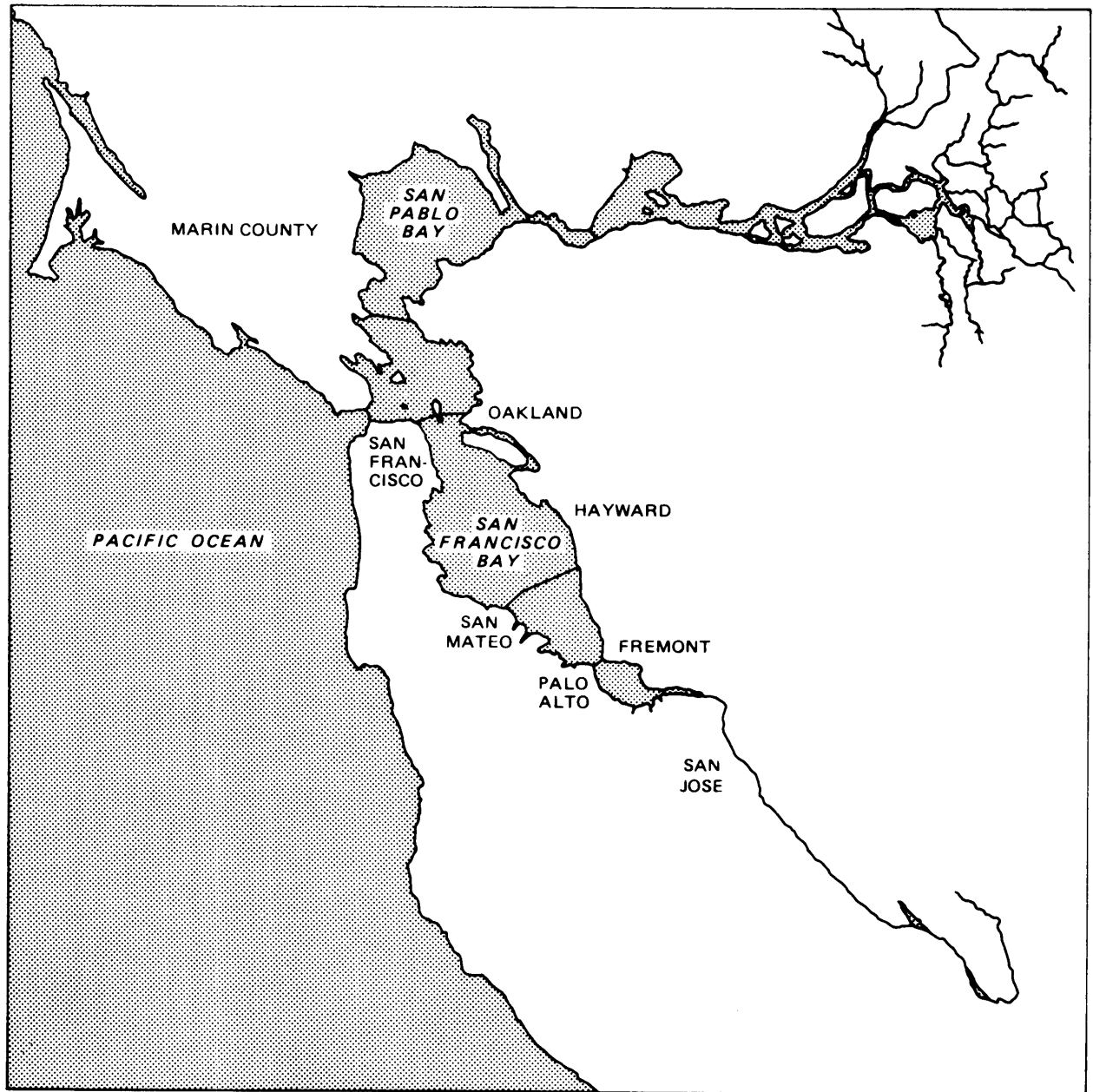


Figure 3-1. San Francisco Bay Area showing the general location of the City of San Jose.

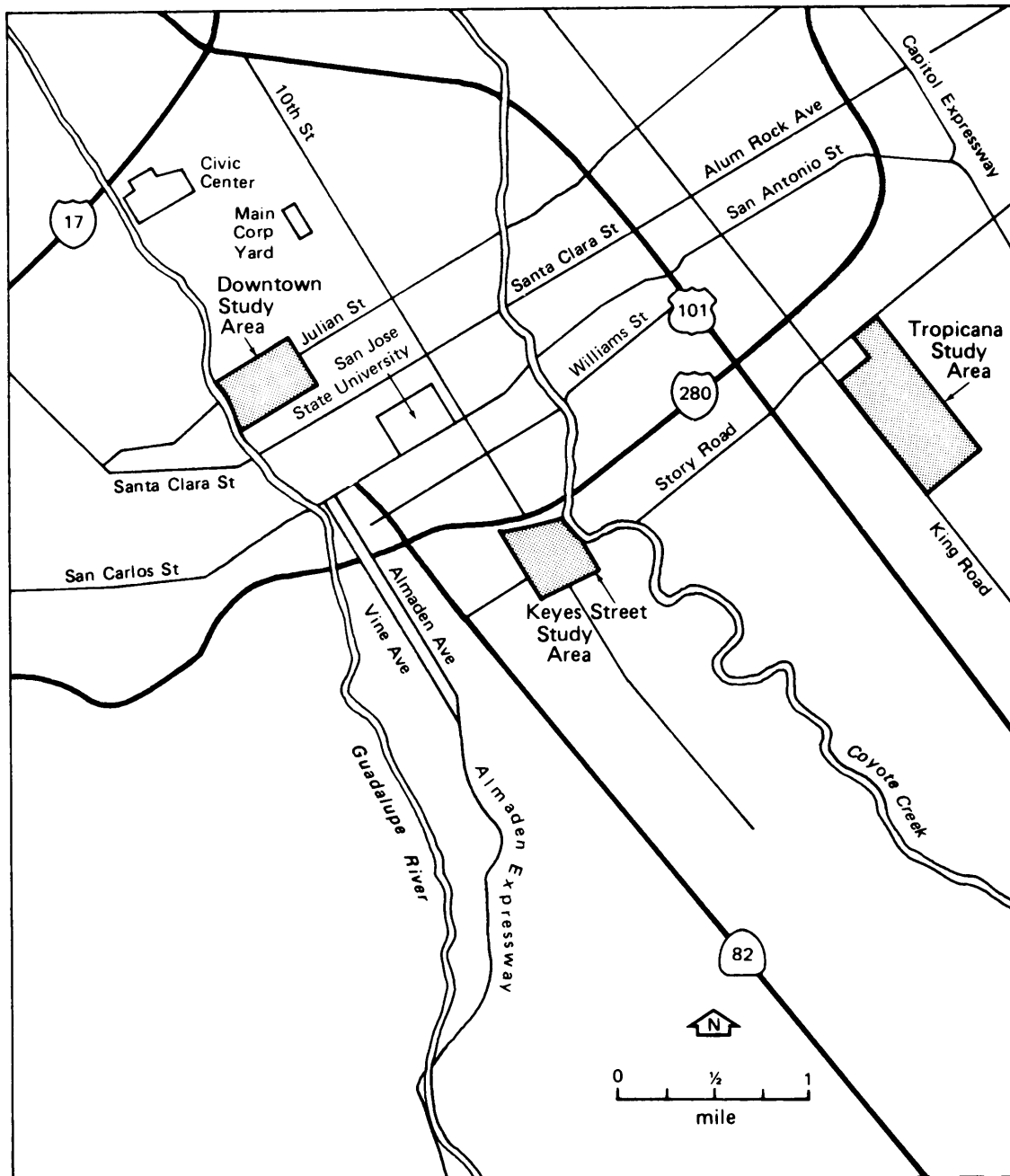


Figure 3-2. Map showing the location of the three study areas.

The cleaning frequencies used in this study ranged from two passes every day to one pass every seven weeks. Each piece of equipment was evaluated in the field during two different seven-week periods: once in the first and once in the second phase (with the exception of the vacuum-assisted street cleaner). The first two weeks of each seven weeks of equipment evaluation used daily cleaning. A single pass was made every weekday during the first week and two passes were made each weekday during the other week. The last five weeks of each test period used weekly cleaning intervals. Equipment was rotated through the different testing areas at the end of each cleaning period. The test schedule is shown in Table 3-1. One hundred sixty-three cleaning passes were conducted, and about 20,000 samples were collected during the demonstration project in the test areas. This schedule allowed the different characteristics and long-term seasonal differences in the test areas to be included in the evaluation of the range of equipment effectiveness.

In addition to cleaning the specific test area, an adjacent buffer zone up to three times the size of the test area was also cleaned in order to reduce potential edge effects (tracking of particulates into the test areas from the adjacent areas, which were usually significantly dirtier or cleaner).

The long-term and frequent sampling in the test areas made it possible to directly measure accumulation rates of street surface contaminants. Street surface samples were collected within a few hours before and after street cleaning by the procedures described in Appendix A. The idealized loading pattern resulting from sampling at these intervals, a sawtooth pattern depicting the deposition and removal of street surface particulates, is illustrated in Figure 3-3. The accumulation rate can be determined by calculating the angle of the slope between adjacent sampling periods. The two factors affecting the accumulation rate are the deposition rate and the removal rate.* The deposition rate

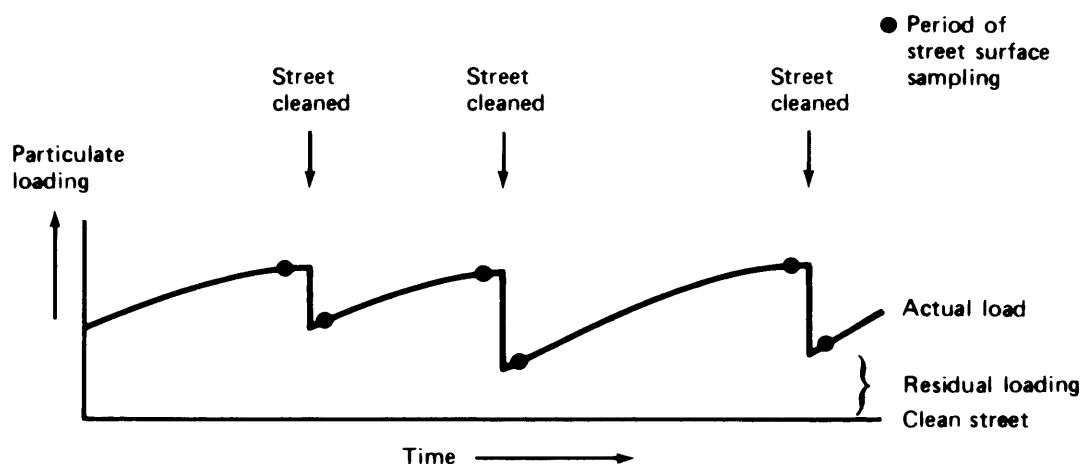


Figure 3-3. Sawtooth pattern associated with deposition and removal of particulates.

*Accumulation rate = deposition rate - removal rate.

TABLE 3-1. STREET CLEANING SCHEDULE FOR SAN JOSE STUDY AREAS

5-Day Work Week	Equipment Type and Number of Passes per Week		
	Downtown	Keyes	Tropicana
12/13 + 12/17/76	A-5		
12/20 + 12/24			A-10
12/27 + 12/31		A-1	
1/3 + 1/7/77		A-1	
1/10 + 1/14		A-1	
1/17 + 1/21		A-1	
1/24 + 1/28			
1/31 + 2/4		B-10	
2/7 + 2/11			B-5
2/14 + 2/18		B-1	
2/21 + 2/25		B-1	
2/28 + 3/4		B-1	
3/7 + 3/11		B-1	
3/14 + 3/18		B-1	
3/21 + 3/25			
3/28 + 4/1			C-5
4/4 + 4/8		C-10	
4/11 + 4/15			C-1
4/18 + 4/22			C-1
4/25 + 4/29			C-1
5/2 + 5/6			C-1
5/9 + 5/13			C-1
5/16 + 5/20			
5/23 + 5/27			
5/20 + 6/3			
6/6 + 6/10			A-5
6/13 + 6/17			
6/20 + 6/24		A-10	
6/27 + 7/1		A-1	A-1
7/4 + 7/8		A-1	A-1
7/11 + 7/15		A-1	A-1
7/18 + 7/22		A-1	A-1
7/25 + 7/29		A-1	A-1
8/1 + 8/5			
8/8 + 8/12		B-5	
8/15 + 8/19			B-10
8/22 + 8/26		B-1	B-1
8/29 + 9/2		B-1	B-1
9/5 + 9/9		B-1	B-1
9/12 + 9/16		B-1	B-1
9/19 + 9/23		B-1	B-1

Notes: A = 4-wheel mechanical street cleaner
 B = state-of-the-art 4-wheel mechanical street cleaner
 C = 4-wheel vacuum-assisted mechanical street cleaner

is a function of the characteristics of the area, such as climate, land use, traffic, and street surface conditions. Removal can occur by street cleaning or naturally by winds or rains.

The data collected in these test areas were also used to identify the range of performances that may be expected from currently available street cleaning equipment. Differences of removal values (lb/curb-mile removed) instead of percentage removals (percentage of initial loading removed) for the various test conditions are used as a more meaningful measure of equipment performance.

ANALYTICAL PROGRAM

The design of the sampling program required decisions as to the method of sample collection (see Appendix A) and the extent of sampling (see Appendix B). Because the objectives of this project were unique, new procedures had to be carefully developed so that the sampling program could yield sufficient information. The following elements summarize the particulate sample analysis program:

- Estimates of the volume of the hopper contents in the street cleaning equipment were made after each test; the hopper contents were also sampled and analyzed for particle size distributions.
- All samples (accumulation, hopper, across-the-street, driving lane, and before and after tests) were sieved for particle size analyses by using a 0.25-in. wire screen; Tyler screens numbered 10 (2000 μ) 20 (850 μ) 30 (600 μ) 60 (250 μ) 140 (106 μ) and 325 (45 μ); and the pan.*
- The bulk density of each of the above sieved samples was determined.
- The loading (lb/curb-mile) of each particle size was calculated for accumulation and test samples; the percentage of sample in each size was also calculated for accumulation, hopper, and test samples.
- The before and after test samples for each size, each test area, and each equipment test phase were combined for the following analyses:**

Lead (Pb)	Kjeldahl nitrogen
Zinc (Zn)	Total orthophosphates (Ortho PO_4)
Chromium (Cr)	Mercury (Hg) (16 analyses only)
Copper (Cu)	Asbestos (8 analyses only)
Cadmium (Cd)	
Chemical oxygen demand (COD)	

*The pan collects all of the material passing through the finest screen.

**Approximately 8 sizes x 3 test areas x 5 equipment test phases = 120 samples.

CONCENTRATIONS OF STREET SURFACE CONTAMINANTS AS A FUNCTION OF PARTICLE SIZE

Previous studies (Sartor and Boyd 1972; Pitt and Amy 1973) have demonstrated the importance of chemical analyses of different particle sizes instead of the total sample. The chemical character of each size is relatively constant (within a specific test area and time frame), but the percentage composition of the different sizes can vary significantly. Therefore, analyses of different sizes can vary significantly, and analyses of different particle sizes yield more useful information than total sample analyses.

Each collected sample was divided into eight particle sizes:

($<45 \mu$; $45 \rightarrow 106 \mu$; $106 \rightarrow 250 \mu$; $250 \rightarrow 600 \mu$;
 $600 \rightarrow 850 \mu$; $850 \rightarrow 2000 \mu$; $2000 \rightarrow 6370 \mu$; and $>6370 \mu$).

All of the samples collected in each test area for each equipment type were combined for chemical analyses by particle size. These chemical analyses were used to calculate total pollutant loadings for all of the samples collected.

Tables E-1 through E-5 of Appendix E present all the particle size pollutant concentration data obtained during the project, while Figures E-1 through E-10 graphically summarize pollutant concentrations for the first test phase. Figures are presented for chemical oxygen demand (COD), total orthophosphates (Ortho PO_4), Kjeldahl nitrogen, lead (Pb), zinc (Zn), chromium (Cr), copper (Cu), and cadmium (Cd) for each of the five test areas and for eight particle sizes, plus a weighted average for most of the samples. The weighted average is based on the total calculated loadings for each test area and parameter. Figures E-9 and E-10 present mercury and asbestos concentrations as a function of particle size for all test areas combined.

The pollutant strengths are presented as milligrams of pollutant per kilogram of total solids (equivalent to ppm), except for asbestos, which is expressed as fibers per gram of total solids. Almost all of the parameters for all of the test areas show higher concentrations with decreasing particle size. Mercury, cadmium, zinc, lead, Kjeldahl nitrogen, and total orthophosphates show the highest concentrations with smaller particle sizes, while copper and chromium show the lowest concentrations with the smallest particle size. The asbestos information presented is subject to wide variation because of the small number of fibers counted in each sample aliquot. The lengths of the fibers observed ranged from 5 to 250 microns in length. Generally, the smallest particle sizes had the shortest observed maximum fiber lengths.

Figure 3-4 shows the particle size distribution for each test area. This figure is based on the "initial" loading samples (samples collected immediately before the streets were cleaned) to minimize the effects of street cleaning on the particle size distribution. The average median particle sizes ranged from about 150μ to 400μ , with asphalt streets in good condition having the smallest median particle sizes and the poor condition asphalt streets and oil and screens surfaced streets having the largest particle sizes.

Only the oil and screens test area had significantly different pollutant strengths associated with the different particle sizes than the other test areas. The oil and screens pollutant concentrations are generally less (by about half) than the concentrations from the other test areas. This reduction is due to large quantities of street wear products "diluting" the pollutants originating

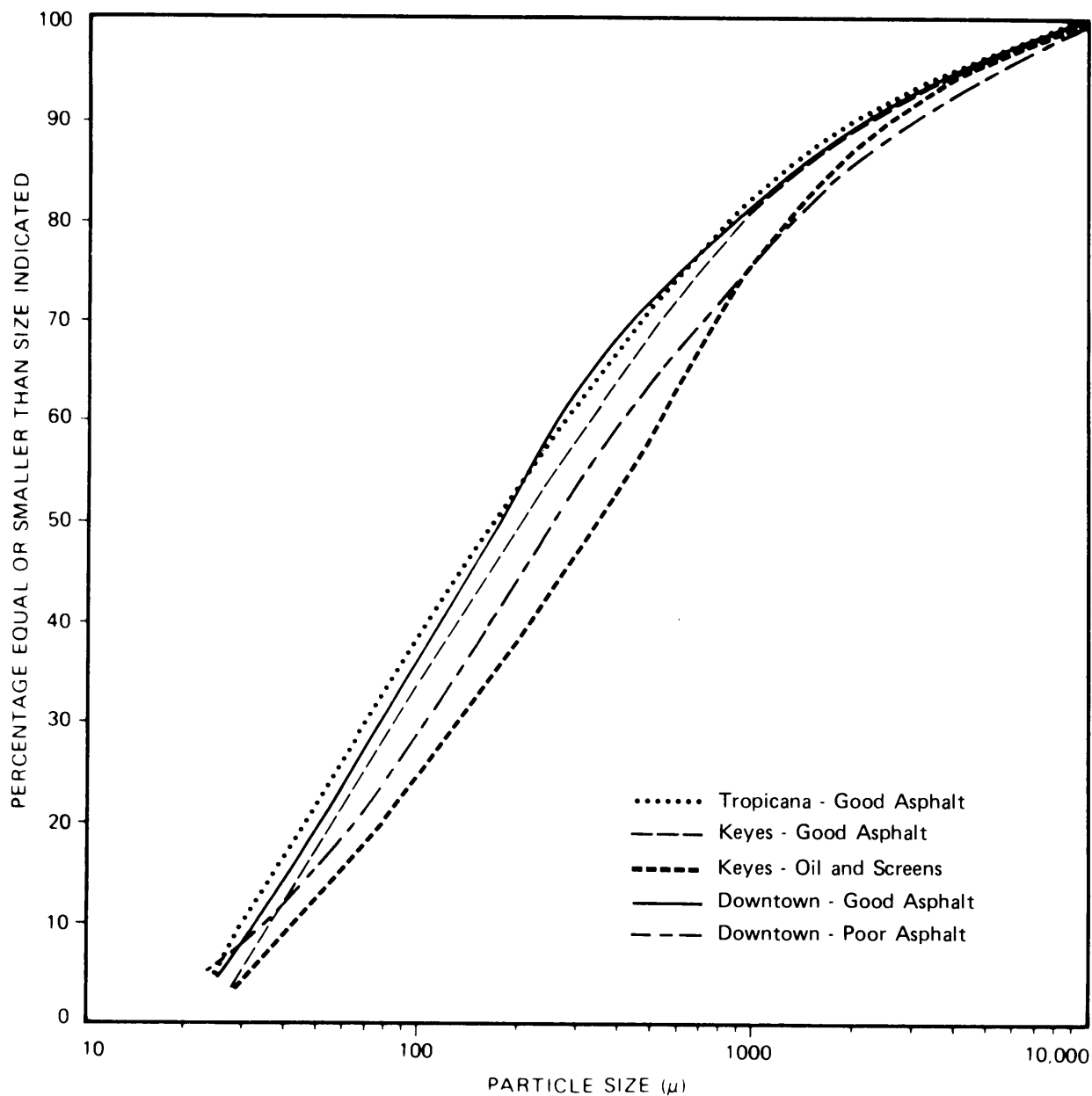


Figure 3-4. Particle size distribution of "initial" loading samples.

from other source areas (such as vehicle wear products and local erosion). None of the different test periods had significantly different pollutant strengths. The pollutant strengths observed were all within the range of strengths reported in previous investigations, as shown on Table 3-2. This particle size information was used to determine the accumulation rates and street cleaning equipment performance for the different pollutants.

TABLE 3-2. AVERAGE NATIONWIDE POLLUTANT STRENGTHS ASSOCIATED WITH STREET SURFACE PARTICULATES

Parameter (ppm ^a except as noted)	Mean Strength	Minimum Strength	Maximum Strength	Standard Deviation	Ratio of Standard Deviation to Mean
BOD ₅ (b)	70,000 ^e	8500 ^e	270,000 ^e	80,000 ^e	1.1
COD (b)	140,000	17,000	530,000	160,000	1.1
Ortho PO ₄ (b)	1300	14	6700	1400	1.1
Total PO ₄ (b)	2900	210	5400	f	-
NO ₃ (b)	800	20	16,000	2600	3.3
NH ₄ (b)	2600	600	5400	f	-
Kjeldahl N (b)	3000	450	13,000	3100	1.0
Cd (b)	3.4	0	25	3.6	1.1
Cr (b)	210	3	760	110	0.52
Cu (b)	100	8	290	100	1.0
Fe (b)	22,000	2200	72,000	11,000	0.50
Pb (b)	1800	0	10,000	2,000	1.1
Mn (b)	420	100	1600	220	0.52
Ni (b)	35	0	170	38	1.1
Sr (b)	21	0	110	21	1.0
Zn (b)	370	21	1100	210	0.57
Total coliforms (no./gram (d))	2.5x10 ⁶	1.2x10 ⁴	8.6x10 ⁷	g	-
Fecal coliforms (no./gram (d))	1.7x10 ⁵	6.0	1.7x10 ⁷	g	-
Asbestos (fibers/gram) (c)	160,000	0	770,000	180,000	1.1
Rubber (c)	4600	500	11,000	2,600	0.57
p, p-DDD (d)	0.082	0.0002	0.27	0.080	0.98
p, p-DDT (d)	0.075	0.0004	0.38	0.12	1.6
Dieldrin (d)	0.028	0.003	0.074	0.028	1.0
Endrin (d)	0.00028	0	0.0022	0.00073	2.6
Lindane (d)	0.0022	0	0.019	0.0063	2.9
Methoxychlor (d)	0.50	0	3.1	1.1	2.2
Methyl parathion (d)	0.0024	0	0.022	0.0073	3.0
PCBs (d)	0.77	0.07	2.3	0.76	1.0

^appm = microgram of pollutant per gram of total dry solids; the mean total solids (b) accumulation was 150 lb/curb-mile/day, with a range of 3 to 2700 and a standard deviation of 370 lb/curb-mile/day.

^bAmy, et al. (1974) - a compilation of the results of many studies

^cShaheen (1975)

^dSartor and Boyd (1972)

^eBOD = 1/2 COD (see Colston, 1974)

^fFew samples (less than 10)

^gVery large variance.

These data indicate that a control measure (such as conventional street cleaning methods) that is most effective in removing large particle sizes may be unable to remove enough of those pollutants found in the less abundant, smaller particle sizes. Therefore, it may be difficult to meet objectives unless extra effort is expended. However, street cleaning may remove important amounts of these pollutants because they are also found in the more abundant larger particle sizes. The effectiveness of street cleaning, therefore, depends on the specific service area characteristics and program objectives.

DETERMINATION OF ACCUMULATION RATES OF STREET SURFACE CONTAMINANTS

This portion of the study was aimed at determining specific accumulation rates in the test areas. This information must be known before an effective street cleaning program can be designed. The rainfall pattern during the time of the study was examined and those periods in which rains had caused significant natural removal of street surface contaminants were eliminated from analyses. In order to determine accumulation rates of different pollutants, the samples were analyzed on a particle size basis as described above. This procedure was essential because different particle sizes have different concentrations of pollutants. Equipment performance also varies with particle size, which affects the overall amount of various pollutants that can be removed by street cleaning.

Sources of Street Surface Contaminants

Most of the street surface contaminants (by weight) are a function of the local geological conditions, with added fractions resulting from motor vehicle emissions and wear. For smooth streets in good repair, minor contributions are made by wear of the street surfaces. The specific make-up of street surface contaminants is a function of many site conditions and varies widely.

Table 3-3 presents chemical analyses for some possible street contaminants. Most of the materials listed are high in volatile solids. Brake linings contribute extremely high concentrations of lead, chromium, copper, and nickel. Rubber has high concentrations of lead and zinc. Asphalt pavement has a high concentration of nickel. Cigarettes have high concentrations of lead, chromium, copper, nickel and zinc (Shaheen 1975).

Usually, most street surface particulates are the products of erosion of local soils. Nitrogen and phosphorus are contributed by local plants and soils and are carried onto the street surface by rain, wind, and traffic. Potentially adverse quantities of polychlorinated biphenyls (PCBs) have also been shown to originate from local soils (Shaheen 1975).

Although a small percentage (by weight) of the street surface pollutants results from wear and emissions from motor vehicles, the toxicity of these contaminants increases their importance. Deposits of grease, petroleum, and n-paraffin can result from spills or leaks of vehicle lubricants, antifreeze, or hydraulic fluids. Phosphorus and zinc, used as oil additives, can also be deposited from spills. Lead deposits can be deposited from spills or leaks, or combustion of leaded fuels, and (along with zinc) from tire wear. Asbestos can be deposited from wear of the clutch, brake linings, and tires. Copper, nickel, and chromium can be deposited from wear of metal from platings; bearings, and other moving parts. Roadway abrasion is another source of street pollutants, although studies show that such contributions, for smooth streets in good repair, are insignificant compared to contributions due to traffic activities and erosion of local soil (Shaheen 1975).

Chlorides are deposited primarily from deicing compounds with some additional chlorides resulting from roadway abrasion and local soils. Chloride accumulation in regions with snow is probably traffic-dependent because of the application of more deicing material on well-traveled streets.

TABLE 3-3. ANALYSIS OF POSSIBLE STREET SURFACE CONTAMINANTS

Material	Tot. Vol. Solids (mg/g)	BOD ^a (mg/g)	COD (mg/g)	Grease (mg/g)	Petroleum (mg/g)	n-Paraffins (mg/g)
Gasoline	1000	150	680	1.3	1.3	1.3
Lubricating Grease	970	140	-	750	670	570
Motor Oil	1000	140	220	990	940	850
Transmission Fluid	1000	100	200	990	940	880
Antifreeze	990	38	1100	140	70	6.1
Undercoating	1000	90	310	960	180	120
Asphalt Pavement	64	1.2	86	21	15	9
Concrete	71	1.4	64	2.7	1.3	1
Rubber	990	27	2000	190	100	56
Diesel Fuel	1000	80	400	390	310	210
Brake Linings	290	17	420	31	8.3	7.6
Brake Fluid	1000	26	2400	880	33	19
Cigarettes	860	85	780	30	21	2.7
Salt ^b	75	-	-	0	0	0
Cinders	0.0	-	59	1.3	1.2	1.2
Area Soil ^c	-	-	-	-	-	-

Material	Lead (µg/g)	Mercury (µg/g)	Chromium (µg/g)	Copper (µg/g)	Nickel (µg/g)	Zinc (µg/g)
Gasoline	660	<0.05	15	4	10	10
Lubricating Grease	<2	<0.05	<2	<1	<1	160
Motor Oil	9	<0.05	<2	3	17	1100
Transmission Fluid	8	<0.05	<2	<1	21	240
Antifreeze	6	<0.05	<2	76	16	14
Undercoating	120	<0.05	<2	1	480	110
Asphalt Pavement	100	<0.05	360	50	1200	160
Concrete	450	<0.05	93	99	260	420
Rubber	1100	<0.05	180	250	170	620
Diesel Fuel	12	<0.05	15	8	8	12
Brake Linings	1100	<0.05	2200	31,000	7500	120
Brake Fluid	7	<0.05	19	5	31	15
Cigarettes	490	<0.05	71	720	190	560
Salt	2	<0.05	2	2	9	1
Cinders	<2	<0.05	<2	3	4	7
Area Soil	<2	<0.05	36	23	25	27
Detection Limit	2	0.05	2	1	1	0.01

Source: Shaheen 1975

^aBOD determinations were made on "pure" materials using a seed of unacclimated sewage organisms.

^bResults are on a dry weight basis. Salt as received contained 3.7% water, assayed 93.2% sodium chloride, and contained less than 0.005% cyanide.

^cSoils from the Washington, D.C. area contained a magnetic fraction of from 8.9% to 12.5%, less than 0.05 mg rubber per gram, less than 3×10^5 asbestos fibers per gram, 50 to 100 mg/g volatile solids and 15 to 80 mg/g COD.

Other categories of pollutant sources occur which are specific to a particular area and on-going activities. For example, iron oxides are associated with welding operations; strontium, used in the production of flares and fireworks, would probably be found on the streets in greater quantities around holiday times or at the scenes of traffic accidents.

Appendix G and Section 4 discuss the relative contributions of the street surface loadings to the total storm runoff yields. A current project (Source-Area Contributions for Urban Runoff, Grant No. R805418) currently being conducted in San Jose will result in additional information on this subject.

Long-Term Loading Variations

Figures D-1 through D-5 of Appendix D present the rainfall history in the study areas by time during the testing period.

The runoff monitoring program is discussed in Section 4 of this report. During the testing phase of this study, significant rains occurred on a total of 11 days, while measurable rains occurred on a total of 36 days.

A significant rain is one that is expected to remove a large portion of the street surface contaminants present before the storm. However, these rains can also add material to the street surface during the rain through erosion of adjacent areas. A significant rain is defined as having a total rainfall of about 0.2 in. or greater within about one day (irrespective of traffic conditions), or a peak instantaneous rainfall intensity of 0.5 in. per hour with little or no traffic, or an average intensity of 0.1 in. per hour or greater with moderate to heavy traffic. Rains and traffic conditions meeting one of these sets of criteria are believed to be capable of imparting enough energy to the street surface to loosen street surface contaminants and to supply enough water to flush these contaminants along the street surface and gutters to storm sewerage inlets. Enough water may not be available to carry the particulates through the storm sewerage and out the outfall. This would result in deposition of solids in the sewerage (see Section 4). Rainfall intensity and removal effectiveness relationships were studied by Sartor and Boyd (1972) and discussed by others (including Pitt and Field 1977).

Figures D-6 through D-22 of Appendix D present total street surface particulate loadings and median particle sizes as a function of time. These figures show a sawtooth pattern similar to that shown in Figure 3-3 for the total solids loading conditions over much of the study period. Some unexplained decreases in loadings are also periodically shown. It is thought that these decreases in loadings may be caused by high winds. Significant rains in some cases cause a decrease in street surface loadings, while they cause an increase in others. Increases are thought to be caused by erosion. The median particle size of street surface particulates also decreases with street cleaning and increases with time until recleaned. The median particle size can decrease either with removal of larger particles or with an increase in the quantities of smaller particles. Decreases in median particle sizes were caused by the removal of larger particle sizes during street cleaning operations. A more detailed discussion of street cleaning performance as a function of particle size is given later in this section.

Accumulation Rates of Specific Pollutants

As described previously, all of the test and accumulation samples were separated by particle size. Samples of each particle size category for each test area and equipment type were then analyzed for the various pollutants.

Figure 3-5 shows computer assisted curves of total solids street loadings as a function of time since last cleaned. All measured street surface loading values (by particle size) and associated time periods since last cleaned were grouped by test area and season, and computer analyzed to identify the best fitting curves. Loading values that were affected by rains were eliminated from the analyses. First, second and third order polynomial curves, with and without logarithmic (natural) data transformations, were used. The data showed considerable spread, with correlation coefficient (r^2) values for the curves used ranging from 0.35 to 0.9 (a correlation coefficient of 1.0 corresponds to a "perfect fit" curve). Seasonal differences were not definitive because of fewer resultant data points per curve and larger variations. Figure 3-5 is highly influenced by the residual loading values, which are generally the "cleanest" the streets can be, and are usually the loading values immediately after street cleaning; however, streets after certain rains can be cleaner.

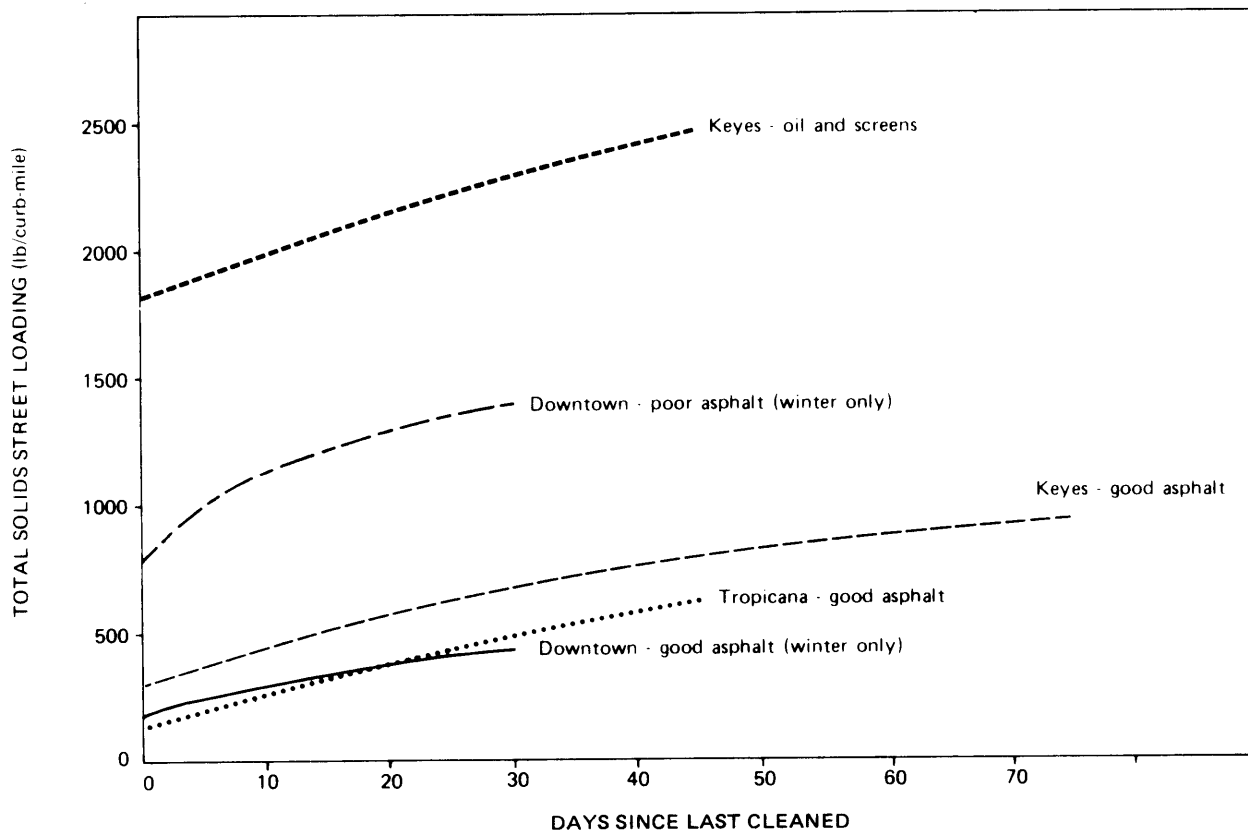


Figure 3-5. Total solids accumulation since last cleaned (all seasons combined).

The resulting loadings were quite different for each test area. The accumulation rates for the different test areas were much more similar than the loading values. The good condition "asphalt" test areas had the smallest loading values at any one time, while the oil and screens test area and poor condition asphalt test area had the largest loadings. No radical leveling off of the loadings occurred, although the rate of loading gains decreased with time. Table 3-4 presents calculated annual average accumulation rates for the various pollutants and for each test area.

TABLE 3-4. ANNUAL STREET SURFACE POLLUTANT ACCUMULATIONS
(lb/curb-mile/year)

Study Area	Total Solids	Chemical Oxygen Demand	Kjeldahl Nitrogen	Ortho-Phosphates	Lead	Zinc	Chromium	Copper	Cadmium
Keyes and Tropicana - good asphalt	4000	440	8.4	0.62	20	2.0	1.5	2.5	0.009
Keyes-oil and screens	5800	470	6.6	0.37	7.3	1.4	2.0	2.9	0.008
Downtown-good asphalt	3300	440	6.2	0.47	20	2.8	1.8	3.5	0.01
Downtown-poor asphalt	7700	880	18	1.1	15	3.7	3.5	7.3	0.02

Table 3-5 shows calculated street surface pollutant loadings for the different test areas and for different times since last cleaned. Table 3-6 compares the loading values at any time with the initial loading values. The Tropicana test area is seen to change in relative loading values much more than for the other test areas. The oil and screens test area had smaller relative increases in street surface loadings with time. Changes in cleaning frequencies would, therefore, not affect street loadings in the oil and screens test area as much as for the other test areas.

Calculations were made to average the slopes (the change of street surface particulate loadings as a function of time) of each particle size to determine accumulation rates of each pollutant for each test area and equipment test phase. These calculated pollutant accumulation rates are shown in Table 3-7, which presents the accumulation rates expressed as pounds of pollutant per curb-mile per day for each of the five test areas. The values are divided into several accumulation time periods: 0 to 2.0, 2.1 to 4.0, 4.1 to 10.0, 10.1 to 20.0, 20.1 to 30.0, 30.1 to 45.0, 45.1 to 60.0 and 60.1 to 75.0 days. Accumulation rates measured over a period of time near to the street cleaning date were greater than accumulation rates measured over an accumulation period further from the day of street cleaning. This would be portrayed with a sawtooth pattern of accumulation in which loading values tend to level off with time. Differences in accumulation rates were found between the different test areas, but the range in average accumulation rates only varied by about 2 to 1 in most cases.

TABLE 3-5. STREET SURFACE POLLUTANT LOADINGS FOR VARIOUS TIMES SINCE LAST CLEANED (lb/curb-mile)

Study Area and Days Since Last Cleaned	Total Solids	Chemical Oxygen Demand	Kjeldahl Nitrogen	Ortho- Phosphates	Lead	Zinc	Chromium	Copper	Cadmium
Keyes-good asphalt									
0 days	290	32	0.62	0.044	2.0	0.20	0.12	0.17	0.00076
2	320	36	0.69	0.049	2.2	0.22	0.13	0.19	0.00083
4	350	39	0.74	0.053	2.3	0.23	0.14	0.21	0.00089
10	430	48	0.91	0.065	2.7	0.27	0.17	0.26	0.0011
20	550	61	1.2	0.083	3.2	0.33	0.21	0.33	0.0013
30	650	72	1.4	0.099	3.7	0.38	0.25	0.40	0.0016
45	790	87	1.7	0.13	4.5	0.46	0.31	0.49	0.0020
60	900	100	1.9	0.15	5.1	0.52	0.35	0.56	0.0023
75	980	110	2.1	0.16	5.4	0.38	0.38	0.61	0.0025
Keyes-oil and screens									
0	1800	120	2.0	0.11	3.0	0.51	0.68	0.83	0.0028
2	1800	120	2.0	0.11	3.1	0.52	0.69	0.85	0.0029
4	1900	130	2.1	0.12	3.1	0.53	0.71	0.87	0.0029
10	2000	130	2.2	0.12	3.2	0.55	0.74	0.92	0.0031
20	2100	150	2.4	0.13	3.4	0.59	0.80	1.0	0.0033
30	2300	160	2.5	0.14	3.6	0.63	0.85	1.1	0.0035
45	2400	170	2.7	0.15	3.8	0.66	0.90	1.2	0.0037
Tropicana-good asphalt									
0	130	13	0.28	0.024	0.50	0.12	0.044	0.078	0.00038
2	160	17	0.35	0.029	0.66	0.14	0.056	0.098	0.00045
4	190	20	0.40	0.033	0.79	0.15	0.066	0.12	0.00051
10	270	29	0.57	0.045	1.2	0.19	0.094	0.17	0.00068
20	390	42	0.81	0.063	1.7	0.25	0.14	0.24	0.00096
30	490	53	1.0	0.079	2.2	0.30	0.18	0.31	0.0012
45	630	68	1.3	0.11	3.0	0.38	0.23	0.39	0.0016
60	740	81	1.6	0.13	3.6	0.44	0.27	0.47	0.0019
75	820	89	1.7	0.14	3.9	0.48	0.30	0.52	0.0021
Downtown-good asphalt									
0	170	23	0.32	0.025	1.0	0.15	0.094	0.18	0.0051
2	190	25	0.35	0.028	1.1	0.17	0.10	0.20	0.0056
4	210	28	0.39	0.030	1.2	0.18	0.11	0.22	0.0062
10	260	35	0.49	0.038	1.5	0.23	0.14	0.28	0.0078
20	350	47	0.66	0.051	2.1	0.31	0.19	0.37	0.011
30	440	59	0.83	0.064	2.6	0.38	0.24	0.47	0.013
Downtown-poor asphalt									
0	780	89	1.8	0.11	1.5	0.37	0.35	0.74	0.0021
2	820	94	1.9	0.12	1.6	0.39	0.37	0.78	0.0022
4	860	99	2.0	0.12	1.7	0.41	0.39	0.82	0.0023
10	990	110	2.3	0.14	1.9	0.47	0.45	0.94	0.0027
20	1200	140	2.8	0.17	2.3	0.57	0.54	1.1	0.0032
30	1400	160	3.3	0.20	2.7	0.67	0.64	1.3	0.0038

TABLE 3-6. RATIO OF POLLUTANT LOADING VALUES AT VARIOUS TIMES SINCE LAST CLEANED TO RESIDUAL LOADING VALUES

Study Area	Days Since Last Cleaned								
	0	2	4	10	20	30	45	60	75
Keyes-good asphalt	1.0	1.1	1.2	1.5	1.9	2.2	2.7	3.1	3.4
Keyes-oil and screens	1.0	1.0	1.0	1.1	1.2	1.3	1.4	-	-
Tropicana-good asphalt	1.0	1.3	1.5	2.1	3.0	3.8	4.8	5.7	6.3
Downtown-good asphalt	1.0	1.1	1.2	1.5	2.1	2.6	-	-	-
Downtown-poor asphalt	1.0	1.1	1.1	1.3	1.5	1.8	-	-	-

TABLE 3-7. POLLUTANT ACCUMULATION RATES FOR DIFFERENT PERIODS SINCE
LAST CLEANED (lb/curb-mile/day)*

Study Areas and Accumulation Periods	Total Solids	Chemical Oxygen Demand	Kjeldahl Nitrogen	Ortho- Phosphates	Lead	Zinc	Chromium	Copper	Cadmium	Median Particle Size (μ)
Keyes-oil and screens										
0 + 2 days	20	1.50	0.021	0.00140	0.024	0.0047	0.0068	0.0098	0.000024	990
2 + 4 days	20	1.50	0.021	0.00140	0.024	0.0047	0.0068	0.0098	0.000024	700
4 + 10 days	17	1.40	0.019	0.00100	0.021	0.0041	0.0059	0.0083	0.000030	1,100
10 + 20 days	16	1.30	0.017	0.00100	0.018	0.0037	0.0054	0.0078	0.000022	1,100
20 + 30 days	15	1.20	0.016	0.00089	0.018	0.0036	0.0050	0.0073	0.000021	1,000
30 + 45 days	10	0.82	0.011	0.00060	0.012	0.0024	0.0034	0.0051	0.000014	1,200
Average	16	1.30	0.018	0.00100	0.020	0.0039	0.0056	0.0080	0.000023	1,000
Keyes & Tropicana- good asphalt										
0 + 2 days	17.0	1.90	0.034	0.0026	0.080	0.0084	0.0060	0.0100	0.000035	330
2 + 4 days	13.0	1.50	0.028	0.0020	0.065	0.0067	0.0048	0.0086	0.000028	320
4 + 10 days	13.0	1.50	0.028	0.0020	0.065	0.0067	0.0048	0.0086	0.000028	340
10 + 20 days	12.0	1.30	0.024	0.0018	0.054	0.0060	0.0043	0.0072	0.000028	310
20 + 30 days	10.0	1.10	0.022	0.0016	0.052	0.0054	0.0039	0.0067	0.000028	330
30 + 45 days	9.1	1.00	0.019	0.0018	0.047	0.0048	0.0035	0.0059	0.000023	330
45 + 60 days	7.9	0.85	0.017	0.0013	0.040	0.0040	0.0030	0.0050	0.000019	320
60 + 75 days	5.0	0.54	0.011	0.0081	0.025	0.0027	0.0019	0.0031	0.000014	320
Average	11.0	1.20	0.023	0.0017	0.054	0.0056	0.0040	0.0069	0.000025	330
Downtown-good asphalt average	9	1.2	0.017	0.0013	0.054	0.0078	0.0050	0.0096	0.00027	250
Downtown-poor asphalt average	21	2.4	0.049	0.0031	0.041	0.010	0.0095	0.020	0.000056	330

* Note: weighted concentration daily average accumulation rate average annual accumulations

Mercury 0.33 ppm 4.0×10^{-6} lb/curb-mi/day 0.0015 lb/curb-mi/year

Asbestos 1.8×10^6 fibers/gram 1×10^{10} fibers/curb-mi/day 3.7×10^{12} fibers/curb-mi/year

The median particle sizes of the accumulating solids for the asphalt test areas all were about the same (250 to 350 μ), while the particle sizes associated with the accumulating solids in the oil and screens test area were much larger (about 1000 μ). In addition, these particle sizes do not change with accumulation time for the asphalt streets, but appear to increase with time for oil and screens surfaced streets. The larger sizes for the oil and screens accumulating solids are caused by wear of the surfacing material itself (which is comprised of small-sized gravel). The sizes of the accumulating solids on the asphalt streets are generally smaller than the sizes of the total street dirt loadings (indicating a build-up of the finer particle sizes on the asphalt streets), while the sizes of the accumulating solids on the oil and screens surfaced streets are larger than the sizes of the total street dirt loadings.

It is interesting to note that the overall pollutant accumulation rates in the oil and screens test area are about the same or slightly smaller than for any of the other test areas, yet the oil and screens test area always had the greatest street surface loadings observed. Because of the increased surface roughness and generally larger particle sizes in the oil and screens test area, a large quantity of loose material could stay on the street surface and not be removed significantly by rainfall (see Section 4). The smoother asphalt streets in the Tropicana and Downtown-good asphalt test areas had accumulation rates that were about equal and had generally larger increases in street surface loadings with time. The Downtown-poor asphalt street surface test area had the largest accumulation rates of any of the test areas. These large rates are thought to be caused by the poor condition of the streets and the character of the area, which cause a greater erosion of the street surface and accumulation of material from outside the street environment. Street cleaning performance is closely related to the accumulation rates and the initial contaminant loading values on the streets before street cleaning, and is discussed in later sections.

GENERAL DESCRIPTION OF STREET CLEANING EQUIPMENT

Motorized street cleaners are designed to loosen dirt and debris from the street surface, transport it onto a moving conveyor, and deposit it temporarily in a storage hopper. The most common design (mechanical street cleaner) uses a rotating gutter broom to remove the particles from the gutter area and place them in the path of a large cylindrical broom which rotates to carry the material onto a conveyor belt and into the hopper. This type of street cleaner uses a water spray to control dust. This street cleaner is available in several forms, including self-dumping street cleaners and three- or four-wheel street cleaners. Three-wheel street cleaners are generally more maneuverable, but four-wheel street cleaners usually travel at higher road speeds when not cleaning.

Vacuum assisted mechanical street cleaners have been in use in Europe for many years and in limited use in this country for some time. Vacuum assisted street cleaners use gutter and main pickup brooms for loosening and moving street dirt and debris into the path of a vacuum intake, which places the debris in the hopper. The vacuum system also replaces the conveyor system. All material picked up by the vacuum nozzle is saturated with water on entry and passed into a vacuum chamber where the water-laden dust and dirt settle out.

Another type of street cleaner uses a regenerative air system. Using recycled air, these street cleaners "blast" the dirt and debris from the road surface into the hopper. Air is then vented through a dust separation system.

Some small, industrial-type vacuum street cleaners do not use main pickup brooms, but use the vacuum system to directly clean the street. These small street cleaners are most useful for cleaning parking lots, although they are also used to clean factory floors and sidewalks. They are of limited use on city streets.

When the hopper of a street cleaner is filled, the material may be taken by the street cleaner to a storage or disposal site. More commonly, it is simply dropped in a convenient place along the street cleaning route (preferably an inconspicuous side street or vacant lot). The dirt and debris are later collected by truck crews, usually with a front-end loader. The majority of street cleaners dump their hoppers from the bottom, however, some manufacturers make street cleaners with a hopper that swings up on arms and can dump directly into a truck or debris box. This eliminates the need for a separate pickup crew and decreases the chances of storage-pile losses.

The operating speed of most street cleaners falls in the range of 4 to 8 mph.* This is a normal speed for street cleaning operations in residential and commercial areas where a street cleaner must maneuver around cars blocking access to the curb. Several manufacturers offer four-wheel street cleaners that can travel at speeds up to 50 mph when not cleaning. Auxiliary engines or special power-takeoff transmissions provide additional speed and power to brooms and elevators. They allow the operator to vary the cleaner speed as required for street conditions (traffic, debris types, loading, etc.) while maintaining an effective broom rotational speed.

Street flushing, as typically conducted, merely displaces dirt and debris from the street surface to the gutter. Flushers do not remove potential pollutants from the air and water environments. The volume of water used is usually insufficient to transport the accumulated litter to the nearest drain. If the water volume were sufficient to transport the material to the drain (several thousand gallons per curb-mile*), it would probably be deposited in the catchbasin or the sewerage. If the debris did reach the receiving water in separated sewerage systems, the debris would probably cause a more severe water pollution problem than if they were washed off the streets during a rain storm, when larger receiving water flows occur for dilution. Adequate flushing in combined sewerage systems could move the street surface pollutants into the sewerage and toward the treatment facility. Most public works agencies use flushers for aesthetic purposes or for quickly moving material out of travel lanes. A street flusher consists of a water supply tank mounted on a truck or trailer, a gasoline engine drive pump or power takeoff for supplying pressure, and three or more nozzles for spraying the water in several directions. The large nozzles on the flusher are individually controlled. They are usually placed so that one is pointed across the path of the flusher, and one on each side is pointed toward the gutter. This arrangement makes it possible to flush an

*See Metric Conversion Table 0-1.

entire street in one pass and provides flexibility in operation. The capacity of the water carried on typical street flushers varies from 800 to 3500 gallons.* The nozzle pressure of the water is usually between 30 and 55 psi.* The volume of water delivered must be proportional to the speed of the vehicle and the pumps must be capable of supplying sufficient water at suitable pressures.

Machine street cleaning may be assisted by manual cleaning in areas that machines cannot reach, although machine cleaning accounts for the majority of street cleaning activities in most communities. Manual cleaning is primarily used to clean those streets where cars prevent the effective use of mechanical equipment. It is most often used in business districts where the emphasis is on keeping litter under control. Manual methods are also useful in supporting mechanical operations. A manual crew can follow a street cleaner and clean out catchbasin inlets, sweep up missed debris, and assist in transferring debris from the street cleaner to trucks.

Typical Street Cleaning Programs and Operating Conditions

Information from two APWA questionnaires--one sent to more than 400 cities in 1973 and a follow-up questionnaire sent to more than 200 cities in 1975, concerning street cleaning operations in a recent project (APWA 1973 and 1975)--can be used to define current cleaning programs. Other data sources (Scott 1970; Laird and Scott 1971; Mainstem 1973; APWA 1945) can also be used to describe typical street cleaning programs. The results of these surveys are presented in the following discussion. These survey results should not be considered a goal for any cleaning program, but only an indication of the norm. Part of Section 5 discusses procedures for the determination of a street cleaning program. Because of varying objectives and conditions, some cities will need much more intensive street cleaning programs than other cities.

General City Characteristics

Table 3-8 presents the areas and the total street miles for cities with various population ranges (APWA 1973). Obviously, as the population increases, the size of the city increases. About 0.5 square miles* and about 3 street-miles* are required for each 1000 people. These values may be substantially larger for small cities (those with much fewer than 10,000 people).

Table 3-9 shows the street grades for cities throughout the country (APWA 1973). Most streets are flat with grades of less than 2 percent; however, some cities only have flat grades on one percent of their streets. Of the cities that responded, only 11 percent of the streets had grades greater than 6 percent; but 50 percent of all of the streets of some cities had 6 percent grades. Street cleaning equipment must be more powerful if the street grades are steeper. The specific routes may be selected on a topographic basis to minimize the number of street cleaners with large horsepower engines.

*See Metric Conversion Table 0-1.

TABLE 3-8. AREA AND STREET MILES FOR NATIONWIDE CITIES

Population Range	Area (mi ²)		Street miles	
	Average	Range	Average	Range
<10,000	5.6	2 + 11	51	25 + 74
10,000 + 25,000	13	3 + 73	120	30 + 600
25,000 + 50,000	15	1 + 120	130	4 + 1600
50,000 + 100,000	34	3 + 550	220	12 + 1400
100,000 + 250,000	47	8 + 120	440	18 + 1300
250,000 + 500,000	110	21 + 520	830	270 + 1600
500,000 + 1,000,000	420	46 + 3500	1900	860 + 4400
>1,000,000	220	52 + 460	2600	-- --
Overall	47	1 + 3500	310	4 + 4400

Source: APWA 1973

TABLE 3-9. STREET TOPOGRAPHY CONDITIONS FOR NATIONWIDE CITIES

Grade Range	Percent of Streets in Grade Range	
	Average	Range
0 + 2% grade	57	1.0 + 100
2 + 6% grade	33	1.0 + 100
>6% grade	10	0.5 + 50

Source: APWA 1973

General Street Cleaning Program Characteristics

Table 3-10 shows the numbers of street cleaners that were operating in 1969 and 1970 based on street-miles and population groups (Scott 1970; Laird and Scott 1971). About 20 cleaners were used for every 1000 street-miles. The average street was cleaned about once every month, assuming an average cleaner usage of about 25 curb-miles per day with some of the equipment not operating because of repairs.

TABLE 3-10. NUMBER OF STREET CLEANERS FOR NATIONWIDE CITIES

City Population	Cleaners per 1000 street miles ^a		Average Number of (Cleaners per 100,000 people ^b)
	Average	Range	
<25,000	32	6.9 + 220	9.6
25,000 + 50,000	18	6.3 + 40	5.4
50,000 + 100,000	21	6.7 + 78	5.8
100,000 + 250,000	15	3.0 + 43	4.2
250,000 + 500,000	18	4.4 + 87	3.7
500,000 or more	14	2.6 + 28	2.7

Sources: ^aLaird and Scott 1971
^bScott 1970

From 3 to 10 cleaners were available for every 100,000 people. Based on these values, 7200 street cleaners were available in the U.S. in 1970 (Scott 1970). Only about 35 percent of the cities had parking regulations to enhance the street cleaning efforts (Scott 1970).

One of the major complaints about street cleaning operations concerns interim storage of collected materials on streets. An average of 6 hours interim storage was reported by the cities responding and the storage duration ranged from 5 minutes to 3 days (APWA 1973).

Operator training and operator performance are assumed to be directly related, but only 43 percent of the cities that responded had a formal operator training program. The average initial training period was 54 hours per operator with subsequent training of about 30 hours per operator per year (APWA 1975).

Many cities with severe winter snow conditions do not conduct street cleaning operations all year long. Most of the cities (56 percent) conducted their street cleaning operations the whole year, but three percent cleaned streets during only 3 or 4 months of the year (APWA 1975).

Public works departments removed, on the average, about 260 pounds per person per year from the streets in 1973 (APWA 1975). Since street refuse has a bulk density of about 1 ton per cubic yard*, this would be equal to about 25 million cubic yards or 25 million tons* of material per year for a

*See Metric Conversion Table 0-1.

city of 100,000 people. Therefore the ultimate disposal of this material is an important aspect of a complete street cleaning program.

Cleaning Equipment

Ninety-six percent of the estimated 7200 street cleaners operating in the U.S. in 1969 and 1970 were manufactured by one of three companies (Scott 1970). This percentage is thought to have decreased since 1970, because of the rise in the number of equipment manufacturers. Eighty-seven percent of the cleaners were gasoline operated (Scott 1970).

Sixty-six percent of all streets were cleaned by mechanical cleaners. Twenty-five percent were cleaned by vacuum assisted mechanical cleaners or by regenerative air street cleaners. The remaining streets were cleaned by flushers only, or by a combination of equipment types (APWA 1973).

The reported operating speeds of mechanical and vacuum cleaners averaged about 6 mph (they ranged from 2 to 25 mph). Flushers operated at a somewhat faster speed, averaging 8 mph (APWA 1973). A faster street cleaner speed usually results in less efficient removal of street dirt, but the relationship of speed to removal efficiency for flushers is not known. Manufacturers usually recommend an operating speed of 5 mph for mechanical and vacuum cleaners and 15 mph for flushers. It is thought that cities operate their flushers at speeds slower than recommended by the manufacturers because of public safety considerations.

The most common street cleaner hopper sizes were 3 and 4 cubic yards, with only 4 percent either smaller than 2.5 cubic yards or equal to or larger than 5 cubic yards (Scott 1970). The average reported volume of debris picked up during one machine's shift was about 15 cubic yards (APWA 1973). Therefore, about four or five loads were dumped during each shift.

General Street Cleaning Equipment Performance

All street cleaning equipment currently used can efficiently remove litter (larger than 0.25 in.) from the street cleaner path. The following general discussion concerns the removal of smaller particles (less than 0.25 in.) as measured in several previously conducted controlled tests. Information presented later in this section about the San Jose test results concerns all particle sizes. Most of the equipment used in these tests was in good maintenance and operated under recommended conditions although some were quite different than those currently available. Departures from recommended operating conditions may result in lower or higher removal rates.

Past test results have shown direct relationships between cleaning efficiency, particle size, and street surface particulate loading. Tables 3-11 and 3-12 show the cleaning effectiveness of vacuumized street cleaners (Clark and Cobbin 1963) and mechanical street cleaners (Sartor and Boyd 1972) for various particle sizes and total particulate loading conditions. These values were determined by examining data that were collected under several hundred controlled and in-situ tests. Actual cleaning efficiency may vary substantially from these values because of site-specific variables. It was found that street surface loading strongly influences the removal efficiency. Results from this San Jose demonstration

TABLE 3-11. REMOVAL EFFICIENCIES FOR VACUUMIZED STREET CLEANER AT DIFFERENT INITIAL PARTICULATE LOADINGS AND FOR VARIOUS EQUIPMENT PASSES (%)*

Size Range	Street Surface Loading and Number of Passes								
	20 → 200/curb-mi			200 → 1,000 lb/curb-mi			1,000 → 10,000 lb/curb-mi		
	1 pass	2	3	1	2	3	1	2	3
44→74 μ	3	6	9	20	36	49	70	91	97
74→177 μ	50	75	88	60	84	94	75	94	99
177→300 μ	50	75	88	60	84	94	80	96	99
300→500 μ	60	84	94	65	88	96	70	91	94
750→1,000 μ	50	75	88	60	84	94	70	91	97

Source: Clark and Cobbin 1963

*From cleaner path (0 to 8 ft. from curb), not total street loading.

TABLE 3-12. MECHANICAL STREET CLEANER EFFICIENCIES FOR VARIOUS EQUIPMENT PASSES (%)

Size Range	180 → 1800 lb/curb-mile		
	1 pass	2 passes	3 passes
<43	15	28	39
43 104	20	36	49
104 → 246 μ	50	75	88
246 → 840 μ	60	84	94
840 → 2000 μ	65	88	96
2000 μ → 6370 μ	80	96	99

Source: Sartor and Boyd 1972

study also showed strong influences resulting from street surface conditions. Without exception, higher loadings resulted in better removal percentages. In a nationwide study (Sartor and Boyd 1972), city-averaged street surface particulate loadings ranged from about 300 to 6000 lb/curb-mile, with an average of 1500 lb/curb-mile. Therefore, it is expected that identical equipment will perform differently in different cities and different sections of cities because of differences in loadings.

Calculations were also made to show the effects of multiple passes by the same equipment (see results in Tables 3-11 and 3-12). With multiple passes, larger particles (and litter) are removed more effectively than smaller particles, thus changing the particle size distribution. Figure 3-6 compares street surface particle-size distributions before and after a single pass with mechanical street cleaners (averaging results from four tests in separate cities, from Sartor and Boyd 1972). Before cleaning, the median dust and dirt particle size (smaller than 0.25 in.) is seen to be about 300 μ and the median particle size after cleaning is reduced to about 100 μ . This modification in particle size distribution and its effects on street cleaning efficiency can change the removal rates for the various pollutants.

Data concerning flushers, regenerative air cleaners, and combinations of equipment are scarce. Limited testing from in situ tests has demonstrated overall

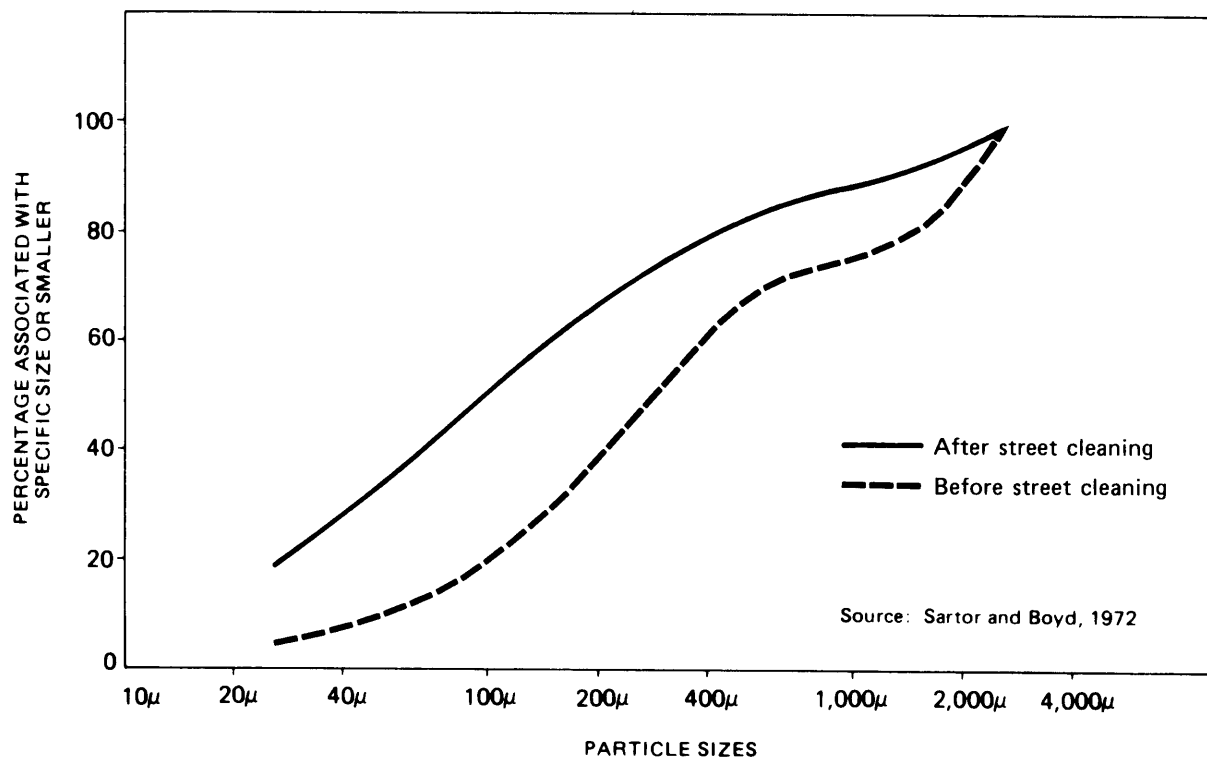


Figure 3-6. Particle (<0.25 inch) size distribution before and after sweeping tests (Atlanta, Tulsa, Phoenix, and Scottsdale tests combined).

particle removal rates of 30 percent for a single pass of a conventional flusher and 80 percent for a mechanical street cleaner followed by a flusher (Sartor and Boyd 1972). Conventional flusher operations do not remove the various pollutants from the street, they only move the particles to the curb. If sufficient water was used to flush the particulates to the storm drainage system, the pollutants would be discharged to the receiving waters, possibly during low flow conditions. Large fractions of some pollutants can only be removed by wet processes (Sartor and Boyd 1972; Pitt and Amy 1973). Pollutants with more than 20 percent in the flushed fraction included: NO_2 , NO_3 , PO_4 , fecal coliform bacteria, fecal strep bacteria, chloride, Kjeldahl N, and BOD. Therefore, in order to remove more than 80 percent of these pollutants from the cleaner path, it is expected that some type of effective wetting/flushing must be used. No data are available concerning removal rates as a function of particle size for flushers, manual cleaning, or regenerative air cleaner units.

When the size distributions for pollutants existing on the street are known, it is possible to estimate their removal rates. Many of the pollutants have greater concentrations associated with the smaller particle sizes. Table 3-13 lists the mass-weighted median particle sizes for various street surface pollutants as measured during two previous EPA sponsored research projects (Sartor and Boyd 1972; Pitt and Amy 1973). These small particle sizes are not as efficiently removed by typical street cleaning equipment as are larger particle sizes.

Table 3-14 shows calculated removal efficiencies of various street cleaning programs for various pollutants. Phosphates are the most difficult to remove by any of the listed programs; lead and iron are the easiest to remove. The total solids (smaller than 0.25 in.) are removed at efficiencies ranging from 40 percent to 50 percent under normal conditions; but a mechanical street cleaner followed by a flusher may remove about 80 percent of the solids of the material in the street cleaner path.

If the equipment is not operated under recommended conditions, the removal rates are expected to change. As an example, the following conclusions are based on data from the Newark Brush Co. (Horton 1968). This study related broom type, broom strike, brush speed, and vehicle speed to total solids removal for mechanical street cleaners:

- Sweeping pattern (a measure of the pressure against the street surface) and broom speed are critical factors in removing road debris.
- A worn broom sweeps all types of debris better than a new one.
- Crimped wire and fiber brooms were more efficient than plastic or plastic-wire mixtures.
- The sweeping pattern contributes greatly to cleaning efficiency; small patterns leave uncleaned streaks in depressions on irregular road surfaces (Figure 3-7).
- At faster travelling speeds, proportionally higher broom rotation speeds should be employed (Figures 3-8 and 3-9).

These tests were conducted with a single-engine street cleaner. Except for the several gear ratios, higher broom speeds resulted from higher engine speeds. These higher forward speeds may decrease cleaning effectiveness by reducing broom-pavement contact. Thus, it is desirable to have an auxiliary speed control to maintain a constant optimum broom speed. To maintain a high cleaning efficiency, the data in Figures 3-7, 3-8 and 3-9 support a preference for a street cleaner speed of about 4 mph with a fast broom rotational speed at high pressure. For the ranges shown, brush speed and pattern are more important than forward speed.

TABLE 3-13 MEDIAN PARTICLE SIZE FOR VARIOUS STREET SURFACE CONTAMINANTS

Parameter	Approximate Median Particle Size (μ)
Total Solids	220
BOD ₅	120
COD	42
PO ₄	36
Kjeldahl - N	120
All Pesticides Combined	140
Cd	61
Sr	160
Cu	120
Ni	230
Cr	220
Zn	190
Mn	290
Pb	200
Fe	320

Sources: Sartor and Boyd, 1972
Pitt and Amy, 1974

TABLE 3-14. REMOVAL EFFICIENCIES FROM CLEANER PATH FOR VARIOUS STREET CLEANING PROGRAMS* (%)

Street Cleaning Program and Street Surface Loading Conditions	Total Solids	BOD ₅	COD	KN	PO ₄	Pesti- cides	Cd	Sr	Cu	Ni	Cr	Zn	Mn	Pb	Fe
Vacuum Street Cleaner 1 pass; 20 + 200 lb/curb mile total solids	31	24	16	26	8	33	23	27	30	37	34	34	37	40	40
2 passes	45	35	22	37	12	50	34	35	45	54	53	52	56	59	59
3 passes	53	41	27	45	14	59	40	48	52	63	60	59	65	70	68
Vacuum Street Cleaner 1 pass; 200 + 1,000 lb/curb mile total solids	37	29	21	31	12	40	30	34	36	43	42	41	45	49	59
2 passes	51	42	29	46	17	59	43	48	49	59	60	59	63	68	68
3 passes	58	47	35	51	20	67	50	53	59	68	66	67	70	76	75
Vacuum Street Cleaner 1 pass; 1000 + 10,000 lb/curb mile total solids	48	38	33	43	20	57	45	44	49	55	53	55	58	62	63
2 passes	60	50	42	54	25	72	57	55	63	70	68	69	72	79	77
3 passes	63	52	44	57	26	75	60	58	66	73	72	73	76	83	82
Mechanical Street Cleaner 1 pass; 180 + 1800 lb/curb mile total solids	54	40	31	40	20	40	28	40	38	45	44	43	47	44	49
2 passes	75	58	48	58	35	60	45	59	58	65	64	64	64	65	71
3 passes	85	69	59	69	46	72	57	70	69	76	75	75	79	77	82
Flusher	30	(a)	(a)	(a)	(a)	(a)	(a)	(a)	(a)	(a)	(a)	(a)	(a)	(a)	(a)
Mechanical Street Cleaner followed by a flusher	80	(b)	(b)	(b)	(b)	(b)	(b)	(b)	(b)	(b)	(b)	(b)	(b)	(b)	(b)

(a) 15 + 40 percent estimated
(b) 35 + 100 percent estimated

*These removal values assume all the pollutants would lie within the cleaner path (0 to 8 ft. from the curb)

Sources: Calculated from Clark and Cobbin 1963; Sartor and Boyd 1972; and Pitt and Amy 1976.

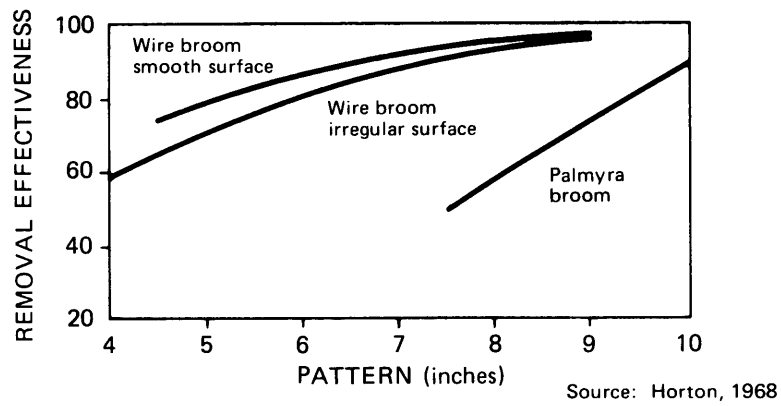


Figure 3-7. Effect of pattern* on removal effectiveness.

*The pattern is a measure of pressure applied between the main pick-up broom and the street surface. It is measured as the tangential length of main pick-up broom in contact with the street surface.

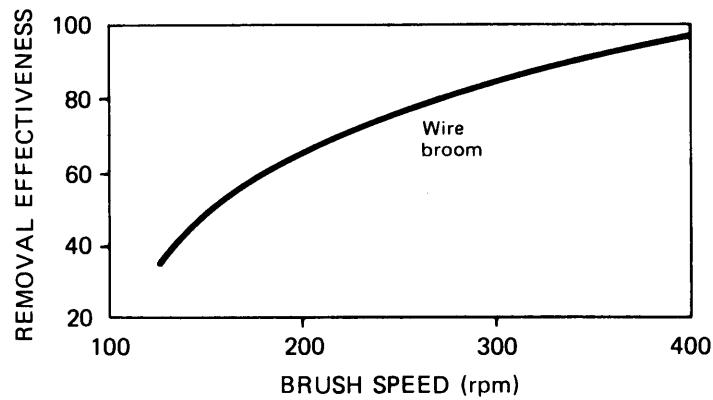


Figure 3-8. Effect of brush speed on removal effectiveness.

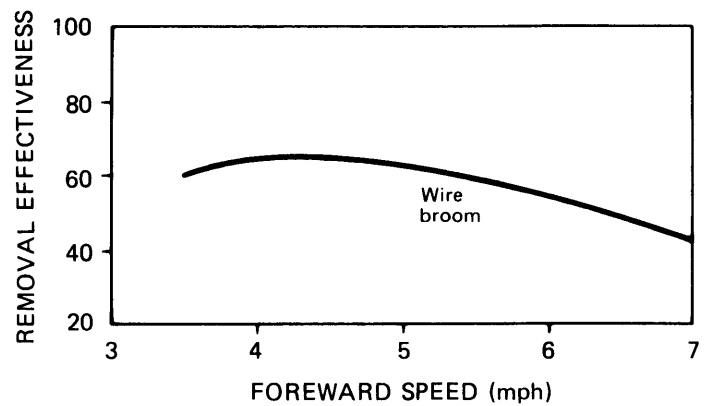


Figure 3-9. Effect of forward speed on removal effectiveness.

SAN JOSE DEMONSTRATION STUDY RESULTS

The design of an effective street cleaning program requires not only a determination of accumulation rates but also an assessment of specific street cleaning equipment performance in the actual conditions encountered. Service goals*, another factor affecting the design of street cleaning programs, will be discussed in Section 5. The aim of this study was to determine a range of street cleaning equipment effectiveness for various types of equipment and cleaning schedules.

Tables 3-15 through 3-18 present the street cleaning equipment performance data. Twenty-six different test conditions are identified representing different test areas, equipment types, number of passes, and approximate cleaning intervals. The information presented for each of the "before" and "after" test samples includes the median particle size, the bulk density, and the street surface loading conditions. Under the "after street cleaning" heading, the residual street surface loading values (lb/curb-mile) are shown; these are generally the lowest street surface loading values that occur under each of the test conditions. Also shown is the amount removed, the percentage of the "before" loading removed, and the hopper content median particle size. The values shown are the mean (\bar{x}) plus or minus the standard deviation (σ).

Street cleaning performance depends on many conditions. These include the character of the street surface, the street surface initial loading characteristics (total loading value and particle size distribution), and various other environmental factors. Street cleaning program variables that most affect street cleaning performance include the number of passes the equipment makes and the street cleaning interval. The most important measure of cleaning effectiveness is pounds per curb-mile removed for a specific program condition. This removal value, in conjunction with the unit curb-mile costs, allows one to calculate the cost for removing a pound of pollutant for a specific street cleaning program. The percentage of the before loading removed has often been used as a measure of street cleaning equipment performance. It is very misleading, however, because it is not a measure of the magnitude of the amount of material removed. A street cleaning program may have a very low percentage removal value, but a high total amount removed if the initial loading is high (this occurred in the tests conducted in the oil and screens area).

Student "t" statistical tests were conducted with the data shown in Tables 3-15 to 3-18 to determine important similarities and differences in street cleaning equipment performance under the various test conditions. These statistical tests showed that initial loading values in any one test area varied depending on the street cleaning program (number of passes and cleaning intervals). The differences in the initial loading values in various test areas were controlled by differences in test area conditions (largely street surface conditions and accumulation rates), irrespective of the type of equipment being used and the number of passes.

*Service goals consider effects on water quality, air quality, public safety, aesthetics, and public relations.

TABLE 3-15. STREET CLEANER PERFORMANCE DURING SAN JOSE
DEMONSTRATION PROJECT - TROPICANA-GOOD ASPHALT TEST AREA

Number of Passes	Approx. Cleaning Interval	Equipment* Type	Test** Phase	Before Street Cleaning			After Street Cleaning			Cleaning Effectiveness		
				Median Particle Size (μ)	Bulk Density	Total Solids Loading (lb/curb-mile)	Median Particle Size (μ)	Bulk Density	Total Solids Loading (lb/curb-mile)	Removed (lb/curb-mile)	Percentage of Before Loading Removed	Hopper Contents Median Particle Size (μ)
2	Daily	C*	1**	410 \pm 95	0.82 \pm 0.13	328 \pm 93	320 \pm 29	1.06 \pm 0.09	132 \pm 56	196 \pm 131	60 \pm 32	3190 \pm 1030
1	Daily	A	1	965 \pm 1160	1.30 \pm 0.14	115 \pm 38	430 \pm 57	1.20 \pm 0.08	98 \pm 45	17 \pm 22	13 \pm 25	3170 \pm 1410
1	Daily	B	1	430 \pm 130	1.12 \pm 0.11	350 \pm 274	300 \pm 46	1.10 \pm 0.17	165 \pm 64	185 \pm 225	53 \pm 19	2090 \pm 850
1	Daily	B	2	295 \pm 21	0.95 \pm 0.06	200 \pm 10.8	275 \pm 5	1.05 \pm 0.06	116 \pm 6.1	84 \pm 16.3	42 \pm 6.2	2760 \pm 315
1	Daily	C	2	380 \pm 42	0.98 \pm 0.05	206 \pm 60	420 \pm 63	1.15 \pm 0.06	113 \pm 22.1	92 \pm 38	45 \pm 4.5	3120 \pm 455
1	Weekly	A	1	510 \pm 63	0.98 \pm 0.05	164 \pm 65	450 \pm 78	1.15 \pm 0.06	87 \pm 38	77 \pm 38	47 \pm 11	5750 \pm 4380
1	Weekly	B	2	325 \pm 8	0.98 \pm 0.08	207 \pm 20.1	300 \pm 31	1.02 \pm 0.04	128 \pm 12.6	78 \pm 15.7	38 \pm 5.1	3440 \pm 985
1	Weekly	C	2	420 \pm 22	0.86 \pm 0.11	221 \pm 32.9	435 \pm 43	1.02 \pm 0.04	117 \pm 14.3	104 \pm 21.4	47 \pm 4.3	2280 \pm 710

* A = 4-wheel mechanical
B = State-of-the-art 4-wheel mechanical
C = 4-wheel vacuum assisted mechanical

** Test phase:
1 = December 1976 to May 1977
2 = May 1977 to September 1977

TABLE 3-16. STREET CLEANER PERFORMANCE DURING SAN JOSE
DEMONSTRATION PROJECT - KEYES-GOOD ASPHALT TEST AREA

Number of Passes	Approx. Cleaning Interval	Equipment Type**	Test*** Phase	Before Street Cleaning			After Street Cleaning			Cleaning Effectiveness		
				Median Particle Size (u)	Bulk Density	Total Solids Loading (lb/curb-mile)	Median Particle Size (u)	Bulk Density	Total Solids Loading (lb/curb-mile)	Total Solids Removed (lb/curb-mile)	Percentage of Before Loading Removed	Hopper Contents Median Particle Size (u)*
2	Daily	A	1	480±36	0.98±0.05	401±122	460±69	1.10±0.08	258±81	144±155	36±27	940±380
2	Daily	B	1	450±175	1.00±0.17	173±61	340±45	1.07±0.15	142±16	32±49	19±22	5520±2790
2	Daily	B	2	420±26	1.03±0.06	317±20.8	450±26	1.17±0.06	201±13.2	116±18.2	37±4.0	790±175
2	Daily	C	2	470±70	0.85±0.26	436±103	500±18	0.90±0.06	374±92.5	625±53.3	14±10.40	2260±1290
1	Weekly	B	1	520±67	0.87±0.06	381±29	390±28	0.97±0.12	294±67	87±45	23±14	4550±1100
1	Weekly	B	2	555±14	0.98±0.04	512±45.1	510±45	0.98±0.13	350±34	162±41.3	32±8.2	3280±820
1	Weekly	C	1	510±120	0.78±0.15	459±57	390±25	0.90±0.18	295±73	165±34	36±10	4460±2500
1	Weekly	C	2	560±53	0.94±0.11	548±84	490±29	1.18±0.08	291±24.6	25±81	47±8.7	4720±1980

*The hopper samples from the Keyes-good asphalt and Keys-oil and screens test areas were not, separated before particle size analyses.

**A = 4-wheel mechanical
B = State-of-the-art 4 wheel mechanical
C = 4-wheel vacuum assisted mechanical

***Test phase:

1 = December 1976 to May 1977
2 = May 1977 to September 1977

TABLE 3-17. STREET CLEANER PERFORMANCE DURING SAN JOSE
DEMONSTRATION PROJECT - KEYES-OIL AND SCREENS TEST AREA

Number of Passes	Approx. Cleaning Interval	Equipment Type**	Test*** Phase	Before Street Cleaning			After Street Cleaning			Cleaning Effectiveness		
				Median Particle Size (μ)	Bulk Density	Total Solids Loading (lb/curb-mile)	Median Particle Size (μ)	Bulk Density	Total Solids Loading (lb/curb-mile)	Total Solids Removed (lb/curb-mile)	Percentage of Before Loading Removed	Hopper Contents Median Particle Size (μ)*
2	Daily	A	1	560±19	1.35±0.06	2654±797	600±36	1.38±0.05	2208±375	445±461	17±11	940±380
2	Daily	B	1	650±250	1.3±0.14	1830±378	570±24	1.28±0.10	1930±403	-98±300	-6±17	5940±2390
2	Daily	B	2	480±19	1.15±0.06	1244±22.8	460±9	1.20±0.0	1141±91	104±76	8±6.2	835±170
2	Daily	C	2	540±21	1.18±0.05	2056±113	520±9	1.20±0.0	2078±186	-22.0±104	-1±5.2	2260±1290
1	Weekly	B	1	670±35	1.37±0.06	2370±110	600±32	1.3±0.17	1860±104	510±44	22±2	4550±1100
1	Weekly	B	2	490±25	1.08±0.08	1489±199	485±23	1.16±0.05	1318±94	164±132	11±7.6	3280±1820
1	Weekly	C	1	930±350	1.15±0.13	2200±102	660±21	1.2±0.20	2030±293	171±258	8±12	4460±2500
1	Weekly	C	2	550±20	1.06±0.11	1840±143	530±12	1.26±0.05	1730±68.4	110±85	6±4.2	4720±1980

*The hopper samples from the Keyes-good asphalt and Keyes oil and screens test areas were not separated before particle size analysis

**A = 4-wheel mechanical

B = State-of-the-art 4-wheel mechanical

C = 4-wheel vacuum assisted mechanical

***Test phase:

1 = December 1976 to May 1977

2 = May 1977 to September 1977

TABLE 3-18. STREET CLEANER PERFORMANCE DURING SAN JOSE
DEMONSTRATION PROJECT - DOWNTOWN-GOOD AND POOR ASPHALT TEST AREAS

Number of Passes	Approx. Cleaning Interval	Equipment Type**	Test*** Phase	Before Street Cleaning			After Street Cleaning			Cleaning Effectiveness		
				Median Particle Size (μ)	Bulk Density	Total Solids Loading (lb/curb-mile)	Median Particle Size (μ)	Bulk Density	Total Solids Loading (lb/curb-mile)	Total Solids Removed (lb/curb-mile)	Percentage of Before Loading Removed	Hopper Contents Median Particle Size (μ)*
1	Daily	C	1	430±62	0.99±0.06	243±32	380±54	1.03±05	160±15	83±18	34±3	2660±1200(5)
1	Daily	C	1	570±27	0.90±0.18	1350±394	530±66	0.98±08	808±189	543±429	40±24	2660±1200(5)

*The hopper samples from both Downtown test areas were not separated before particle size analyses.

**C = 4-wheel vacuum assisted mechanical

***Test phase 1 = December 1976 to May 1977

When the residual loading values were statistically examined, the findings were similar. Differences in test area conditions were much more important than differences in equipment type. Similarly, the amount removed under each of the test conditions was more a function of the test area than the street cleaning program. In many cases, two passes with the same piece of equipment removed a larger quantity of material from the street than a single pass, as expected. An exception was found in the tests in the oil and screens test area. Here two passes per day with the state-of-the-art mechanical four-wheel machine resulted in a higher residual loading on the street surface than before the test. This result is thought to be due to the extra erosion caused by the excessive mechanical action of the broom on the "weak" oil and screens street surface. During a single pass, any extra material loosened from the street surface was removed along with some of the initial dust and dirt on the street.

The selection of the type of street cleaning equipment is less important than the characteristics of the area to be cleaned. In most cases, the street cleaning interval and number of passes were more important than the specific type of equipment used. Other considerations, such as maneuverability, life-cycle costs, hopper capacity, etc., may be more important from an equipment selection viewpoint. There are, however, expected to be situations not studied as part of this demonstration project in which one type of street cleaning equipment may perform differently from others.

The median particle size of the material collected in the equipment hopper can reflect differences in equipment performance as a function of particle size. A larger median particle size of the hopper material signifies that not as many smaller particles were removed from the street. Similarly, a smaller median particle size of the hopper material signifies a relatively greater removal of small particle sizes under the same conditions. In all cases, the hopper median particle sizes were much larger than the median particle sizes on the street surface before street cleaning. The street surface median particle size also decreased with street cleaning. There was a larger percentage of smaller particles on the street after street cleaning than before, with the street cleaning equipment being most effective in removing the larger particle sizes. Some differences in hopper content median particle sizes were found due to cleaning frequencies, but no differences were found due to equipment type.

Tables 3-19 through 3-22 summarize the loading and removal rates for the various pollutants in each test area for all street cleaning programs combined. The percentage removal values for the total solids pollutants are nearly the same as for the other pollutants; however, the removal rates, expressed on a lb/curb-mile removed basis, vary greatly. These lb/curb-mile removed values may be used to estimate the quantity of pollutants that are removed over a large area and long time period.

Table 3-23 and Figure 3-10 present removal rate information for street surface particulates by particle size for the three study areas and for all street cleaning programs combined. The larger particle sizes are shown to have had the largest removal efficiencies (as high as 55 percent), while the smallest particle sizes had the smallest removal efficiencies. However, the

TABLE 3-19. STREET CLEANER REMOVAL EFFECTIVENESS FOR VARIOUS POLLUTANTS - DOWNTOWN TEST AREAS

Pollutant	Good Asphalt Street Surface Condition				Poor Asphalt Surface Condition			
	Initial Loading (lb/curb-mile)	Residual Loading (lb/curb-mile)	Amount Removed (lb/curb-mile)	Percent Removed (%)	Initial Loading (lb/curb-mile)	Residual Loading (lb/curb-mile)	Amount Removed (lb/curb-mile)	Percent Removed (%)
Total Solids	240	160	83	34	1400	810	540	40
Chemical oxygen demand	35	24	11	32	150	93	61	40
Kjeldahl nitrogen	0.48	0.32	0.16	33	3.3	2.0	1.3	38
Orthophosphate	0.039	0.026	0.012	32	0.21	0.13	0.079	37
Lead	1.6	1.1	0.49	31	2.8	1.8	1.0	39
Zinc	0.23	0.16	0.072	31	0.69	0.43	0.27	42
Chromium	0.13	0.82	0.047	36	0.58	0.34	0.24	43
Copper	0.25	0.16	0.093	38	1.2	0.66	0.50	40
Cadmium	0.0047	0.0024	0.0023	49	0.0037	0.0022	0.0015	40

TABLE 3-20. STREET CLEANER REMOVAL EFFECTIVENESS FOR VARIOUS POLLUTANTS -
KEYES-GOOD ASPHALT TEST AREA

Pollutant	Initial Loading (lb/curb-mile)			Residual Loading (lb/curb-mile)			Amount Removed (lb curb-mile)			Percentage of Initial Loading Removed (%)		
	Mean	Min.	Max.	Mean	Min.	Max.	Mean	Min.	Max.	Mean	Min.	Max.
Total solids	400	170	550	280	140	370	130	35	260	33	14	47
Chemical oxygen demand	49	23	73	33	16	49	16	4.5	36	33	12	50
Kjeldahl nitrogen	0.88	0.31	1.7	0.58	0.22	1.1	0.28	0.059	0.83	32	11	50
Orthophosphate	0.059	0.031	0.073	0.042	0.027	0.054	0.018	0.0054	0.031	31	15	46
Lead	2.7	0.77	4.8	1.9	0.69	3.5	0.81	0.11	1.9	30	12	44
Zinc	0.27	0.10	0.39	0.19	0.087	0.28	0.079	0.016	0.16	29	15	44
Chromium	0.16	0.095	0.26	0.11	0.061	0.16	0.051	0.018	0.095	32	15	46
Copper	0.24	0.10	0.45	0.15	0.010	0.27	0.081	0.010	0.18	34	6	52
Cadmium	0.0010	0.00036	0.0016	0.0071	0.00029	0.0012	0.00030	0.00008	0.00053	30	18	37

TABLE 3-21. STREET CLEANER REMOVAL EFFECTIVENESS FOR VARIOUS POLLUTANTS -
KEYES-OIL AND SCREENS TEST AREA

Pollutant	Initial Loading (lb/curb-mile)			Residual Loading (lb/curb-mile)			Amount Removed (lb/curb-mile)			Percentage of Initial Loading Removed (%)		
	Mean	Min.	Max.	Mean	Min.	Max.	Mean	Min.	Max.	Mean	Min.	Max.
Total Solids	2000	1200	2700	1800	1100	2200	170	-100	510	9	-1	22
Chemical oxygen demand	130	68	190	120	61	160	12	-11	38	9	-8	20
Kjidlahl nitrogen	2.2	1.6	2.6	2.0	1.5	2.4	0.14	-0.24	0.51	6	-13	19
Orthophosphate	0.12	0.080	0.22	0.11	0.075	0.17	0.0089	-0.021	0.040	7	-18	18
Lead	3.2	1.9	4.5	3.1	1.9	4.6	0.15	-0.39	0.68	5	-20	20
Zinc	0.56	0.43	0.78	0.52	0.41	0.63	0.066	-0.056	0.25	12	-12	18
Chromium	0.77	0.27	1.3	0.69	0.25	1.1	0.071	-0.055	0.27	9	-6	22
Copper	1.0	0.21	2.2	0.92	0.12	1.9	0.13	-0.0061	0.47	13	-2	24
Cadmium	0.0031	0.0019	0.0052	0.0029	0.0017	0.0043	0.0024	-0.00021	0.00072	8	-10	19

TABLE 3-22. STREET CLEANER REMOVAL EFFECTIVENESS FOR VARIOUS POLLUTANTS -
TROPICANA-GOOD ASPHALT TEST AREA

Pollutant	Initial Loading (lb/curb-mile)			Residual Loading (lb/curb-mile)			Amount Removed (lb/curb-mile)			Percentage of Initial Loading Removed (%)		
	Mean	Min.	Max.	Mean	Min.	Max.	Mean	Min.	Max.	Mean	Min.	Max.
Total solids	230	120	350	120	87	170	100	17	200	43	13	60
Chemical oxygen demand	21	15	35	11	7.9	16	9.7	0.98	22	46	10	63
Kjeldahl nitrogen	0.45	0.24	0.81	0.25	0.19	0.33	0.21	0.057	0.48	47	24	60
Orthophosphate	0.039	0.022	0.072	0.021	0.016	0.030	0.017	0.0024	0.042	44	11	59
Lead	0.91	0.66	1.6	0.51	0.39	0.72	0.40	0.13	0.93	44	20	57
Zinc	0.11	0.051	0.17	0.059	0.041	0.082	0.049	0.034	0.095	45	12	57
Chromium	0.078	0.041	0.18	0.039	0.023	0.073	0.039	0.010	0.11	50	18	62
Copper	0.14	0.035	0.36	0.068	0.022	0.15	0.072	0.013	0.21	51	18	62
Cadmium	0.00060	0.00038	0.0010	0.00033	0.00021	0.00045	0.00027	0.000025	0.00058	45	9	56

TABLE 3-23. TOTAL SOLIDS STREET CLEANER REMOVAL EFFECTIVENESS
BY PARTICLE SIZE

Study Area and Particle Size Range (μ)	Total Solids Initial Loading (lb/curb-mile)			Total Solids Removal (%)		
	Mean	Min.	Max.	Mean	Min.	Max.
Tropicana-Good Asphalt						
>6370	15	9.5	36	50	9	75
2000 + 6370	15	10	24	46	28	68
850 + 2000	21	13	42	47	22	74
600 + 850	15	8.2	42	53	41	79
250 + 600	42	19	81	46	14	63
106 + 50	50	22	80	41	6	58
45 + 106	51	24	70	40	21	54
<45	16	7.0	24	19	-54	64
all sizes	220	120	350	43	13	60
Keyes-Good Asphalt						
>6370	18	6.0	27	54	- 8	69
2000 + 6370	38	10	58	39	13	5
850 + 2000	54	16	87	35	8	5
600 + 850	28	9.2	44	35	12	5
250 + 600	85	39	120	31	14	4
106 + 250	83	45	100	26	11	4
45 + 106	76	34	100	23	-12	5
<45	21	13	34	8.3	-44	48
all sizes	400	170	550	31	14	47
Keyes-011 and Screens						
>6370	73	13	120	36	20	58
2000 + 6370	270	77	450	24	- 5	47
850 + 2000	270	170	350	6.0	-16	23
600 + 850	160	100	200	4.0	-10	20
250 + 600	480	320	600	3.3	-16	18
106 + 250	380	280	540	4.0	-20	25
45 + 106	270	160	380	3.1	-30	25
<45	63	40	140	-12	-47	24
all sizes	2000	1200	2700	8.1	- 6	22
Downtown-Good Asphalt						
>6370	14	*	*	53	*	*
2000 + 6370	19	*	*	42	*	*
850 + 2000	25	*	*	39	*	*
600 + 850	14	*	*	38	*	*
250 + 600	48	*	*	36	*	*
106 + 250	56	*	*	33	*	*
45 + 106	57	*	*	22	*	*
<45	9.8	*	*	41	*	*
all sizes	240	*	*	34	*	*
Downtown-Poor Asphalt						
>6370	89	*	*	38	*	*
2000 + 6370	170	*	*	51	*	*
850 + 2000	180	*	*	42	*	*
600 + 850	85	*	*	41	*	*
250 + 600	270	*	*	42	*	*
106 + 250	270	*	*	39	*	*
45 + 106	230	*	*	33	*	*
<45	58	*	*	28	*	*
all sizes	1400	*	*	40	*	*

*Not enough samples were collected to obtain meaningful loading ranges.

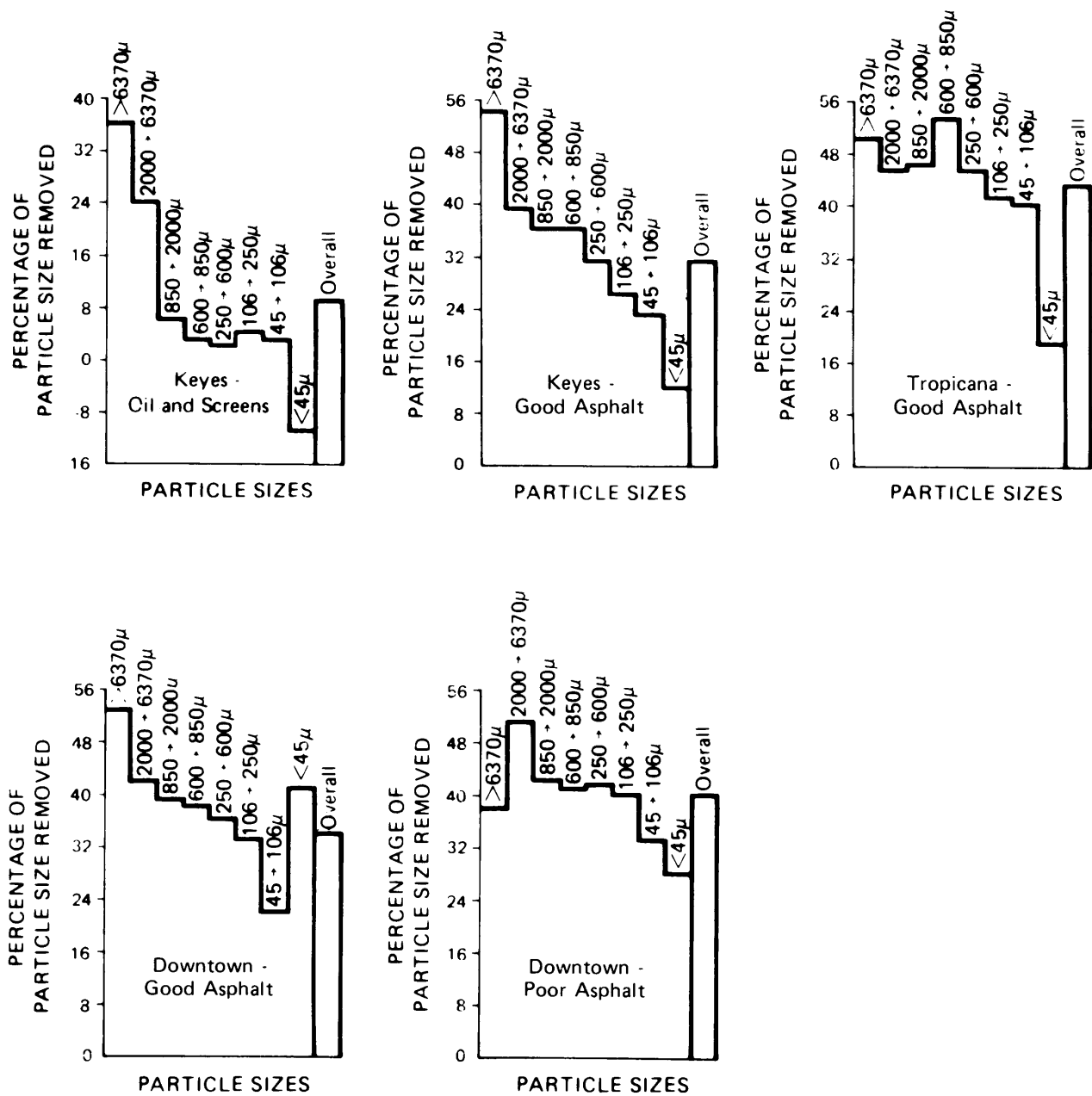


Figure 3-10. Total solids removal by particle size.

variabilities for specific values were quite large, with data ranges of about 3 to 1 not uncommon.

Figures 3-11, 3-12, and 3-13 show how the street surface material is redistributed across the street by the street cleaning equipment. Figure 3-11 for the Tropicana area (smooth streets in good repair with little parking) shows an 81 percent removal of the solids loading in the first 12 in. from the curb while the rest of the street area had increases in solids loadings. These loading increases are due to partial redistribution of the high solids loadings from the curb area out into the street due to broom action and turbulence. Figure 3-12 presents the loading redistribution of the solids during street cleaning of an oil and screens surfaced street. The high loadings next to the curb were reduced by 36 percent and some of the loadings were increased in other areas of the street. The oil and screens streets had much higher unit area loadings in the center of the street as compared with the asphalt streets. The Keyes-good asphalt test results (Figure 3-13) were similar to the Tropicana test results.

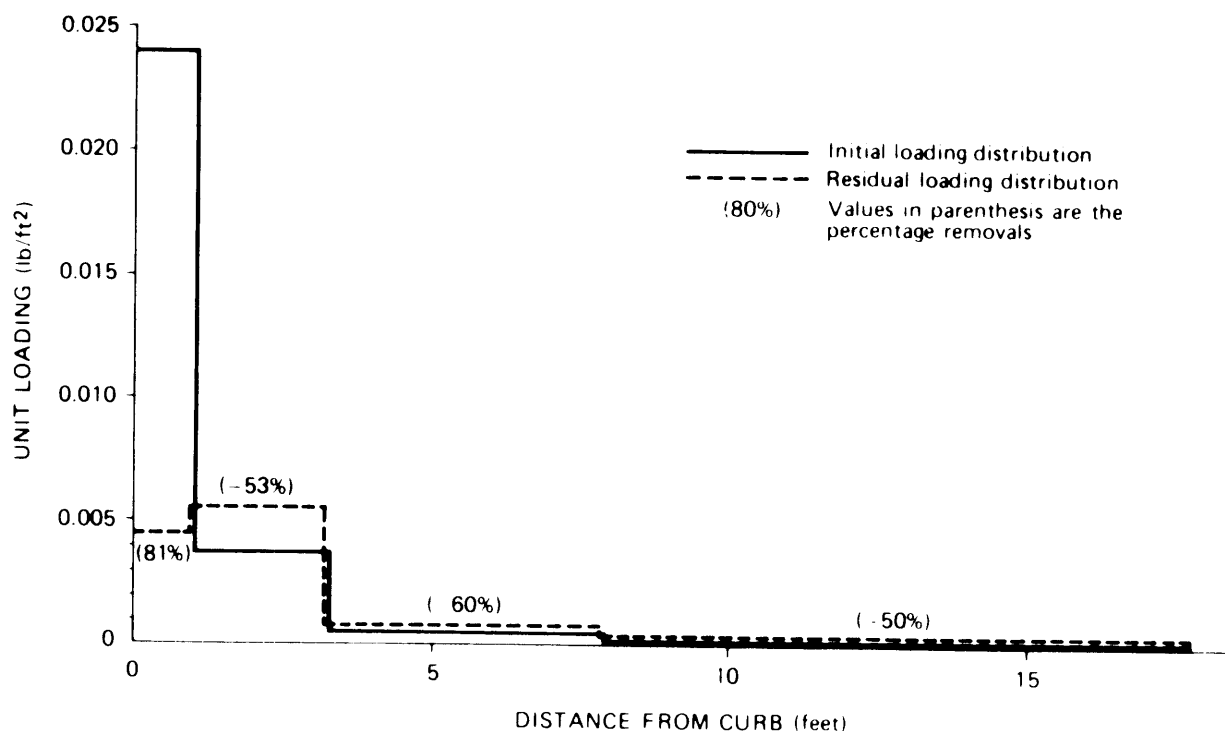


Figure 3-11. Redistribution of total solids due to street cleaning (Tropicana - Good Asphalt Test Area - averaged for all equipment types - the overall removal effectiveness was about 40%).

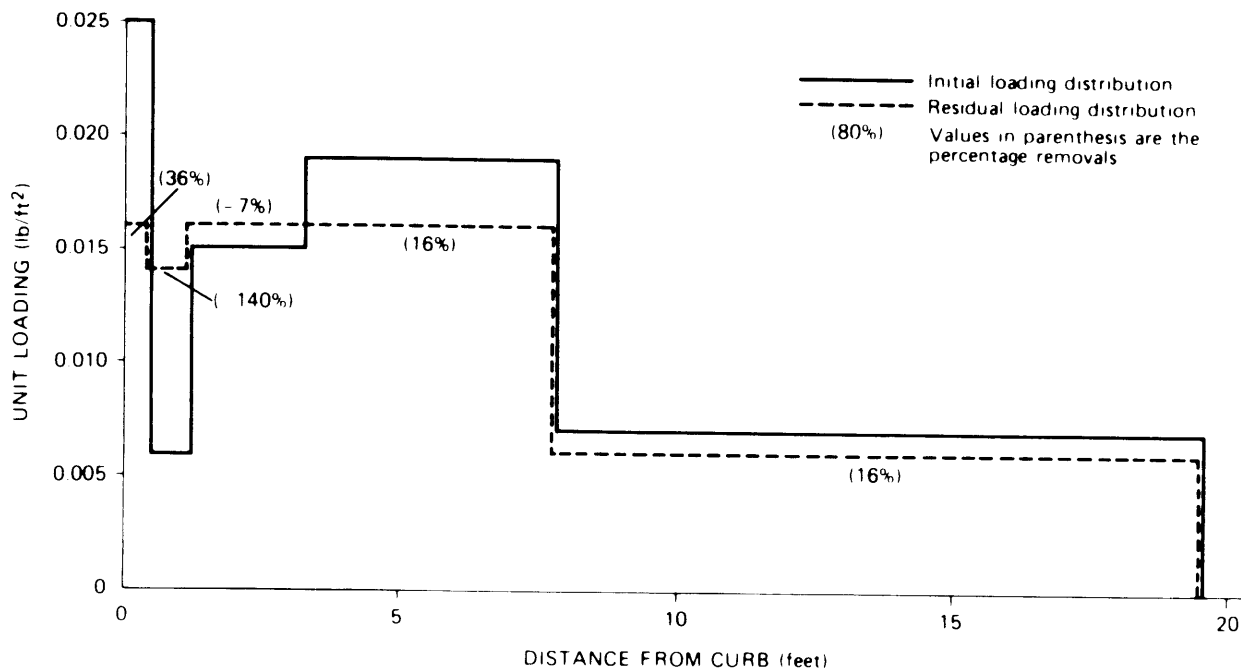


Figure 3-12. Redistribution of total solids due to street cleaning (Keyes Oil and Screens Test Area - averaged for all equipment types - the overall removal effectiveness was about 12%).

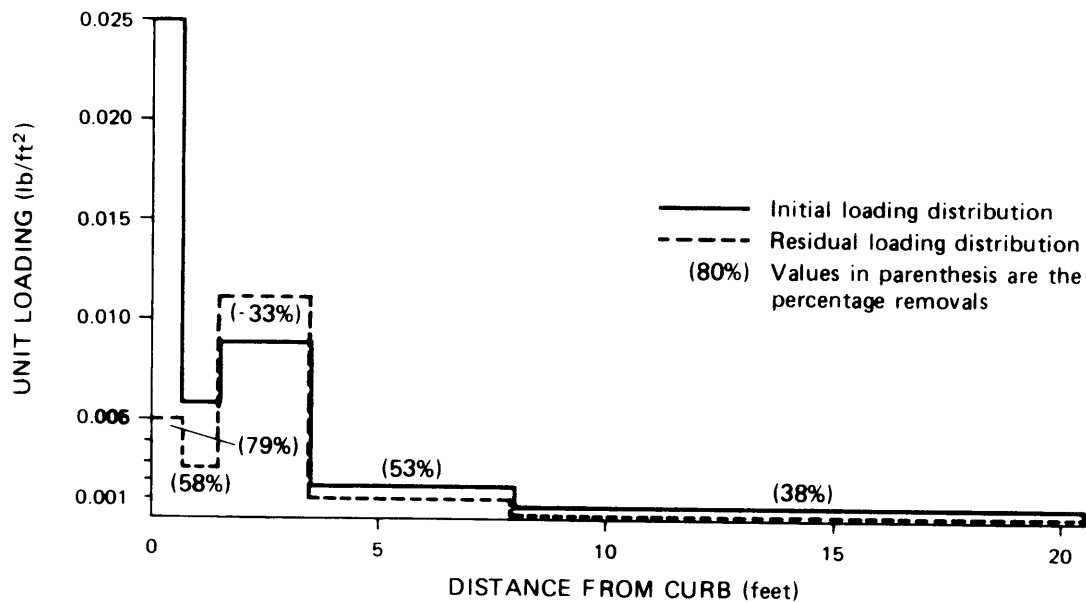


Figure 3-13. Redistribution of total solids due to street cleaning (Keyes - Good Asphalt Test Area - averaged for all equipment types - the overall effectiveness was about 26%).

Figure 3-14 and Table 3-24 present information relating to the distribution of total solids loading across the street for the different test areas. The street cleaner can only remove the material from the street that lies in its path. With an 8-ft.* path, only about 60 percent of the total solids can be affected by street cleaning in the oil and screen test area, while greater than 90 percent of total solids loading can be affected in the Keyes-good asphalt and Tropicana-good asphalt test areas. This loading can be further modified by parked cars, as discussed later. Figure 3-15 shows the percentage of solids, on a size basis, that are within the normal street cleaning paths (0 to 8 ft. from the curb). A greater percentage of larger particles than finer particles were found in the oil and screens test area near the curb, possibly indicating better transport of the larger material towards the curb. The size distribution across the street in the Tropicana-good asphalt test area was about even, and no clear trends were evident from the Keyes-good asphalt data. These particulate distributions can be radically changed if debris is swept from the sidewalks onto the curb, or if leaves are piled on the street from landscaped areas.

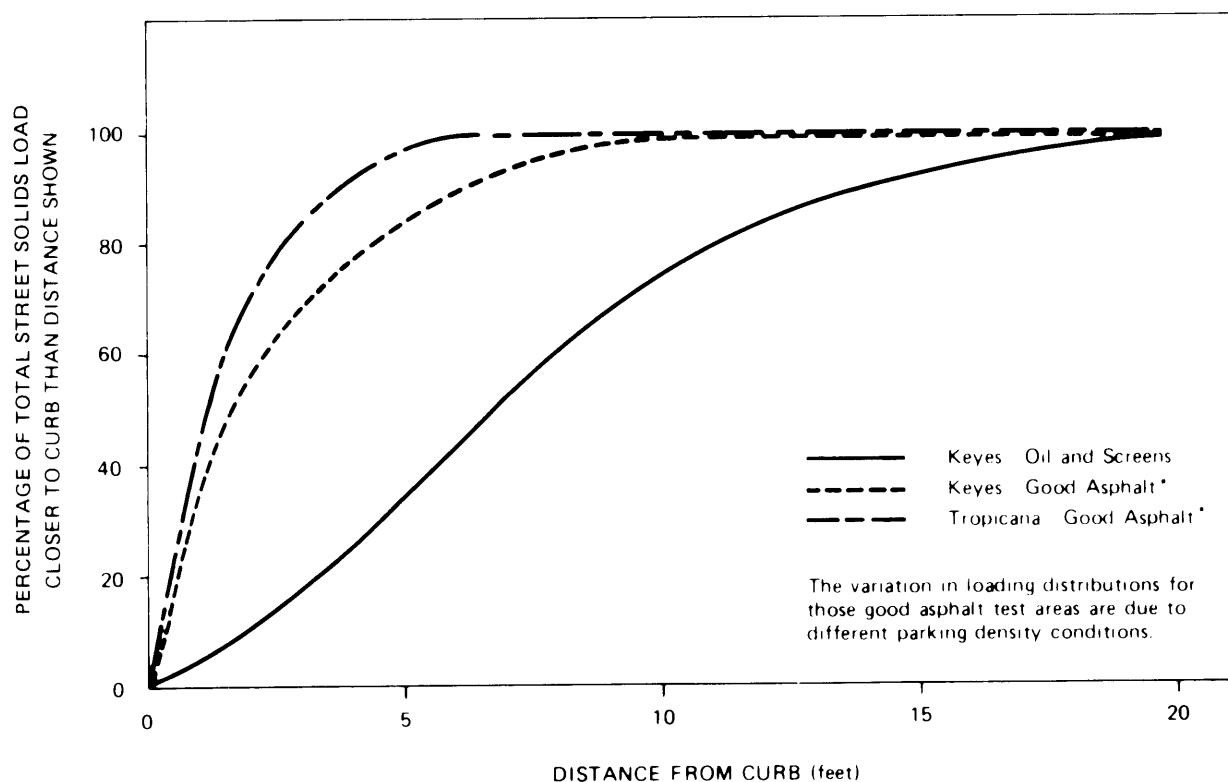


Figure 3-14. Loading distribution across the street.

*See Metric Conversion Table 0-1.

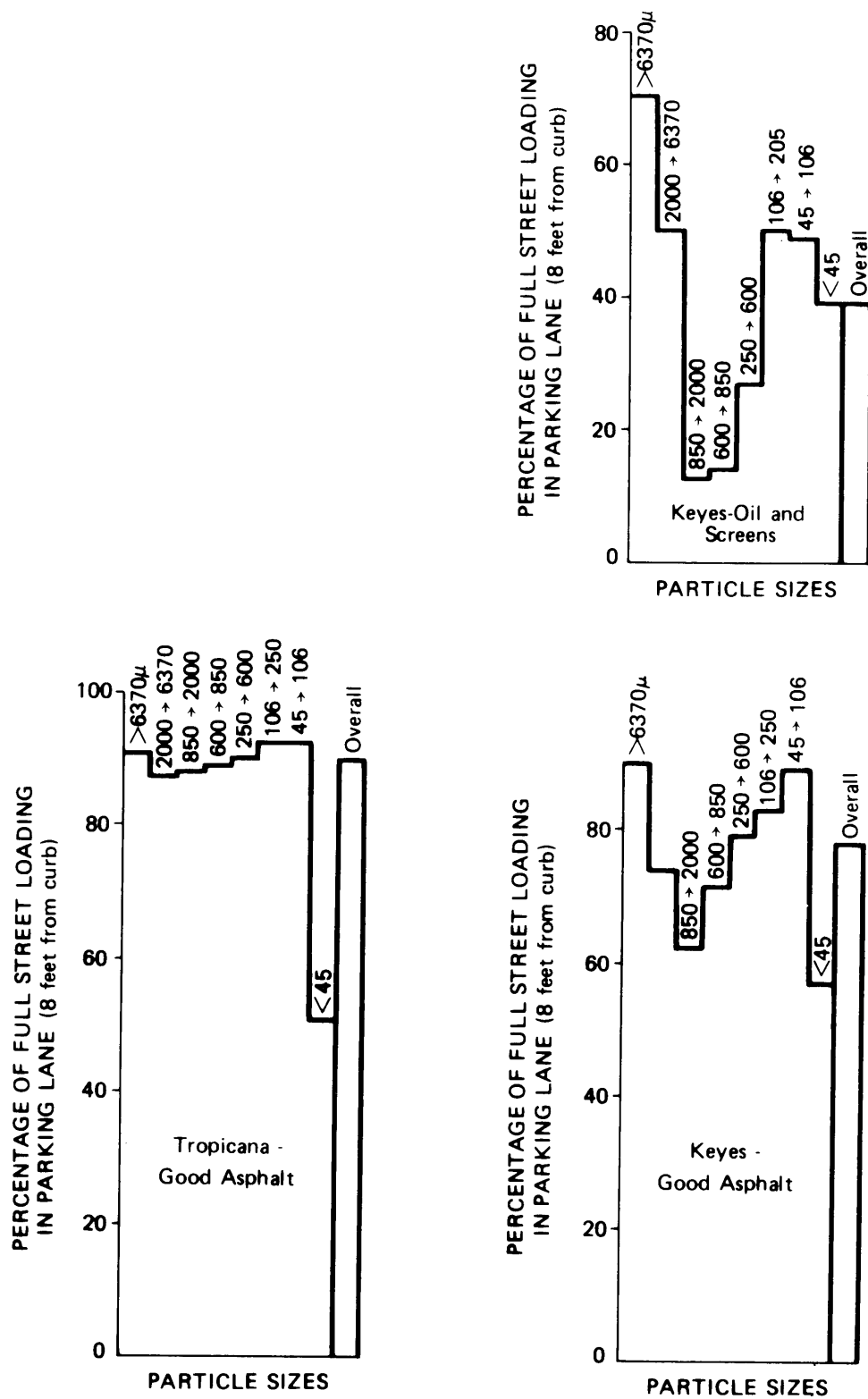


Figure 3-15. Parking lane total solids loading compared to full street loading (average of 7 to 9 tests for each study area).

TABLE 3-24. LOADING DISTRIBUTION ACROSS THE STREET

Distance from Curb (ft.)	Percentage of Total Street Loading from Curb to Given Distance (%)		
	Keyes-Oil and Screens Test Area	Keyes-Good Asphalt Test Area*	Tropicana- Good Asphalt Test Area*
0.5	3	22	23
1	5	38	48
2	12	58	73
5	36	84	95
8	62	93	98
10	75	96	97
20	100	100	100
Distance to median (50%) loading value	6.5 ft	1.5 ft	1.0 ft
Distance to 90% of total loading	14 ft	6.7 ft	3.8 ft

*The variations in loading distributions for those good asphalt test areas are due to different parking density conditions.

Figure 3-16 presents an idealized distribution of the total solids on the street surface for smooth asphalt streets and oil and screens surfaced streets for different parking conditions. This figure shows a more even distribution of solids loadings on the oil and screened streets than on the smooth street surfaces. About 50 percent of the solids on oil and screened streets were within about 7 ft. of the curb for light or no parking conditions, while 50 percent of the solids on the smoother asphalt streets were within 1 ft. of the curb for similar parking conditions. Parked cars also affected the loading distribution much more radically on the smoother streets than on the rougher streets. Parked cars blocked some of the airborne street particulates that were suspended in the air by wind or by vehicle induced turbulence. The parked cars acted as barriers and caused the particulates to resettle on the street further from the curb area. With no parking, the curb itself acted as a barrier, with much of the material possibly being transported by winds across the curbs and onto adjacent areas.

Figure 3-17 is an idealized curve (based on a computer analysis of the San Jose data) reflecting the total amount of street surface materials that may be removed in a year for different street surface conditions as a function of the number of passes per year. This figure is a semi-log plot and

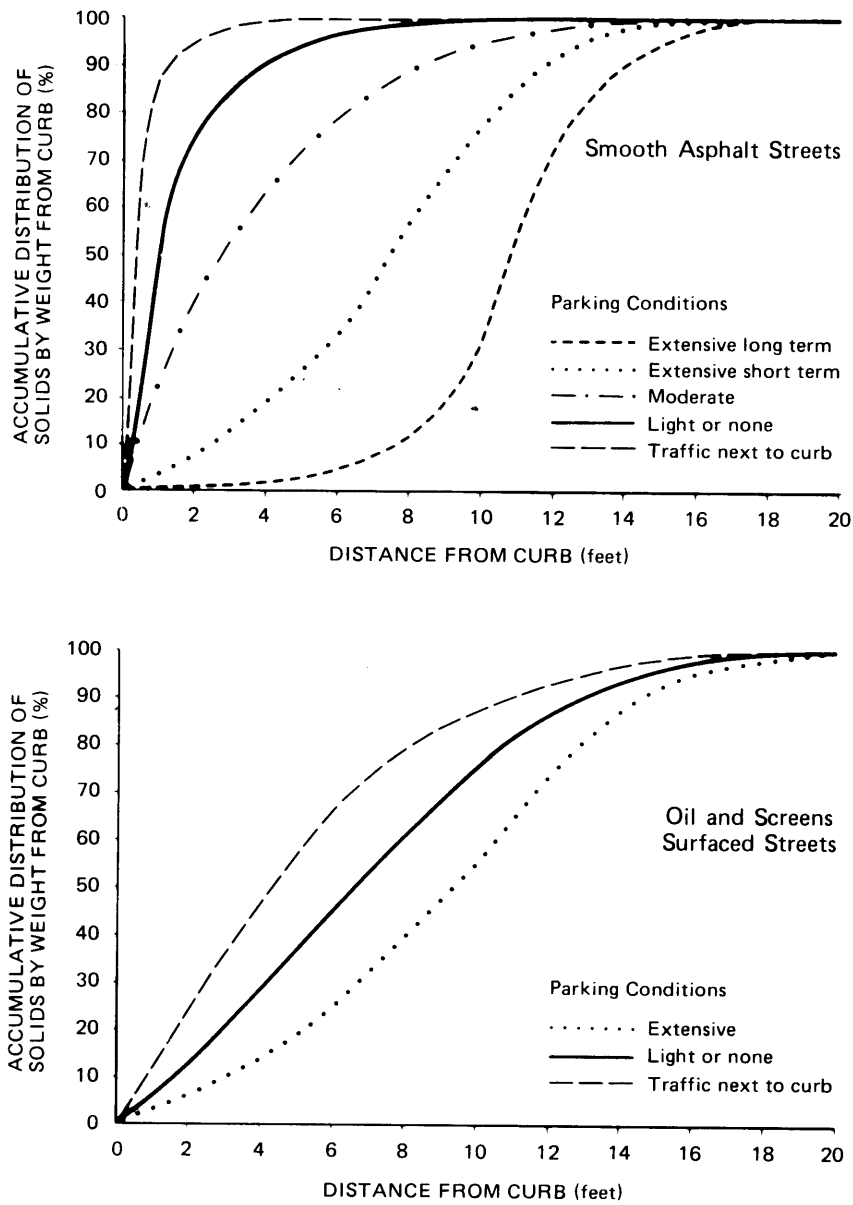


Figure 3-16. Effects of parking and street condition on solids loading distribution.

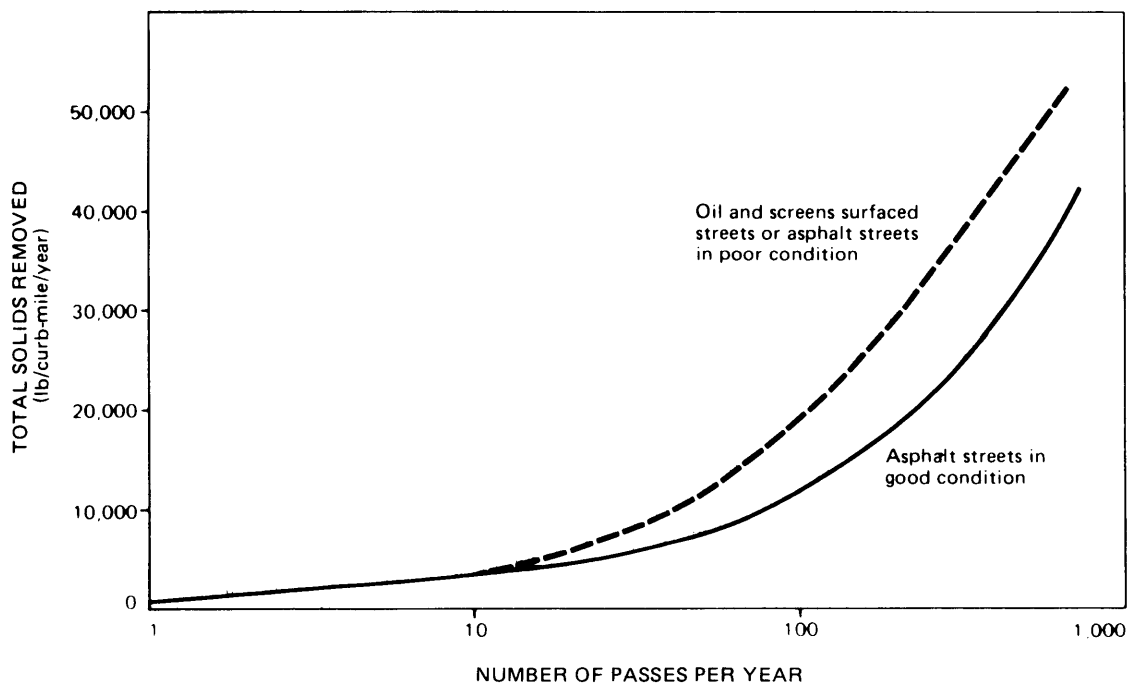


Figure 3-17. Annual amount removed as a function of the number of passes per year.

demonstrates decreased per mile removal quantities per equipment pass as the number of passes per year increases. The unit effort and costs increase by 10 times between 10 and 100 passes per year, but the actual amount removed only increases by a factor of about 4.

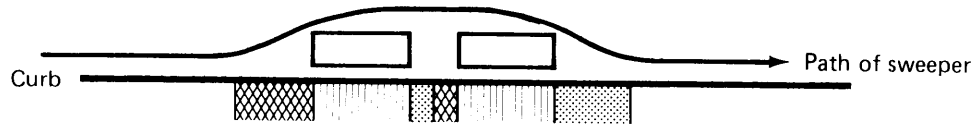
PARKING INTERFERENCES TO STREET CLEANING OPERATIONS

Vehicles parked along a street cleaning route reduce the length of curb that may be cleaned. Since most of the street surface pollutants are found close to the curb on smooth streets with little parking, parked vehicles can drastically reduce the cleaning effectiveness of normal cleaning programs on these streets. The following discussion attempts to quantify this relationship.

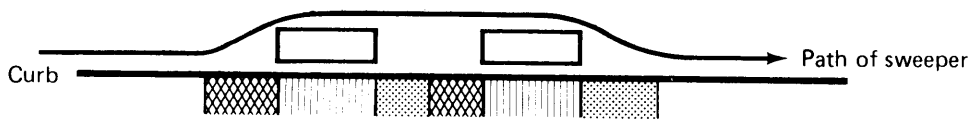
Field work associated with this demonstration project has shown that street cleaners can be partially effective when cleaning around cars. Extensively parked cars block the migration of particulates toward the curb, resulting in higher "middle-of-the-street" loading values than for streets with little or no parking.

Figure 3-18 (from Levis 1974) illustrates several possible configurations for two cars: two closely parked cars, two parked cars with little space between

SITUATION 1



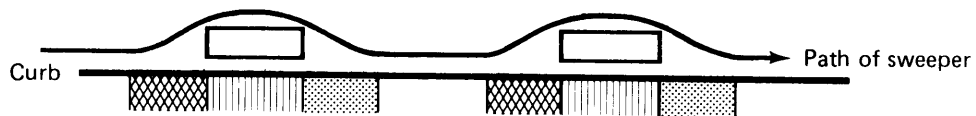
SITUATION 2



SITUATION 3



SITUATION 4



Rear clearance



Blocked by car



Front clearance

Source: from Levis 1974

Figure 3-18. Effect of parked cars on street cleaner maneuverability

them, two parked cars with enough space between them for the street cleaner to just get back to the curb and leave again, and two parked cars quite a distance from each other. The length of curb not cleaned because of parked cars may be determined geometrically by knowing the turning radius of a street cleaner and the parking layout along the street. As shown on Figure 3-19, the percentage of curb length occupied by parked vehicles is close to the percentage of parking spaces occupied, but is usually smaller due to parking restrictions such as driveways and fire hydrants. As the number of parked cars increases, the percentage of curb left uncleaned increases proportionally. The turning radius has a small effect (less than 5 percent) on the percentage of curb left uncleaned.

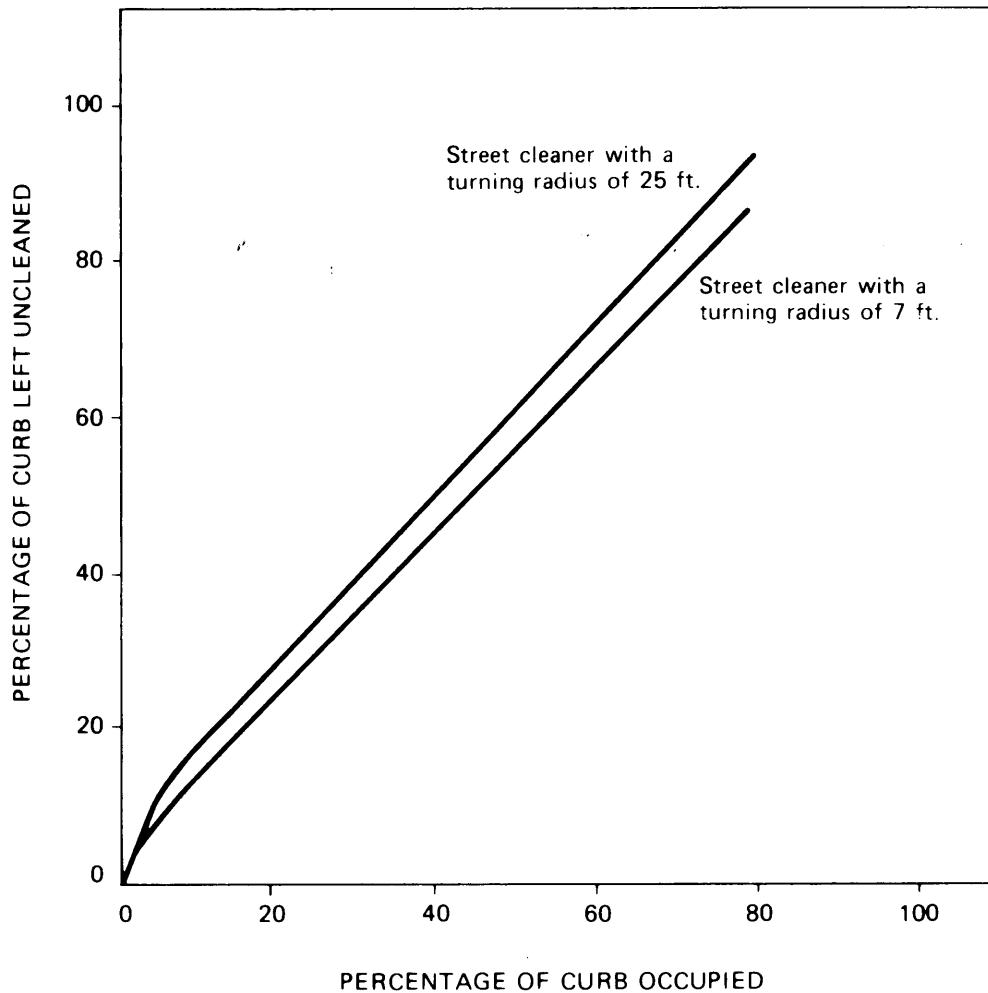


Figure 3-19. Effects of parking on urban street cleaning.

Figures 3-20 and 3-21 demonstrate the effect of parking controls on street cleaning effectiveness for two different street surface conditions and various parking conditions (based on Table 3-25). If a smooth street has extensive on-street parking 24 hours a day (such as in a high-density residential neighborhood), most of the street surface particulates would not be within the 8 ft. strip next to the curb that is usually cleaned by street cleaning equipment. Figure 3-20 shows that if the percentage of curb length occupied by parked cars exceeds about 80 percent for extensive 24-hour parking conditions, it would be best if the parked cars remained and the street cleaner swept around the cars (in the 8 to 16 ft. strip from the curb). Of course, all of the cars should be removed periodically to allow the street cleaner to operate next to the curb to remove litter caught under the cars. In an area with extensive daytime parking only (such as in downtown commercial areas), the parked cars should remain parked during cleaning (daytime cleaning) if the percentage of curb length occupied exceeds about 95 percent. The oil and screens surfaced streets are less critical to parked cars because of the naturally flatter distribution of solids across the street. Parking controls would be effective on those streets if the typical parking conditions involved less than about 95 percent curb length occupancy. Under most conditions, removal of parked cars during street cleaning operations can significantly improve the street cleaning effectiveness. Local monitoring of "across-the-street" loadings for various parking conditions should be conducted for other cities to determine their specific relationship.

Parking regulations may be necessary to improve street cleaning operations. "No Parking" signs indicating the days and hours of cleaning operations and illegal parking should be installed. The signs should be placed every 250 feet, or more frequently if objects such as trees block them from view. Compliance with parking regulations usually requires parking patrolers who will ticket illegally parked cars ahead of the street cleaner. This results in an additional labor cost, but the revenue from parking fines can be used to offset the program's expenditures. Street cleaning and parking restrictions should be scheduled on alternate sides of the street on consecutive days to lessen the problem of finding parking spaces in high density residential areas.

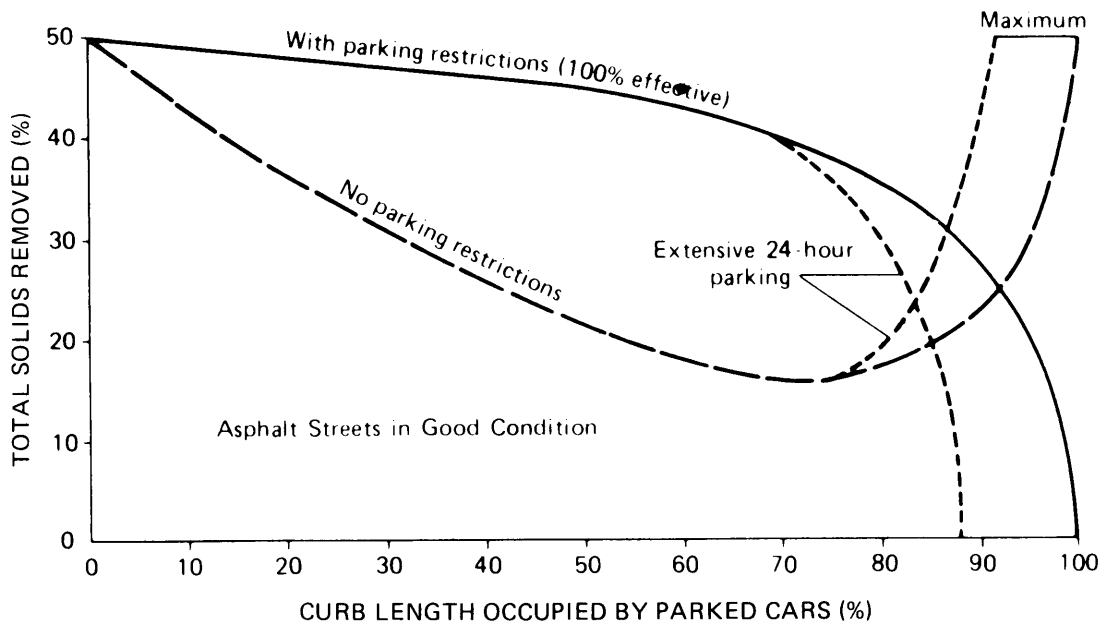


Figure 3-20. Effects of parking restrictions during street cleaning on asphalt surfaced streets in good condition.

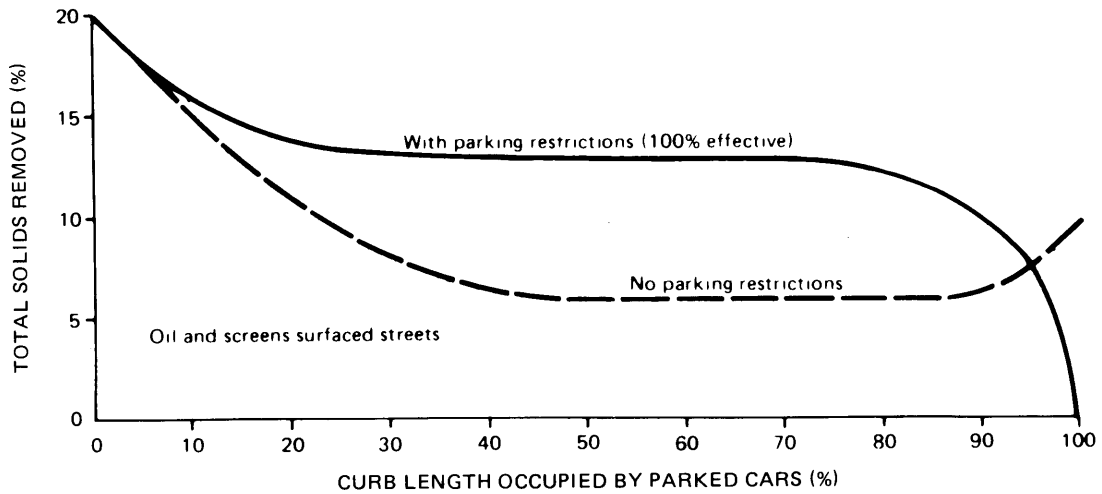


Figure 3-21. Effects of parking restrictions during street cleaning on oil and screens surfaced streets.

For the tracer studies, fluorescent particles were placed in a specially constructed catchbasin. These different colored particles were used to investigate flushing of catchbasin contents from different depths to the sewerage. Resulting concentrations of fluorescent particles in the sewerage and from different depths in the catchbasin were periodically checked. Catchbasin cores were taken with a carbon dioxide freezing core sampler in order to minimize sample disturbance. The tracer study was confined to a single portion of the storm drainage system in the Keyes Street study area. Samples were periodically collected from eight internal sampling locations and at the outfall.

Automatic water samplers and flow meters were installed near the outfalls in the storm sewerage systems draining the Keyes Street and Tropicana study areas. These devices collected runoff samples during storms. The analytical programs are listed in the following subsection.

ANALYTICAL PROGRAM

The collected runoff samples were analyzed individually and in selected composites. The more important parameters were investigated at different times during a rain to see how flow and concentrations change as the rain progresses. Other parameters were analyzed only once during each monitored rain. Three storms with several separate peaks each were continuously monitored in each of the two study areas. The following list describes the general analytical scheme used for the runoff analyses:

- Periodic in situ analyses:

- dissolved oxygen
 - temperature

- Individual samples (as many as one analysis per hour for each rain monitored):

- specific conductance
 - pH
 - oxidation-reduction potential (ORP)
 - turbidity

- Up to three analyses per monitored rain:

total solids (TS)	settleable solids
suspended solids (SS)	lead (Pb)
total dissolved solids (TDS)	zinc (Zn)
chemical oxygen demand (COD)	chromium (Cr)
5-day biochemical oxygen demand (BOD ₅)	copper (Cu)
Kjeldahl nitrogen (TKN)	cadmium (Cd)
total orthophosphates (OP _O)	

Runoff Sampling Program

The BOD values were of particular interest in the runoff sample analysis program. A high BOD rate is thought to be one of the most important characteristics of urban runoff because of the immediate and significant oxygen demand it can make on certain receiving waters. This demand may cause an immediate and/or long-term depletion of oxygen in the receiving waters.

BOD values obtained in the incubation period from 0 to 10 days were about what was expected; the largest rate of BOD increase in this first 10 days of incubation usually occurred on the first day, with the 1-day BOD values being about 20 mg/l. This value remained relatively constant until about the fifth day, when it gradually rose to the 10-day value. The most unusual aspect of the BOD rate of change occurred in the incubation period from 10 to 20 days, when the BOD values increased by a factor of 2 or more. The initial oxygen demand is rapid and may have possible deleterious effects on certain receiving waters close to the time of discharge. As the material settles out, however, it apparently can exert a much larger, longterm oxygen demand.

These apparent BOD characteristics may be due to the standard BOD bottle test in which a standard sewage seed material was used and the runoff sample was diluted. Urban runoff has a relatively high heavy metal and low nutrient content, which can decrease the bacteria activity in the closed bottle after the wastes that are easily assimilated have been consumed. A long period of time is then necessary to reestablish an acclimatized bacteria population that will more completely stabilize the runoff. Ammonia oxygen demand can also result in long-term oxygen depletion. From this current study it is not possible to determine whether the potential long-term problem actually exists, or whether the testing procedure is faulty.

The study also compared the relative strengths* of pollutants in the runoff with the relative strengths of pollutants in the street dirt to compare the pollutant contributions from the street surface with the other watershed areas. This information helped identify those pollutants that may be most effectively controlled by street cleaning. The study showed that for lead, chromium, and copper, relative concentrations in the runoff were all much smaller than for those measured in the street dirt. The relative concentrations for COD, Kjeldahl nitrogen, and orthophosphates were much greater for the runoff samples than for the street dirt samples. These data indicate that the major sources for organics and nutrients are from areas other than the streets, while the major sources for heavy metals are associated with street activity. Organic and nutrient material wash onto the streets and into the storm drains during runoff and are diluted by the street dirt, which has lower concentrations of these materials. Conversely, these erosion materials tend to be low in heavy metals, and thus dilute the heavy metal concentrations of the street dirt. Therefore, if it is important to significantly reduce organic and nutrient discharges in the runoff, street cleaning may not be an appropriate control measure.

*Relative strength is measured as mg of pollutant per kg of total solids.

TABLE 4-1. RAINS DURING FIELD ACTIVITIES*

Date	Total (in.)	Hours of Rain	Average Intensity (in./hr)	Peak Intensity (in./hr)
11/11/76**	0.35	8	0.04	0.10
11/12	0.09	4	0.02	0.04
11/13	0.07	3	0.02	0.04
11/14**	0.29	5	0.06	0.11
12/29**	0.34	3	0.11	0.18
12/30**	0.37	9	0.04	0.11
1/1/77	0.04	3	0.01	0.02
1/2**	0.24	6	0.04	0.09
1/3**	0.20	9	0.02	0.05
1/5	0.08	2	0.04	0.06
1/12	0.07	2	0.04	0.06
1/21	0.01	1	0.01	0.01
2/6	0.01	1	0.01	0.01
2/8	0.08	4	0.02	0.03
2/20	0.03	1	0.03	0.03
2/21	0.13	3	0.04	0.10
2/22	0.02	2	0.01	0.01
2/23	0.13	6	0.02	0.06
2/28	0.06	2	0.03	0.04
3/9	0.08	1	0.08	0.08
3/12	0.01	1	0.01	0.01
3/13	0.11	2	0.06	0.08
3/15**	0.91	15	0.06	0.13
3/16**	0.25	5	0.05	0.12
3/23	0.02	2	0.01	0.01
3/24**	0.19	5	0.04	0.08
4/8	0.03	2	0.02	0.02
4/25	0.02	1	0.02	0.02
4/30	0.06	3	0.02	0.04
5/1	0.18	6	0.03	0.08
5/6	0.01	1	0.01	0.01
5/7**	0.28	2	0.14	0.19
5/8**	0.28	4	0.07	0.09
5/9	0.01	1	0.01	0.01
5/11**	0.20	6	0.03	0.08
5/18	0.09	4	0.02	0.03
5/23	0.07	2	0.04	0.05
5/26	0.01	1	0.01	0.01
7/2	0.14	5	0.03	0.10
9/19**	0.58	5	0.12	0.33
10/27	0.18	5	0.04	0.07
10/28	0.01	1	0.01	0.01
10/29	0.01	1	0.01	0.01
11/5**	0.51	3	0.17	0.25
11/21**	0.28	6	0.05	0.20
11/22	0.10	1	0.01	0.01
12/5	0.01	1	0.01	0.01
12/14	0.06	2	0.03	0.05
12/15	0.06	2	0.03	0.05
12/16	0.11	4	0.03	0.05
12/17**	0.73	13	0.06	0.12
Total	8.20			

* The period of study was characterized by low rainfall quantities. The number of rains were slightly fewer (about 75%) but the total rainfall quantity was substantially reduced (about 50%).

**Significant rains. See Section 3, discussion of accumulation rates, for definition and importance of these rains.

the receiving water. Monitoring the receiving water directly would give more accurate results, but runoff comparisons can give a gross indication of potential problems. Once again, identifying the problem pollutants and their source areas help in the selection of the most effective control measures.

Recommended water quality criteria are designed to protect the beneficial uses of the water with a reasonable amount of safety. If a monitored concentration exceeds these criteria, it does not mean that a problem exists, but only that a problem may occur. Additional monitoring and research should then be conducted to define the relationships between the water quality and the potential impairment of the beneficial uses for the specific receiving water.

The study showed that the heavy metals--cadmium, chromium, lead, mercury, and zinc--along with phosphates, BOD, suspended solids, and turbidity exceeded various recommended criteria during the monitored storms. Aquatic life use may be adversely affected by more pollutants than other beneficial uses.

Comparison of Urban Runoff With Sanitary Wastewater Effluent

This study compared the monitored quality of urban runoff with treated sanitary wastewater effluent. The latter is usually treated extensively, while urban runoff usually gets little or no treatment.

Water quality comparisons of urban runoff with average secondary sewage effluent showed that most of the nutrients, heavy metals, solids and oxygen-demanding materials had greater concentrations in the runoff. Thus urban runoff may have more important short-term effects on receiving waters than treated secondary effluent.

Annual yields of pollutants (lb/yr*) are a measure of potential long-term problems. Lead, chromium and suspended solids had greater annual yields in the street surface portion of the runoff than in the treated secondary effluent. Therefore, urban runoff may also cause greater long-term receiving water problems because of these heavy metal and solids yields. It follows that improvements in the sanitary sewage effluent may not be as cost-effective at removing these pollutants from the receiving water as some removal of the street surface pollutants by street cleaning.

STRUCTURE OF THE STUDY

Tracer studies and actual runoff sampling studies were conducted to investigate the solids routing and pollutant mass flow characteristics of urban runoff. These studies cannot yield data applicable to all situations because of limited sampling. A methodology that can be used to investigate and validate the anticipated processes was developed. These techniques can be reviewed and possibly adapted for larger-scale investigations and investigations of combined sewerage systems.

*See Metric Conversion Table 0-1.

TABLE 4-2. MAJOR ION COMPOSITIONS OF RUNOFF SAMPLES (%)

	Keyes Street Study Area		Tropicana Study Area		
	3/15 and 16/77	3/23 and 24/77	3/15 and 16/77	3/23 and 24/77	4/30 and 5/1/77
Cations					
Ca ⁺⁺	35.9%	53.7%	34.2%	29.8%	34.2%
K ⁺	10.3	4.5	3.3	3.6	4.0
Mg ⁺⁺	30.8	18.1	21.1	20.2	17.4
Na ⁺	23.1	22.6	41.5	46.4	43.6
Zn ⁺⁺	<2.6	0.6	<0.7	<0.4	0.4
Pb ⁺⁺	<2.6	0.6	<0.7	<0.4	0.4
Total	100.1	100.1	100.1	100.0	100.0
Anions					
HCO ₃ ⁻	42.6	77.9	45.2	50.0	<0.8
CO ₃ ⁼	0.2	0.1	<0.1	0.1	<0.8
SO ₄ ⁼	21.3	11.2	23.7	27.0	44.8
Cl ⁻	18.0	10.2	24.4	21.6	40.0
PO ₄ ⁼	16.4	0.3	5.2	1.0	15.2
NO ₃ ⁻	1.6	0.3	1.5	0.5	<0.8
Total	100.1	100.0	100.0	100.2	100.2
Major water type	Ca and Mg- HCO ₃	Ca-HCO ₃	Na and Ca- HCO ₃	Na-HCO ₃	Na and Ca- SO ₄ and Cl

- Up to ten two-hour composite analyses per monitored rain:

total solids
suspended solids
total dissolved solids

- One flow-weighted composite analysis per monitored rain:

mercury (Hg)	sulfates ($\text{SO}_4^{=}$)
calcium (Ca^{++})	bicarbonates (HCO_3^-)
potassium (K^+)	carbonates ($\text{CO}_3^{=}$)
magnesium (Mg^{++})	nitrates (NO_3^-)
sodium (Na^+)	BOD "k" rate
chlorides (Cl^-)	

MONITORED RAINS

In 1977, twelve rain periods were monitored and analyzed in the two instrumented study areas. Many samples were obtained from these rains and were generally analyzed as described above. These rain periods are summarized in the following list:

- Keyes study area:

1700 March 15 through 0900 March 16 (1.16 in.)
1200 March 23 through 1300 March 23 (0.01 in.)
1000 March 24 through 1700 March 24 (0.19 in.)
1700 April 30 through 2200 April 30 (0.06 in.)
0200 May 1 through 1500 May 1 (0.18 in.)

- Tropicana study area:

1600 March 12 through 1100 March 13 (0.01 in.)
0900 March 15 through 1300 March 16 (1.16 in.)
1100 March 23 through 1700 March 23 (0.01 in.)
1900 March 23 through 0100 March 24 (0.01 in.)
1000 March 24 through 0000 March 25 (0.19 in.)
1700 April 30 through 2200 April 30 (0.06 in.)
0200 May 1 through 1500 May 1 (0.18 in.)

Table 4-1 lists the precipitation record for San Jose during the period of study. These data are from the recording rain gauge station operated by San Jose State University, 0.5 and 2 miles from the study areas. A total of 8.20 in. of rain fell from November 1976 through December 1977, as compared with a long-term average for that period of 16.53 in. It rained on 51 days, slightly fewer than normal. The runoff monitoring was started in March to enable the previous year's accumulation of sewerage solids to be flushed from the lines and to allow sufficient time for field installation and testing of the automatic sampling equipment.

Figure 4-1 presents BOD values as a function of incubation time. Selected composite samples representative of each storm were incubated and BOD values were measured at increments of approximately 1, 3, 5, 10, and 20 days. The relative BOD values shown in the time interval from 0 to 10 days are about what was expected. The 5-day BOD values are about two-thirds the 10-day BOD values. The largest rate of BOD increase in this first 10 days occurred usually on the first day, with 1-day BOD values of about 20 mg/l (for 2 of the 3 samples). This value remained relatively constant until about the fifth day when it gradually rose to the 10-day value. The most unusual character of the BOD value is shown in the period of time from 10 to 20 days when the BOD values typically increased by a factor of 2 or more. Typical sanitary wastes would have BOD₁₀ to BOD₂₀ increases of much less than a factor of 2. These results show that the initial oxygen demand is rapid and may have possible deleterious effects on certain receiving waters close to the time of discharge (within the first day). However, as the material settles out, it can exert a much larger, long-term oxygen demand. Therefore the oxygen depletion caused by urban runoff is important both immediately after discharge and at periods of time longer than 10 days after discharge. (These time factors are all dependent on water temperature and other physical and chemical characteristics of the receiving water.)

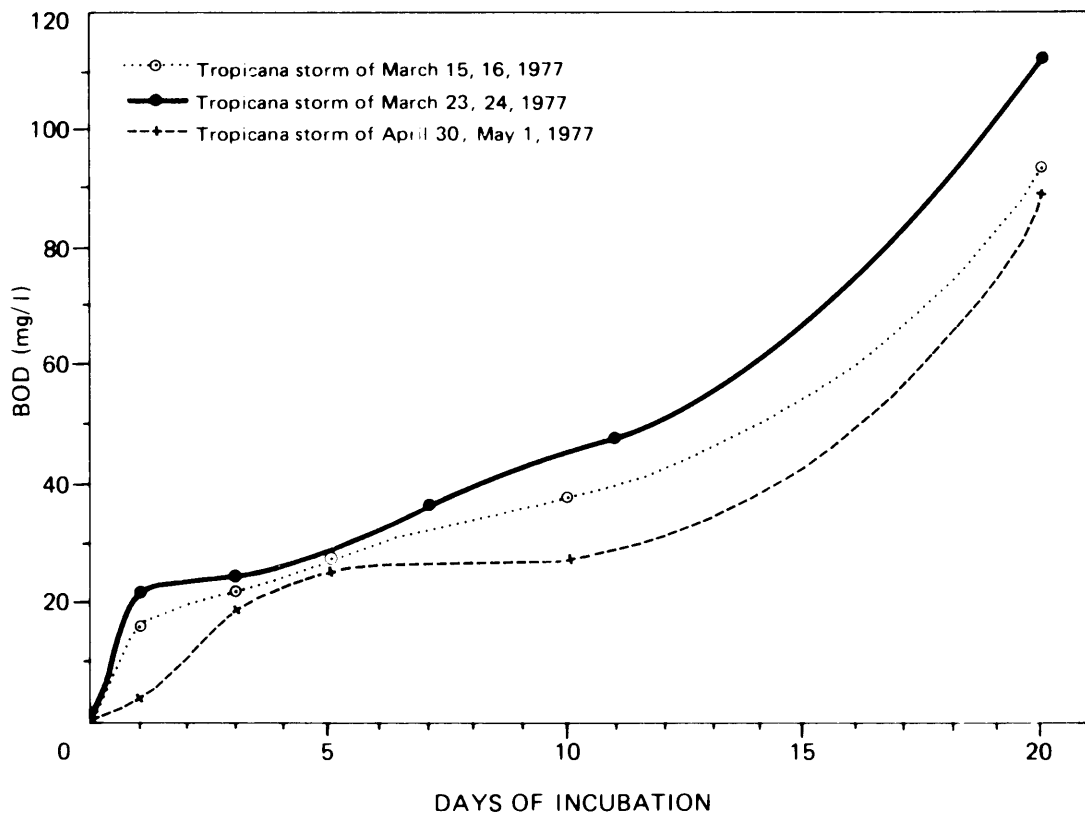


Figure 4-1. BOD values as a function of incubation time.

RUNOFF SAMPLING PROGRAM

Appendix F presents the laboratory and field data for the runoff samples that were collected. This appendix lists concentrations of major ions, major parameters, heavy metals, and solids for each of the monitored rains (see Tables F-11 through F-23). Figures F-1 through F-9 of Appendix F are hydrographs of the monitored rains showing the recorded sewerage flows, precipitation data, and the water sampling periods. Several of these rains had multiple precipitation peaks with distinct runoff peaks. A lag period of 1 to 6 hours occurred between the beginning of the precipitation and the start of measurable flow. The most common lag period was about 1 hour. The flows also continued for 3 to 8 hours after the precipitation stopped in the study areas. In almost all cases, peak recorded flows occurred 1 to 2 hours after the peak precipitation. The Tropicana study area, being about twice the size of the Keyes Street study area, had significantly greater peak flows. The largest peak flow recorded in the Tropicana study area was about 19 cubic feet per second (cfs)*. The other peak flows in the Tropicana study area ranged from 1 to about 7 cfs. Flows in the Keyes Street study area were much less, with a maximum recorded peak flow of about 4 cfs. The other peak flows were all less than 1 cfs. In most cases, a precipitation total of 0.01 in. caused a measurable flow at the outfalls. All of the rains up to March 30 were sampled hourly, while the rains since then were sampled on a flow-weighted basis.

Tables F-1 through F-10 of Appendix F present the water sample information. These tables show the water sample code numbers corresponding to the coded callouts on Figures F-1 through F-9. Also shown on these tables are the date and time that the samples were taken and the average flow for that sample period. The total flow represented by that sample, along with pH, ORP, specific conductance, and turbidity values are also shown. Appendix F also presents these data and the chemical constituents on a per unit time basis. As can be expected, the concentrations of most of the pollutants decreased with time.

Table 4-2 presents the major ion compositions for the runoff samples. It is interesting to note that the two study areas had slightly different major water types. The Keyes Street study area had a calcium and magnesium-bicarbonate or a calcium-bicarbonate major water type, and the Tropicana study area had a sodium and calcium-bicarbonate, a sodium-bicarbonate, or a sodium and calcium-sulfate and chloride water type. It is not known why sodium, sulfate, and chloride were more prevalent in the Tropicana study area.

Table 4-3 summarizes the oxygen demand and organic characteristics of the runoff samples. It presents the BOD₅, COD, TOC,** and some VSS*** data for selected samples. It is interesting to note that the COD concentrations are about 3 to 10 times greater than the BOD₅ values, and the TOC concentrations are as much as 10 times the BOD₅ concentrations. For a normal sanitary waste having low toxicity and sufficient nutrients, the COD values should only be slightly greater than the BOD₅ values.

* See Metric Conversion Table 0-1.

** Total organic carbon.

***Volatile suspended solids.

TABLE 4-4. RUNOFF POLLUTANT RELATIVE STRENGTHS (mg pollutant/kg total solids)

Study Area	COD	BOD ₅	KN	Ortho PO ₄	Pb	Zn	Cr	Cu	Cd	Hg
Keyes Study Area										
3/15 & 16/77 storm	911,000	204,000	54,800	22,600	1800	750	68	140	27	<1
3/23 & 24/77 storm	520,000	32,000	5300	--	1100	470	44	59	5.9	0.15
4/30 & 5/1/77 storm	--	--	--	11,000	--	--	--	--	--	--
Tropicana Study Area										
3/15 & 16/77 storm	280,000	91,600	11,300	8000	800	360	40	70	<7	<4
3/23 & 24/77 storm	570,000	61,000	14,000	1800	711	421	33	48	<8	<0.4
4/30 & 5/1/77 storm	680,000	74,000	39,000	16,000	1700	710	50	100	5	0.5

This apparent long-term increase in oxygen demand may be caused by some of the inherent problems in the standard bottle BOD test when analyzing toxic and/or low nutrient samples. Because urban runoff has relatively high concentrations of heavy metals and low concentrations of nutrients, the seed bacteria may require a longer time for acclimatization than normal. The initial oxygen demand could be caused by the relatively easily assimilated organics being consumed by the standard seed bacteria before significant bacteria dieoffs occur from heavy metal toxicity. A lag period of several days could then be required for the surviving seed bacteria to become acclimated and reestablished so as to assimilate the remaining organics. Ammonia oxygen demand may also cause long-term oxygen depletion with about one-fourth of the observed 10 to 20 day increase possibly caused by ammonia oxidation. Colston (1974) has developed an alternative BOD procedure for urban runoff based on measurements of COD with time. His procedure uses an aerated and mixed sample, with typical receiving waters for dilution. Colston has found that typical urban runoff BOD₅ values are about one-half the corresponding COD values.

Table 4-4 presents the runoff pollutant strengths expressed as milligrams of pollutant per kilogram of total solids (or ppm) averaged over the durations of the monitored rains. There are no clear differences (because of limited data) in the pollutant concentrations between the different storms or study areas. In most cases, the range of pollutant strengths for all of the storms combined was less than a factor of 10 to 1, and in several cases even less than 3 to 1. When these runoff pollutant strengths are compared with the street surface contaminant pollutant strengths, notable differences are found. It is interesting to note that the relative concentrations in the runoff for COD, Kjeldahl nitrogen, and orthophosphates are much greater than the relative concentrations observed in the street dirt (about 3 to 180 times greater in the runoff).

Some of the zinc and cadmium relative concentrations were also greater in the runoff than in the street dirt. The relative concentrations of lead, chromium, and copper in the runoff were all much smaller than those measured on the street. These differences ranged from about 2 to 20. A difference in the particle size makeup of the runoff solids and the street dirt may explain some of these differences. It was expected that other causes would be important, such as additional organic and nutrient material washing onto the streets and into the storm drains from the surrounding areas because of erosion during rains. Lower concentrations of heavy metals in the soil erosion products could also cause the runoff heavy metal relative concentrations to be much smaller. If the erosion products have lower concentrations of heavy metals, the resultant runoff concentrations of heavy metals would be diluted when compared to the higher concentrations in the street dirt. Therefore, much of the organic and nutrient material in urban runoff may originate, not from the street surface or from automobile activity, but from the surrounding areas during erosion. Similarly most of the heavy metals in urban runoff are expected to be associated with street surfaces and automobile activity. A similar conclusion was also identified by Amy, *et al.* (1974). In that study, the authors analyzed existing runoff and street surface loading data in an attempt to determine a loading model as a function of various influencing characteristics (such as geographical area, land use, traffic conditions, etc.). They found that when the street surface loading data were compared with the runoff data the only significant differences in loading pre-

dictions were for nutrients. In that case, the nutrient values predicted for runoff data were greater than for street loading data, reflecting the fact that most of the nutrients originate in off-street areas.

POLLUTANT REMOVAL CAPABILITIES OF MONITORED STORMS

Tables 4-5 and 4-6 present the total solids and various street surface pollutant loading changes that occurred for each of the rain storms. Table 4-5 values were calculated from street surface loadings before and after the rain storms. Table 4-6 compares these values with actual stormwater runoff yields. A negative value in Table 4-5 signifies an increase in loading on the street surface during the storm. It is interesting to note that the rains had a much smaller effect on removing materials from the oil and screens streets as compared with the asphalt streets. It is thought that the increased roughness of the street surface in the oil and screens area trapped much of the erosion material from the surrounding areas on the street and prevented it from reaching the storm sewerage system. The Keyes-good asphalt and Tropicana-good asphalt test areas, both with relatively smooth asphalt streets, showed larger removals of material. The first storm showed a smaller absolute removal as compared to the latter two storms, possibly because of its increased intensity and larger erosion yields from surrounding areas that found their way onto the street during the rain.

The runoff removals in both the Keyes-asphalt and Tropicana study areas for the March 23-24 storm and for the April 30-May 1 storm were very similar. These last two relatively small storms were capable of removing significant quantities of material from the street surface, yet did not cause large amounts of erosion products in the runoff.

Table 4-6 summarizes the pollutant street surface loading changes for the different rain storms on a curb-mile basis and also on a total pounds basis for the two study areas. These runoff yields, as measured on the street surface, are compared to the total pollutant yields of the storms. The observed ratios between street surface loading differences of the pollutants as measured on the street and the runoff yield as measured by analyzing runoff vary. Values smaller than 1 possibly signify that more of that pollutant originated in the surrounding areas and storm sewerage than on the street surface. Values greater than 1 possibly indicate that most of the material that originated from street surfaces accumulated in the storm sewerage.

These ratios appear to vary as a function of the rainstorm characteristics, the study area, and the specific pollutants. The March 15 and 16 storm generally had ratios less than 1 for all of the pollutants in both study areas, while the last two storms shown in Table 4-6 had many values greater than 1. Again, the initial storm was of much greater intensity and volume, possibly causing greater erosion in the surrounding areas and increased sewerage velocities that would keep the particulate material from settling in the storm drainage. The last two storms, however, were of relatively small intensity and showed almost complete removal of street surface contaminants from the street surface. That is probably due to the extra energy imparted on the street surface materials from automobile traffic and the sufficient rain available to wash the loosened materials from the street surface to the storm drain inlet. However the smaller

streets would wash off during a rain and contribute to the pollution of urban runoff. Table 4-7 shows the estimated effectivenesses of various street cleaning programs (cleaning intervals) in controlling total urban runoff pollutant yields.

The estimates shown in Table 4-7 are based on too few runoff measurements (as discussed previously in this section) to be more quantitative. A runoff monitoring program designed to yield this specific information would require sampling many storms over a relatively long period of time. Nevertheless, several interesting observations were noted during this data analysis. It was found that very little difference in runoff water quality would be evident between cleaning programs operating twice every workday (520 passes a year) and once every workday (260 passes a year). A similar conclusion was found for cleaning programs of little intensity: cleaning once a month and once every three months would yield similar runoff quality conditions. As expected, the heavy metals may be controlled much more effectively (up to about 50 percent of this runoff yield could be removed for very intensive cleaning efforts) than the other pollutants. Total solids may also be controlled to a reasonably high value (up to about 40 percent). Organics and nutrients, which originate mostly from non-street areas within the watershed, would only be reduced by less than 10 percent. Removal effectiveness decreases by about a factor of three when reducing the cleaning effort from one or two passes every weekday to one pass every week. The removal effectivenesses are reduced by more than a factor of ten when reducing the effort from weekday cleaning to monthly (or less) cleaning.

Table 4-7. ESTIMATED EFFECTIVENESS OF VARIOUS STREET CLEANING PROGRAMS IN CONTROLLING URBAN RUNOFF*

Parameter	Cleaning Interval		
	One to Two Passes Per Weekday	One Pass Per Week	One to Three Passes Every Three Months
Total Solids	A	C	C
COD	C	C	D
KN	C	C	D
Ortho PO ₄	C	D	D
Pb	A	C	C
Zn	A	C	C
Cr	A	C	C
Cu	A	C	C
Cd	B	C	C

*A = greater than 40% effective
 B = 20 to 40% effectiveness
 C = 1 to 20% effectiveness
 D = less than 1% effective

pollutants from the street surface before rains can wash them into the receiving waters. Section 5 discusses the relative unit costs for removing these pollutants by street cleaning as compared with alternative runoff treatment and combined wastewater treatment systems.

COMPARISONS OF RUNOFF WATER QUALITY WITH SANITARY WASTEWATER EFFLUENT WATER QUALITY

Table 4-10 presents a comparison between secondary sanitary wastewater effluent and urban runoff for the study areas. The average and peak one-hour runoff concentrations observed and average secondary sanitary wastewater effluent concentrations are shown along with the ratios between them. The sanitary wastewater treatment facility is a modern, advanced secondary treatment plant serving the study areas. The short-term effects of urban runoff on a receiving water occur (by definition) during and immediately following a runoff event: short-term effects are associated with instantaneous concentrations. A comparison between the urban runoff average concentrations and the sanitary wastewater treatment plant effluent average concentrations shows that the concentrations of lead, suspended solids, COD, cadmium, TOC, turbidity, zinc, chromium, and BOD₅ are all higher in the runoff than in the sanitary wastewater effluent. Copper and Kjeldahl nitrogen, in addition to the previously listed parameters, have greater runoff peak concentrations than the wastewater average concentrations. Therefore, urban runoff may have more important short-term effects on receiving waters than average treated sanitary wastewater effluent.

The annual yield for the different sources gives a measure that indicates the long-term problems. Table 4-10 shows the annual sanitary wastewater treatment plant effluent yield expressed as tons per year (derived from monthly average concentrations and effluent quantities), and the calculated annual street surface portion of the urban runoff yield expressed in tons per year for a similar service area. On an annual basis, the total orthophosphates and Kjeldahl nitrogen associated with the street dirt are less than 2 percent of the total sanitary wastewater treatment plant effluent plus urban street surface runoff yield. Total solids, cadmium and mercury contribute from 1 to 10 percent of this total, while chemical oxygen demand, biochemical oxygen demand, copper, and zinc contribute from 10 to 50 percent of this total. Suspended solids, chromium and lead street surface runoff contributes more than 50 percent of the total.

These data show that for a receiving water getting both secondary treated sanitary wastewater and untreated urban runoff, additional improvements in the sanitary wastewater effluent may not be as cost-effective as some street cleaning (except for nutrients). That is especially true for lead where more than 95 percent of this total wasteload is due to street surface runoff. If all of the lead were removed from the sanitary wastewater effluent, this total annual lead discharge would only decrease by less than 4 percent.

TRACER ANALYSIS OF SEWERAGE PARTICULATE ROUTING

A special catchbasin was constructed and partially filled with street surface particulate simulant and fluorescent particle tracer material to monitor

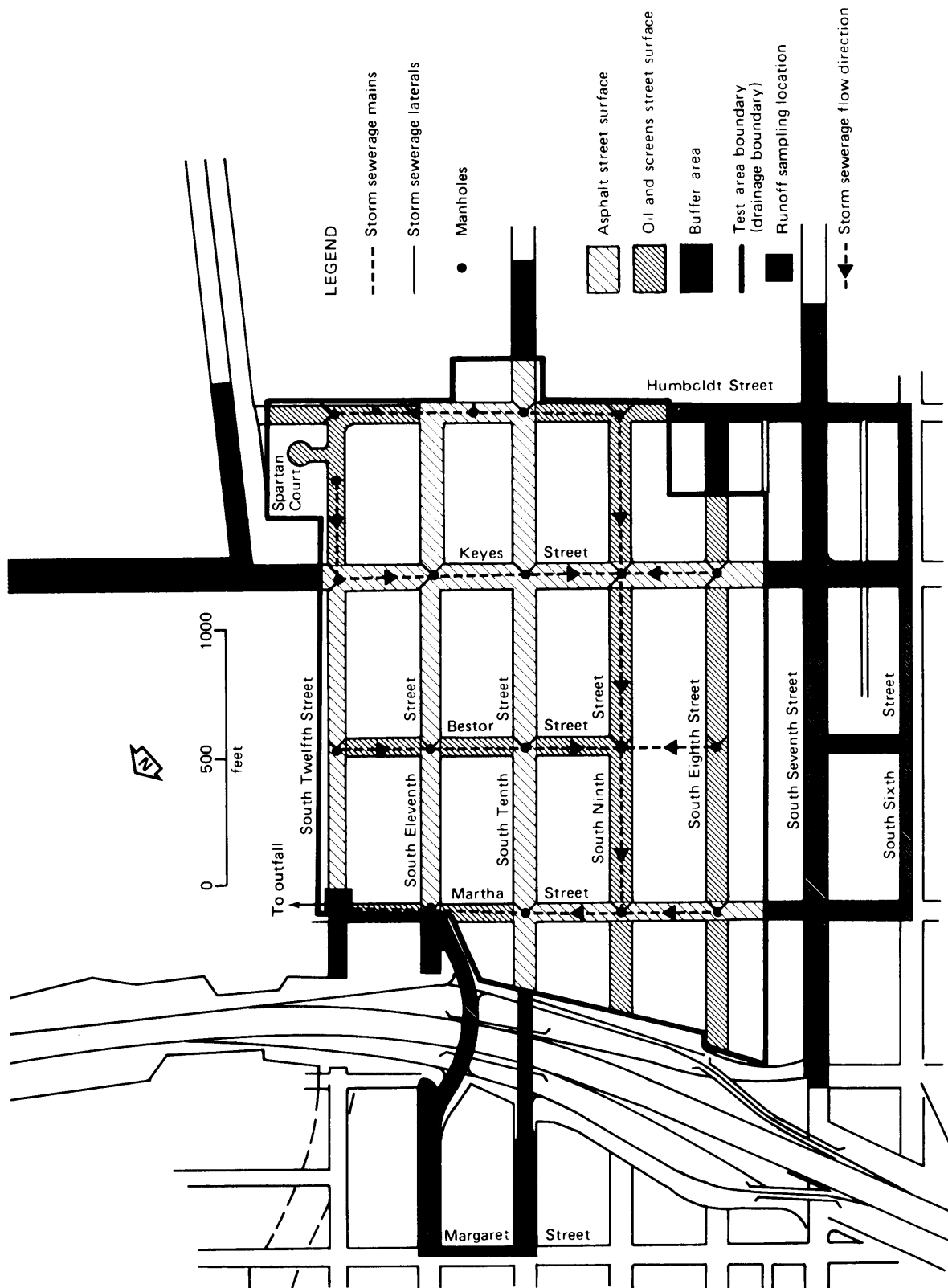


Figure 4-2. Storm drainage in Keyes study area.

discharged into the sewerage system except with runoff-induced turbulence. The overall depth of simulant in the catchbasin slightly decreased (by about 20 percent) during the four-month period of study. The only notable increase in catchbasin sediment material was floating organic material.

Some of the simulant and tracer material was removed from the catchbasin during periods having dry weather flows. Increases in fluorescent tracer relative concentrations at the various sampling locations were not significant, even with several significant rains. Little stratification of fluorescent particles was noted relative to the simulant material in the catchbasin. The concentrations of fluorescent particles in the catchbasin did not significantly change with time. This technique may be a useful procedure for monitoring catchbasin performance and sediment releases in other studies.

SECTION 5

TREATABILITY OF NONPOINT POLLUTANTS BY STREET CLEANING

SUMMARY

The objective of this portion of the study was to assess the cost and labor effectiveness of various methods of street cleaning, runoff treatment, and combined wastewater treatment systems in controlling nonpoint pollution. The results of the street surface contaminant and runoff monitoring tests (see Sections 3 and 4) were used to estimate the treatability of urban runoff and to estimate costs of treatment. The basic information for street cleaning labor and costs were derived from San Jose's street cleaning program (September 1976 through August 1977). San Jose street cleaning costs were about \$14 per curb-mile cleaned, and about one man-hour was required for each curb-mile cleaned (1976-1977 dollars).

About 75 percent of the street cleaning costs were for labor, which makes street cleaning a labor-intensive operation. This trait is desirable, because if different control measures have equal cost effectiveness, it is socially beneficial to choose the measure that employs the most people. Maintenance costs were about 30 percent of the overall program costs. Other important costs include disposal costs, equipment depreciation, and operating expenses. Equipment replacement to reduce costs could achieve a maximum cost savings of much less than 30 percent (the total maintenance costs). The other costs are constant and would not vary significantly for different types of currently available street cleaning equipment.

A cost increase of about a factor of 10 over typical monthly or bimonthly cleaning program

The downstream alternative control-treatment practices affect only water quality, while street cleaning can also benefit air quality, aesthetics, and public safety.

STRUCTURE OF THE STUDY

Typical runoff water quality (see Section 4) was compared with information from the literature to determine approximate costs and removal effectiveness of various runoff treatment systems (based on Lager and Smith 1974). This information is presented in Appendix G. Street cleaning cost estimates are based on the City of San Jose's experience. The cost effectiveness of the various street cleaning practices are shown in dollars per pound removed and reflect the various real-world conditions encountered. These conditions include such factors as parked cars, traffic, and street cleaning schedules. An estimate of the final cost for disposal of the street surface debris is also shown.

The unit costs and unit labor requirements were compared with similar rates calculated for alternative treatment systems and are presented in Appendix G. These include a range of systems that have been specially designed and tested for treating urban runoff, combined sanitary wastewater and urban runoff and the San Jose-Santa Clara Waste Water Treatment Facility, which treats only sanitary wastewater. Erosion control costs and benefits are also presented in Appendix G. Finally, because there are multiple objectives* in the choice of pollution control methods, a decision analysis framework is discussed in Appendix G that considers trade-offs among these objectives.

STREET CLEANING COSTS

Average 1973 street cleaning program costs for about 400 cities surveyed nationwide are shown in Table 5-1. These

TABLE 5-1. STREET CLEANING PROGRAM COSTS (1973)

Costs	Median	10th Percentile	90th Percentile
\$/ton of material	18	3.0	80
\$/yd ³ of material	16	6.1	47
\$/person/year	1.2	0.60	3.0
% of city budget	1	0.015	9.4

Source: APWA 1975.

TABLE 5-2. STREET CLEANING PROGRAM COSTS FOR CITIES OF VARIOUS POPULATIONS

City Population	1973 Street Cleaning Program Costs (thousands of dollars)	
	Average	Range
<10,000	39	9 + 90
10,000 + 25,000	88	7 + 530
25,000 + 50,000	7	

TABLE 5-3. MAINTENANCE COSTS (\$/curb-mile cleaned for 1973)

	Average	Percentage of Total	Range
Major repairs	\$ 0.40	24%	\$0.18 + 0.84
Minor repairs	0.28	17	0.07 + 0.46
Preventive maintenance and lubrication	0.13	8	0.02 + 0.45
Brooms and brushes	0.41	25	0.08 + 0.71
Chains and sprockets	0.15	9	0.02 + 0.30
Other mounted systems	<u>0.28</u>	<u>17</u>	<u>0.15 + 0.46</u>
Total Maintenance Cost	\$1.65	100%	\$0.69 + 3.10

Source: Mainstem 1973.

The following list shows which equipment components the surveyed cities thought were most subject to wear (APWA 1975):

TABLE 5-4. AVERAGE MAIN BROOM LIFE (curb-miles cleaned)

	Synthetic	Natural	Steel
Average	1100	270	560
Minimum	120	150	100
Maximum	2500	750	2000

Source: Laird and Scott, 1971.

Fifty percent of the cleaning equipment was operated with a main broom rotational speed of 1500 to 2000 rpm and a strike of 4 to 6 inches (Scott 1970). Optimum broom adjustments and selection of fiber must be determined for each city. These determinations will depend on the type and quantity of litter and particulates to be removed, street type and condition, weather, etc.

Table 5-5 presents San Jose street cleaning costs by specific item and the total costs for the year ending

TABLE 5-5. SAN JOSE ANNUAL STREET CLEANING EFFORT (1976-1977)

	COST			LABOR		
	Total Cost (\$)	Cost (\$/curb- mile cleaned)	Percentage of Total Cost	Total Labor (person-days)	Unit Labor (hr/curb- mile cleaned)	Percentage of Total Labor
Maintenance Supplies ^a	93,000	1.60	12	--	--	--
Operation Supplies ^b	29,000	0.48	3	--	--	--
Disposal	65,000	1.17	8	780	0.12	13
Equipment Depreciation	31,000	0.48	3	--	--	

TABLE 5-6. COST EFFECTIVENESS FOR SAN JOSE STREET CLEANING OPERATIONS, TROPICANA-GOOD ASPHALT TEST AREA

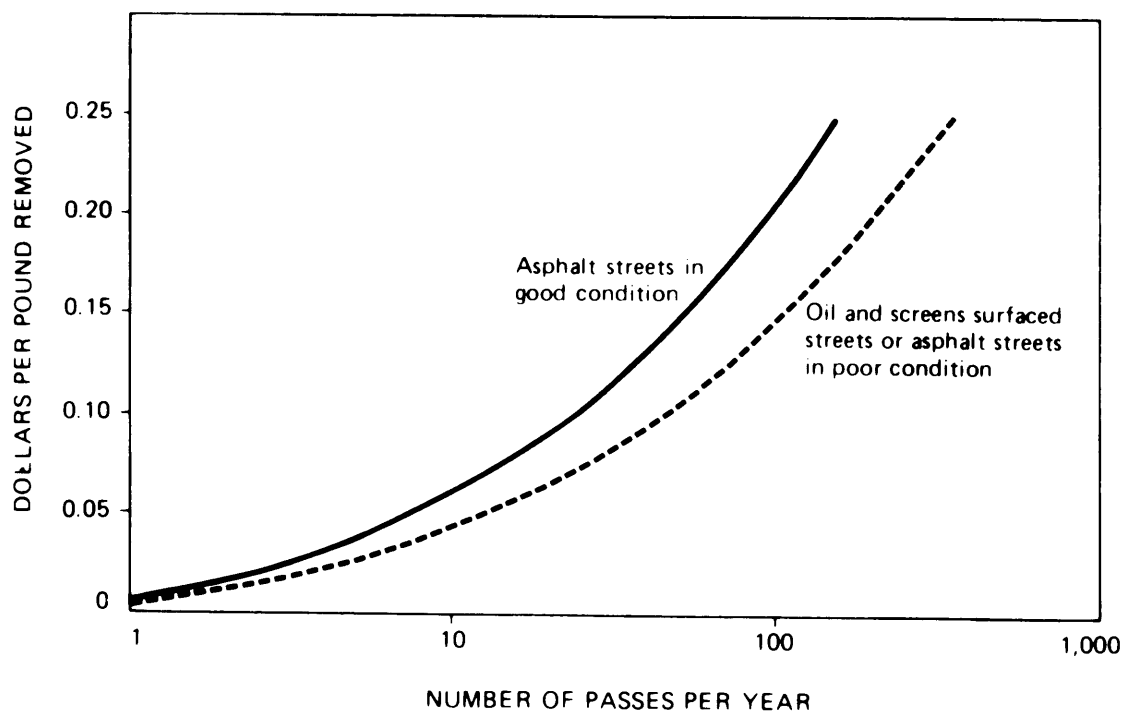
	*Average Removal (lb/curb-mile cleaned)	Average Unit Cost (\$/lb removed)	Average Unit Labor (hr/lb removed)
Total Solids	100	0.14	0.009
Suspended Solids**	50	0.28	0.018
COD	9.7	1.4	0.093
BOD ₅ **	4.9	2.9	0.18
Ortho PO ₄	0.017	820	52
Kjeldahl Nitrogen	0.21	67	4.3
Lead	0.40	35	2.3
Zinc	0.049	290	18

TABLE 5-8. COST EFFECTIVENESS FOR SAN JOSE STREET CLEANING OPERATIONS, KEYES-OIL AND SCREENS TEST AREA

	*Average Removal (lb/curb-mile cleaned)	Average Unit Cost (\$/lb removed)	Average Unit Labor (hr/lb removed)
Total Solids	170	0.082	0.0053
Suspended Solids**	85	0.16	0.011
COD	12	1.2	0.075
BOD ₅ **	6	2.3	0.15
Ortho PO ₄	0.0089	1600	100
Kjeldahl Nitrogen	0.14	100	0.38
Lead	0.15	93	6
Zinc	0.066	210	14
Chromium	0.071	200</	

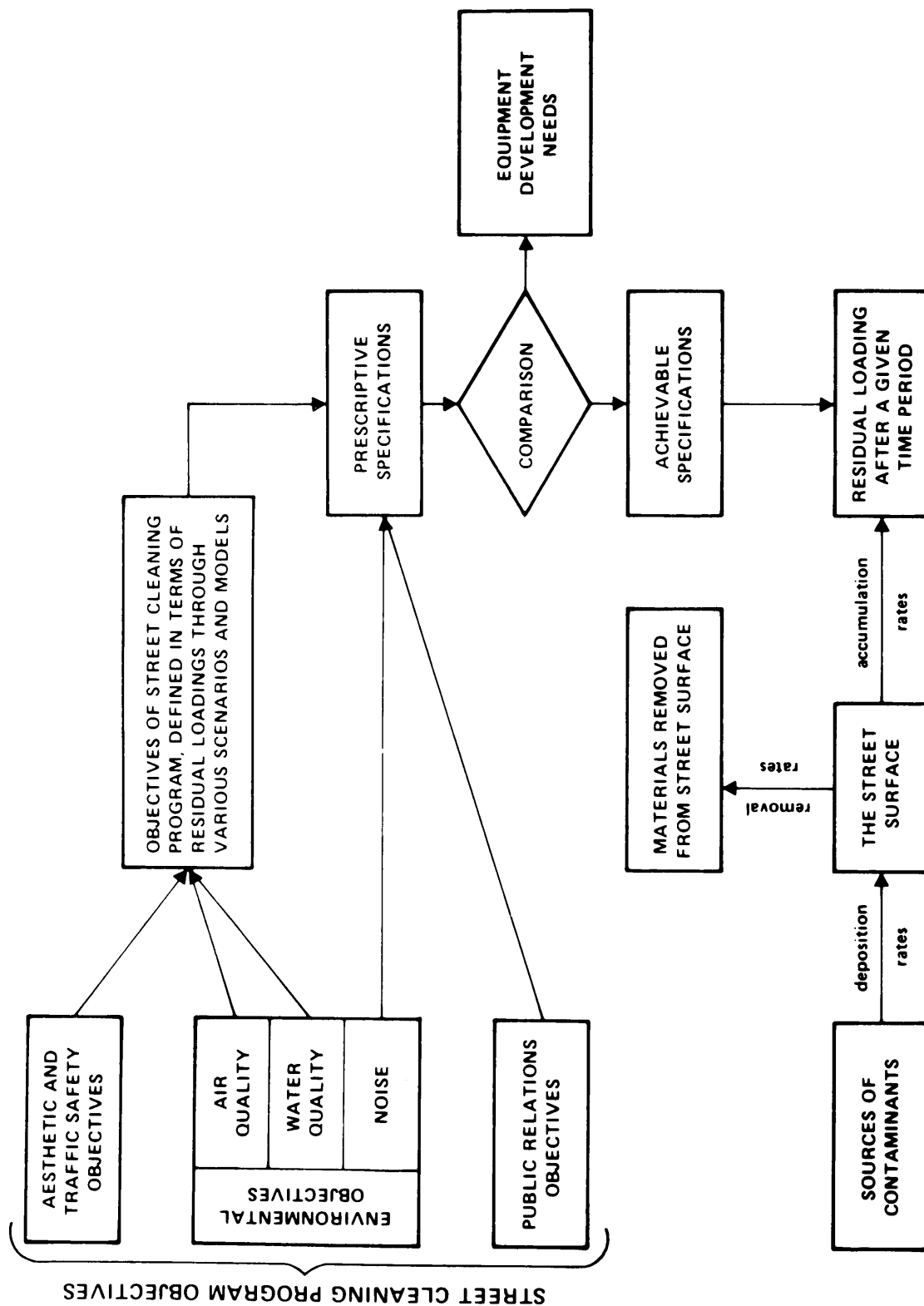
TABLE 5-10. COST EFFECTIVENESS FOR SAN JOSE STREET CLEANING OPERATIONS, DOWNTOWN-POOR ASPHALT TEST AREA

	*Average Removal (lb/curb-mile cleaned)	Average Unit Cost (\$/lb removal)	Average Unit Labor (hr/lb removed)
Total Solids	540	0.026	0.0017
Suspended Solids**	270	0.052	0.0033
COD	61	0.23	0.015
BOD ₅ **	31	0.46	0.030
Ortho PO ₄	0.079	180	11
Kjeldahl Nitrogen	1.3</		



A street cleaning program effective in reducing substantial quantities of pollutants (more than 25 percent removal of total solids and heavy metals from the runoff) would require cleaning frequencies of about three passes per week or more (preferably on separate days). A typical street cleaning program conducted to control litter in residential neighborhoods uses about one to two passes per month. This less frequent cleaning may remove only about 10 percent, or less, of the total solids and heavy metals in the runoff. Therefore, an expenditure increase of about ten times is necessary to obtain about four times the pollutant removals from the runoff.

Any existing litter control street cleaning program removes the least costly portion of the pollutants and additional cleaning becomes more costly. This should be considered in evaluating the street cleaning program over a large area. The extensive street cleaning effort usually expended in downtown areas may best be reduced in order to increase the effort in "dirtier" areas receiving little street cleaning. A much greater quantity of pollutants can then be removed from the watershed for the same total program expenditures. Re-education of the residents in the service area receiving reduced street cleaning would of course be necessary. Adequate litter control may be effective in downtown areas by using some manual litter pick-up effort to supplement reduced mechanical street cleaner use.



before the residual loading can be estimated. This information can be obtained utilizing the procedures used during this study. The objectives of the street cleaning program must be defined in terms of allowable residual loadings; the required cleaning effectiveness and cleaning frequency are then determined based on these prescriptive specifications. The prescriptive specifications are compared with the achievable specifications and possible equipment performance improvements can then be identified.

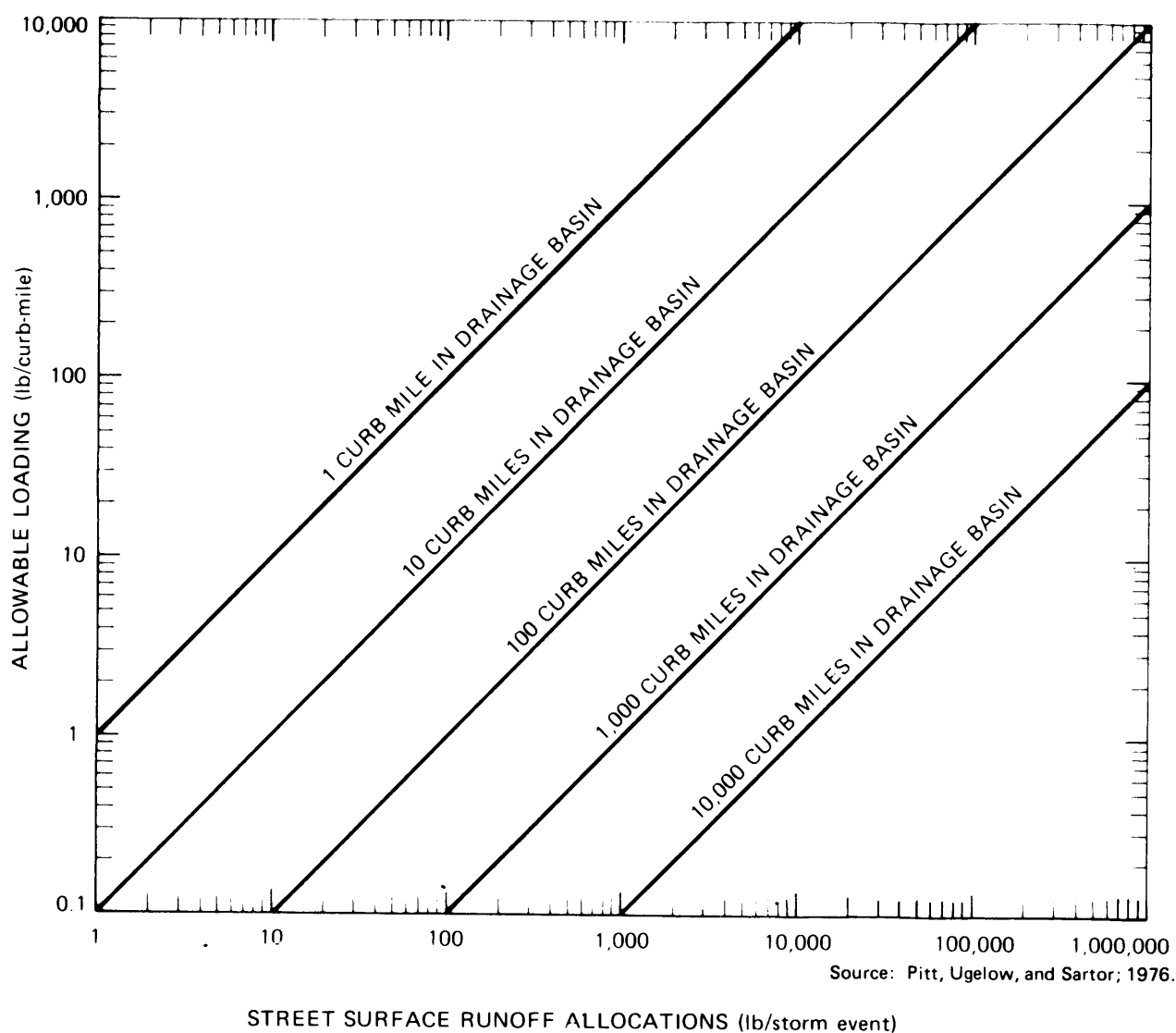
Street Cleaning Program Objectives

The determination of a city's prescriptive specifications for street cleaning equipment is based on that city's objectives and operating conditions. These objectives are determined by environmental, safety, aesthetic, and public relations requirements. They are defined in the following paragraphs.

- Environmental Objectives. These objectives should ensure compliance with applicable water, air, and noise regulations, criteria, and standards. These may include urban runoff load allocations (as determined in Areawide Wastewater Management -208- Plans), ambient air quality standards, vehicle emission standards, roadway fugitive dust emission allocations (from an area's air quality compliance plans), and state and local noise regulations.
- Aesthetic and Traffic Safety. The objectives relate directly to the quantity and type of street surface materials. Traffic safety problems may be caused by excessive

Determining Allowable Street Surface Loading

If an urban street surface runoff discharge allocation value is available, the maximum allowable street surface loading can be estimated knowing the number of curb-miles in the watershed. A street cleaning program capable of meeting the allowable loading can be designed if the pollutant accumulation rate for the study area and the performance characteristics of the street cleaning equipment are known. Figure 5-4 graphically relates street surface runoff allocations to allowable loadings. The allowable loading increases as the runoff allocation increases and as the curb-miles in the drainage area decrease. It is possible to obtain a desirable residual particulate loading by using equipment with low removal efficiencies, but the cleaning interval would have to be short.



Other important variables that affect street cleaning programs include site-specific conditions (uncontrollable external operating conditions). These include the assimilative capacity of the receiving environments (water and air), the street surface pollutant accumulation rates, and the frequency of rainfall that washes off the street surface pollutants.

Street surface particulates tend to accumulate as described earlier (see Section 3). A significant rain is capable of washing off most of the street surface particulates, and the loading after a storm of this type would be very low, in the absence of erosion products. The particulates would then increase until removed by street cleaning, wind or automobile induced turbulence and/or rain runoff. The following methodology was developed to help estimate the type of street cleaning program that may be necessary to meet street surface loading objectives. Several simplifications were made to keep this procedure uncomplicated; namely, constant accumulation rates and street cleaning effectiveness values are assumed. It is known that accumulation rates decrease with time (due to wind or traffic induced turbulence causing fugitive dust losses) and that the percentage removals of street surface particulates decrease with lower loading values. Therefore, this simple model assumes that particulate loadings would increase linearly with time, in the absence of rain or street cleaning, but would reach a maximum, constant value, after repeated street cleanings.

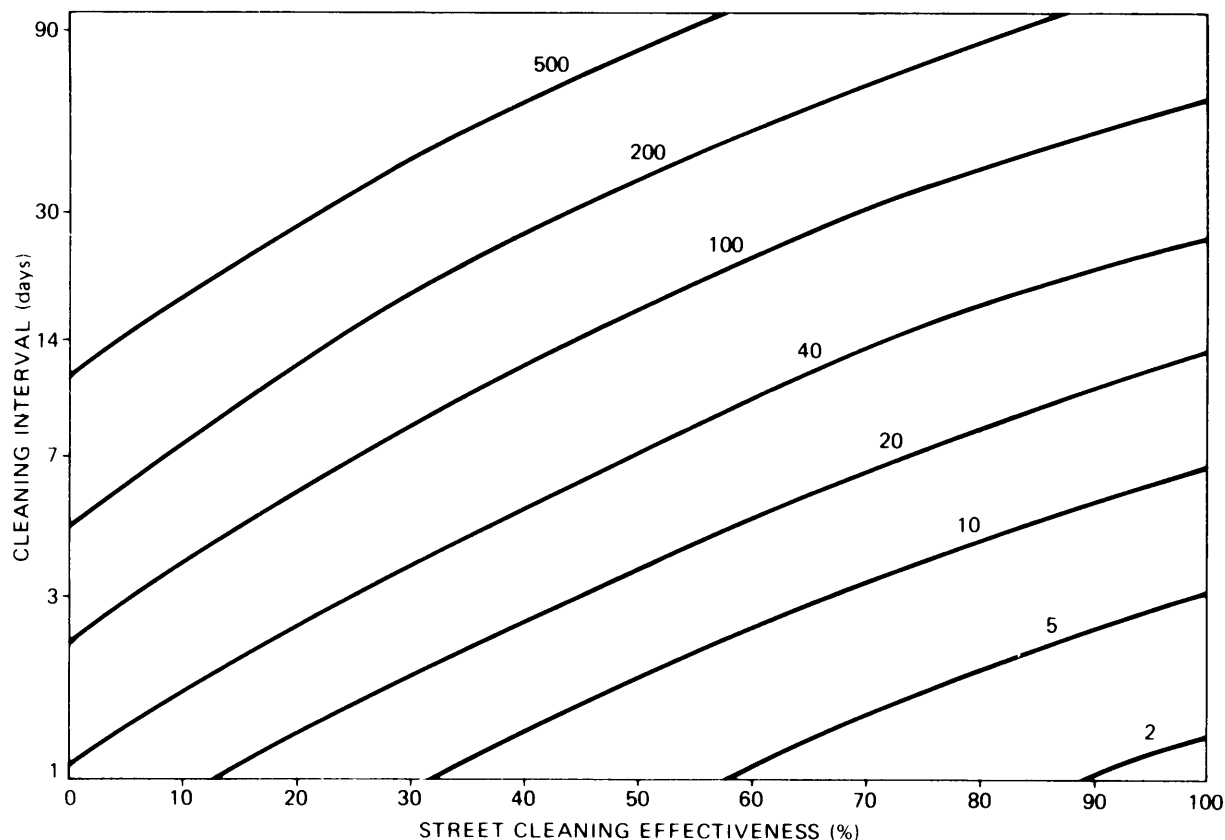


Figure 5-5 shows when maximum particulate loading values would occur on streets as a function of street cleaning effectiveness and cleaning interval (in the absence of rains). If a significant rain occurs before these time limits are reached, then the maximum values would not be obtained. An increase in street cleaning effort (more frequent street cleaning) or an increase in cleaning effectiveness, substantially reduces the time required before the maximum loading value occurs. Figure 5-6 shows the value of the maximum loadings for different street cleaning programs as measured by effective days of accumulation (EDA). As an example, if the EDA was shown to be 10 for a particular condition and the average accumulation rate for the area was 15 lb/curb-mile/day, the maximum loading condition would be 150 lb/curb-mile. Therefore, these two figures can be used to estimate the street cleaning program necessary to meet a specific maximum allowable street surface loading condition. If an allowable loading goal of 300 lb curb-mile existed along with an average accumulation rate of 15 lb/curb-mile/day, then an EDA of 20 (300 lb/curb-mile divided by 15 lb/curb-mile/day) is necessary. Examining Figure 5-6 shows that this goal can be met using several alternative street cleaning programs, including one with a cleaning interval of three

street surface particulate loading value of about 300 lb/curb-mile, which would occur after about 40 dry days (from Figure 5-5). If it rained before 40 days, the street surface runoff yield could be much less.

Figure 5-7 relates the percentage of maximum street surface loading that would occur for cleaning programs of different cleaning effectivenesses and for various periods of time since the last significant rain. In the example described above, assume a rainfall interval of 20 days. This would correspond to about 7 cleaning cycles for a 3-day cleaning interval (of 20 percent effectiveness) and about 1.5 cleaning cycles for a 14-day cleaning interval (of 80 percent effectiveness). The resultant maximum street surface particulate loadings would therefore be about 230 lb/curb-mile (75 percent of 300 lb/curb-mile) and about 270 lb/curb-mile (90 percent of 300 lb/curb-mile) respectively, both obviously below the 300 lb/curb-mile goal. Therefore, a sufficient street cleaning program could be less effective than determined by directly using Figures 5-5 and 5-6 if the rainfall interval is less than the indicated time to maximum loading. A more cost effective street cleaning program may be estimated

SECTION 6

AIRBORNE FUGITIVE PARTICULATE LOSSES FROM STREET SURFACES

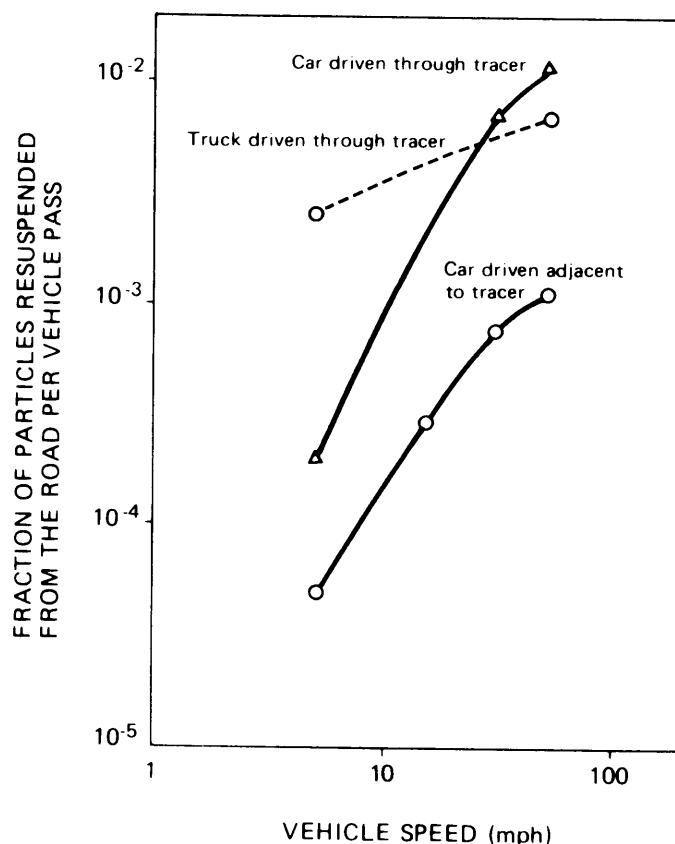
SUMMARY

The objectives of this portion of the study were: (1) to determine roadside dust (fugitive particulate) concentration increases and emissions from paved street surfaces caused by automobile induced turbulence and wind; and (2) to measure particulate concentrations in the street cleaning equipment cabs during street cleaning operations. Downwind roadside particulate concentrations were about 10 percent greater than upwind concentrations (on a number basis). About 80 percent of the concentration increases, by number, were associated with particles in the 0.5 to 1.0 μ size range, but about 90 percent of the particle concentration increases, by weight, were associated with particles $>10 \mu$. Fugitive emission factors were estimated for the five test areas based on differences between initial street surface particulate accumulation rates and the lower rates observed at later periods. The

Cowherd, et al., 1977; and PEDCo, 1977). Each of these studies demonstrated this benefit of street cleaning, but none were able to quantify the specific relationships. The following discussion attempts to describe this relationship and its potential impact on the design of street cleaning programs.

As early as 1915 (Goss), there was concern about roadways being significant particulate emission sources. But until recently, there have not been significant attempts to improve air quality related to that source. Roberts (1973) has shown that paving a dirt road could reduce roadway particulate emissions by 75 percent and cleaning a "dirty" paved road could reduce particulate emissions by more than 80 percent.

Reductions in auto traffic have caused noticeable reductions in road-side partic



Using the resuspension values in Table 6-1, it is possible to estimate the order of magnitude of the total U.S. airborne emissions from this source. In 1972, it was estimated that 680 billion vehicle-miles were driven in the United States (EPA 1973). Assuming a low street surface particulate loading of about 100 lb/curb-mile and a vehicle speed ranging from 25 to 50 mph, 0.1 lb of particulates/veh-mi may be lost. This results in an estimated total particulate ($<20 \mu$) nationwide emission loss for 1972 of 35 million tons for this fugitive particulate source. This value is compared to an estimated total of 29 million tons of particulate emissions from all point sources combined (transportation: 1 million tons; stationary fuel combustion: 8 million tons; industrial processes: 12 million tons; solid waste disposal: 6 million tons; miscellaneous: 2 million tons) (EPA 1973,

emissions (by weight) is an order of magnitude greater than the direct emissions accounted for by vehicle exhaust and tire wear. They also found that particulate emissions from a street are directly proportional to the traffic volume and that the suspended particulate concentrations near the streets are associated with relatively large particle sizes. The median particle size found (by weight) was about 15 μ with about 22 percent occurring at particle sizes greater than 30 μ . These relatively large particle sizes resulted in substantial particulate fallout near the roads. They found that about 15 percent of the resuspended particulates fall out at 10 meters, 25 percent at 20 meters and 35 percent at 30 meters from the street (all percentages are expressed by weight).

(Cowherd, et al., 1977). MWRI's study differed from the PEDCo study in that they applied an artificial material to road surfaces in large quantities (1500 to 5700 lb/curb-mile) and measured the resulting downwind concentrations using standard high volume samplers. MWRI's study resulted in an emission factor of about 0.03 lb (14 g) per veh-mi, and found direct relationships of emission factors with particle loading. The emission factors reported by MWRI are about four times those reported by PEDCo, while the MWRI street surface loading values were about 10 times the PEDCo values. MWRI also reported a wind erosion threshold value of about 13 mph. At this wind speed or

- Traffic density: high importance; changed slowly throughout the day as a function of time.
- Wind speed: high importance; changed during the day as a function of time, season, and general synoptic conditions.
- Pavement material: high importance; was constant for each monitoring site (asphalt or oil and screens surfaced).
- Pavement condition: high importance; was constant for each monitoring site.
- Particulate loading: high importance; gradually changed for each test day.
- Traffic speed: medium importance; changed slightly with traffic density.
- Particulate size distribution: medium importance; was generally constant for each test site.
- Wind direction: low importance (can be accounted for); changed during the

periods were also measured. Automatic car counters were also used to record total traffic every 15 minutes during the tests.

An appropriate monitoring location was difficult to find because of the need to eliminate particle count interferences and topographic effects on particulate dispersion. The monitoring locations required flat topography with no trees or buildings, and with open spaces on both sides of the road several hundred feet deep. The open spaces could not be susceptible to wind erosion and had to be either grass (in good condition) or paved. Care was also taken to eliminate small areas of denuded loose soil near the sampling points. Nearby construction activities or

TABLE 6-2. CONDITIONS DURING FUGITIVE PARTICULATE MONITORING

	Wind Speed (mph)	Traffic (Vehicle/ hour)	Relative Humidity (%)	Cloud Cover (%)	Atmos- pheric Stability	Street Surface Loading (lb/curb-mi)
Mean (\bar{x})	3.8	675				

TABLE 6-3. TOTAL AIRBORNE PARTICULATE POPULATIONS (number/0.01 ft³)

	February 28, 1978				March 15, 1978			
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mobile exhaust and tire wear particulate emissions (by weight) have been previously reported to be less than about 10 percent of the fugitive roadway particulate emissions (PEDCo 1977). Almost all of these particulate concentration increases can be assumed to be caused by the fugitive roadway particulate emissions. The concentration increases were larger for the smaller size ranges. The relative standard deviation values (a measure of variability) increased for the larger particle sizes signifying less precise results

TABLE 6-4. NEAR-ROAD FUGITIVE PARTICULATE CONCENTRATION INCREASES
(number per 0.01 ft³)

	February 28, 1978*	March 15, 1978**	March 16, 1978***
0.5 + 1.0 μ			
mean (\bar{x})	227		

Monitored accumulation rates, as presented in Section 3, were compared for various periods of accumulation after street cleaning. These accumulation rates were highest closest to the day of street cleaning. It is assumed that this highest accumulation rate value approximates the constant deposition rate. The difference between this assumed deposition rate and subsequent accumulation rates is due to fugitive particulate losses to the air. Other

TABLE 6-5 FUGITIVE PARTICULATE EMISSION FACTORS FOR STREET SURFACE
LOSSES - KEYES-GOOD ASPHALT TEST AREA

TABLE 6-5 (Concluded)

Parameters	Time After Street Cleaning or Signif- icant Rain (Days)	lb/Curb- mile/day</
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TABLE 6-6. FUGITIVE PARTICULATE EMISSION FACTORS FOR STREET SURFACE LOSSES
KEYES-OIL AND SCREENS TEST AREA

Parameter	Time After Street Clean- ing or Signif- icant Rain (Days)	lb/Curb- mile/day	Grams/ Vehicle-mile
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TABLE 6-6. (Concluded)

Parameter	Time After Street Clean- ing or Sign
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TABLE 6-7. FUGITIVE PARTICULATE EMISSION FACTORS FOR STREET
SURFACE LOSSES - TRÓPICANA-GOOD ASPHALT TEST AREA

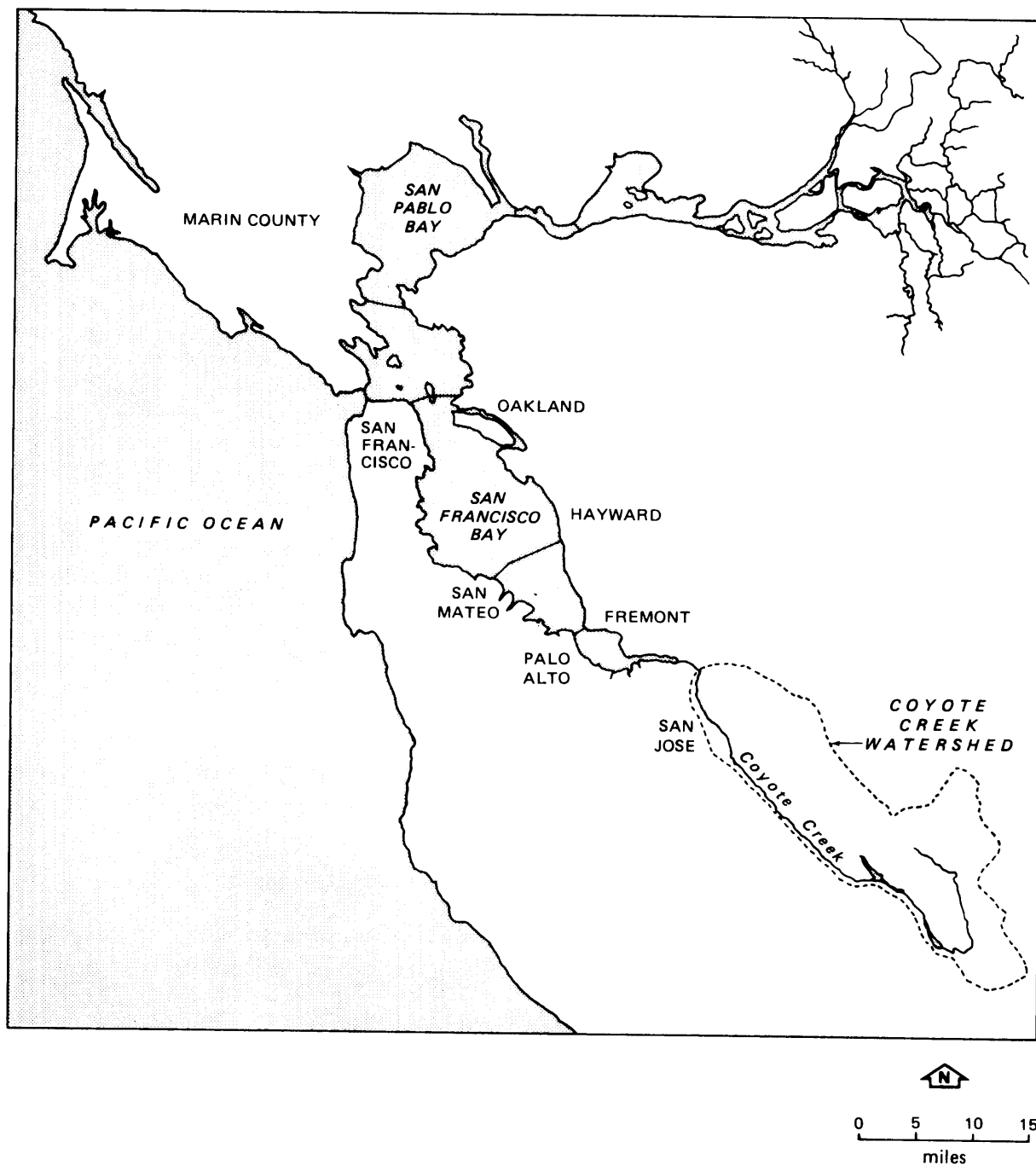


Figure C-1. San Francisco Bay Area showing the general location of the Coyote Creek watershed.

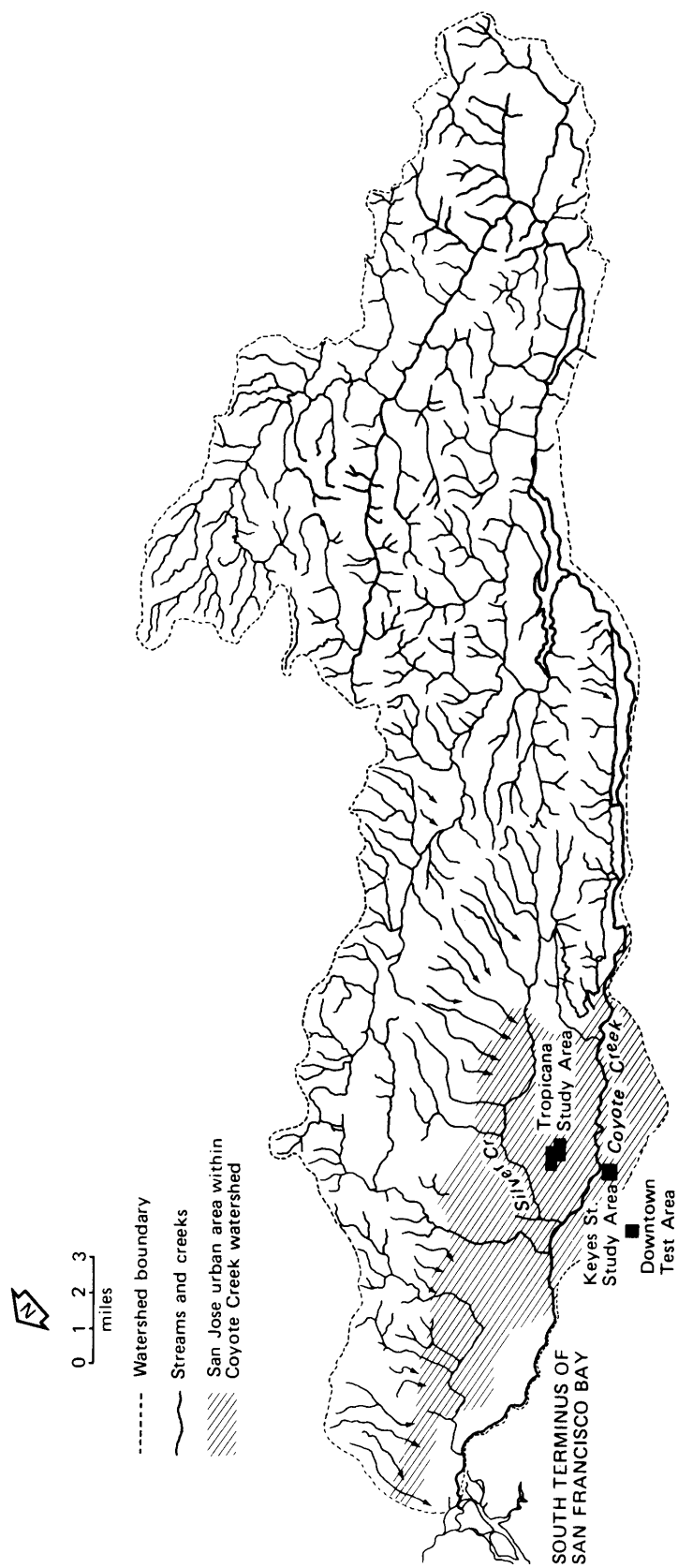


Figure C-2. Coyote Creek watershed and study areas.

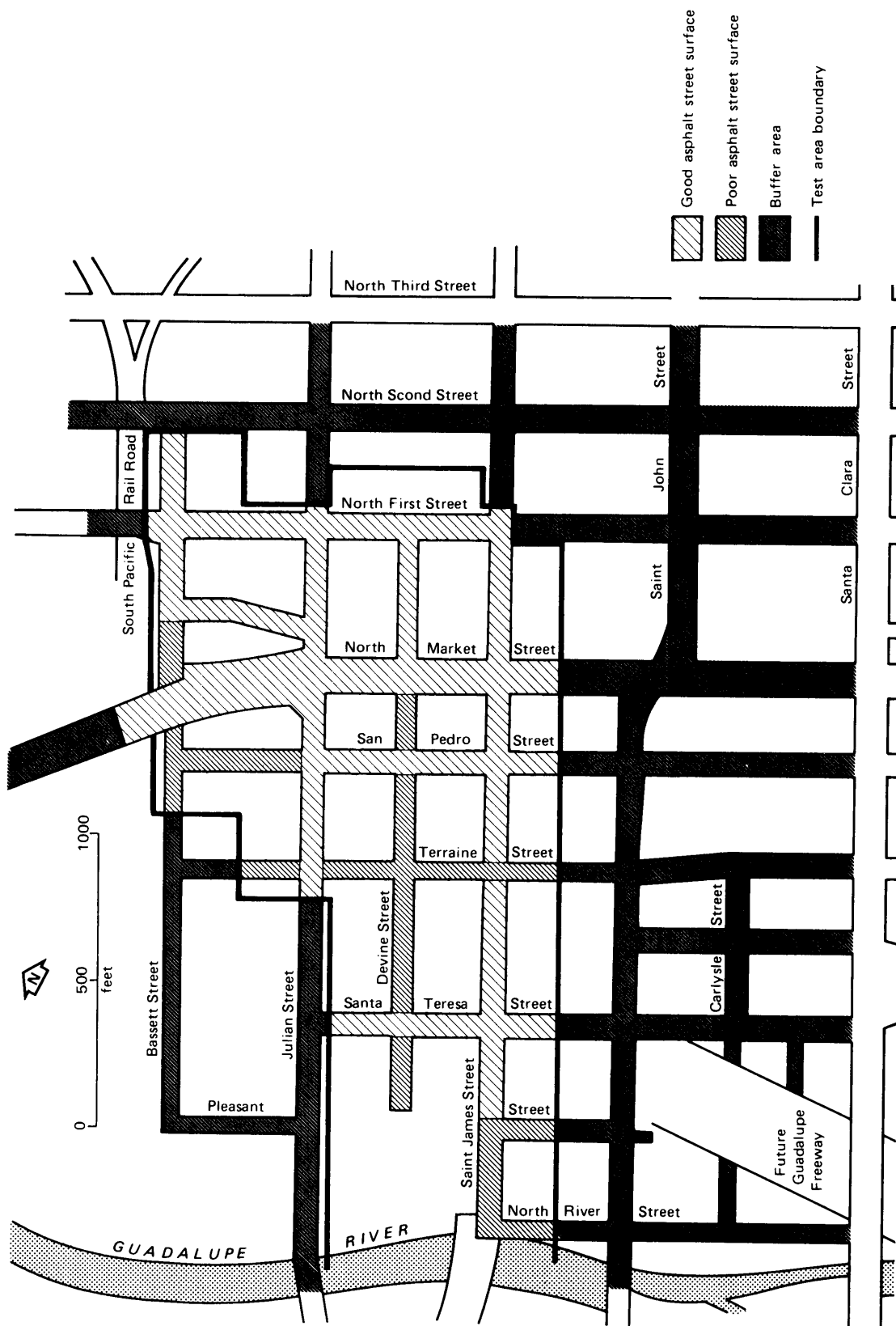


Figure C-3. Downtown buffer and test areas.

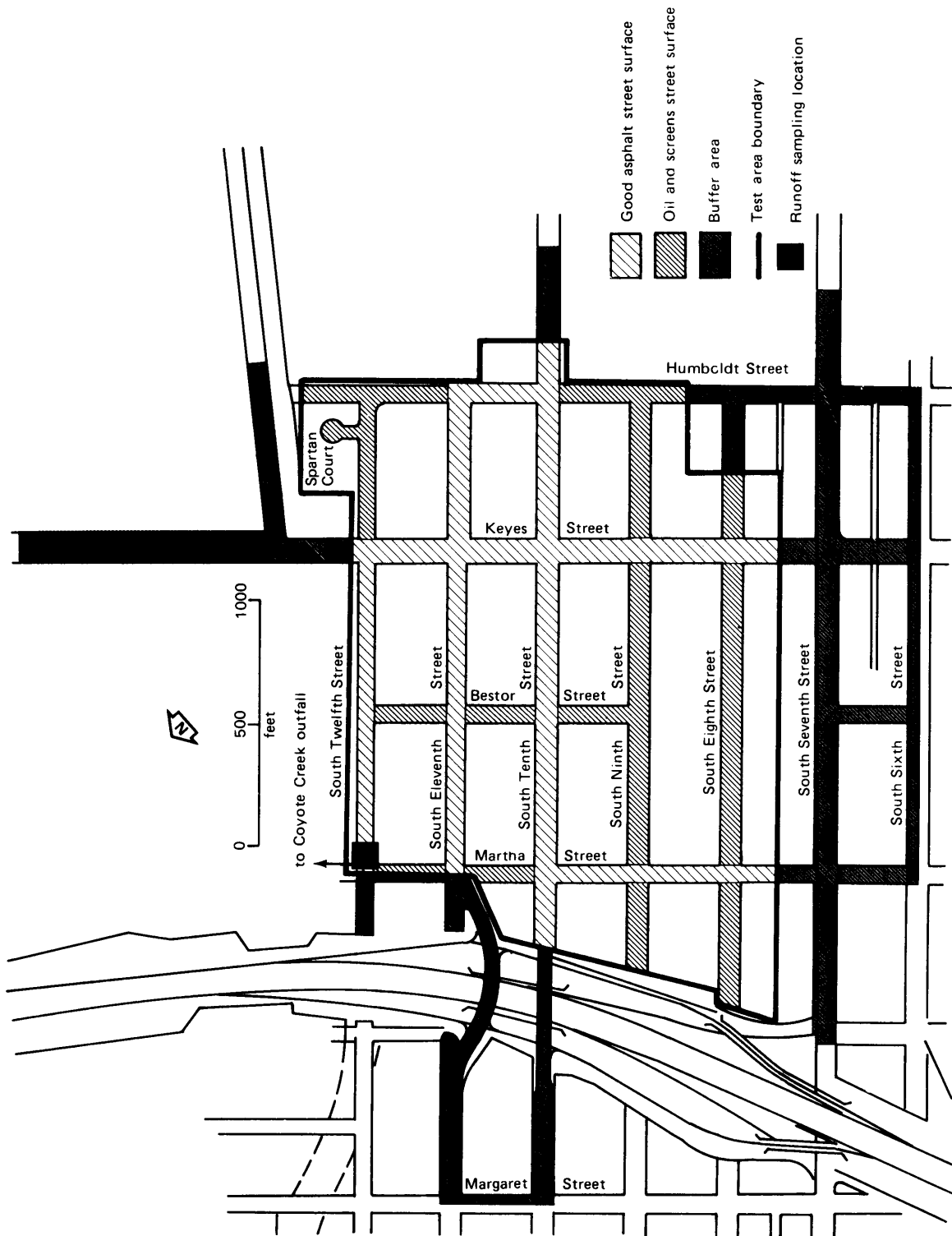


Figure C-4. Keyes street buffer and test areas.

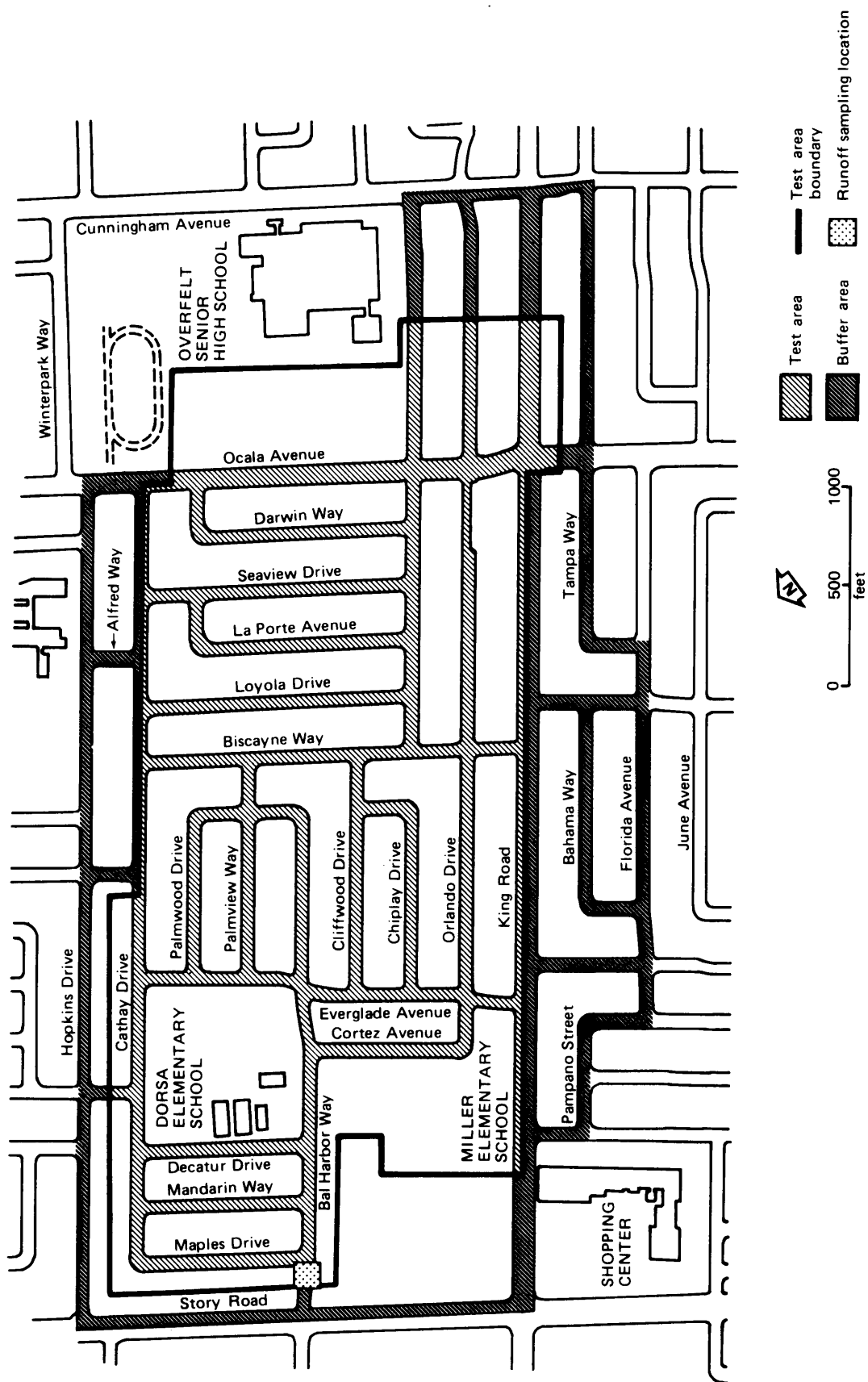


Figure C-5. Tropicana good asphalt buffer and test areas.

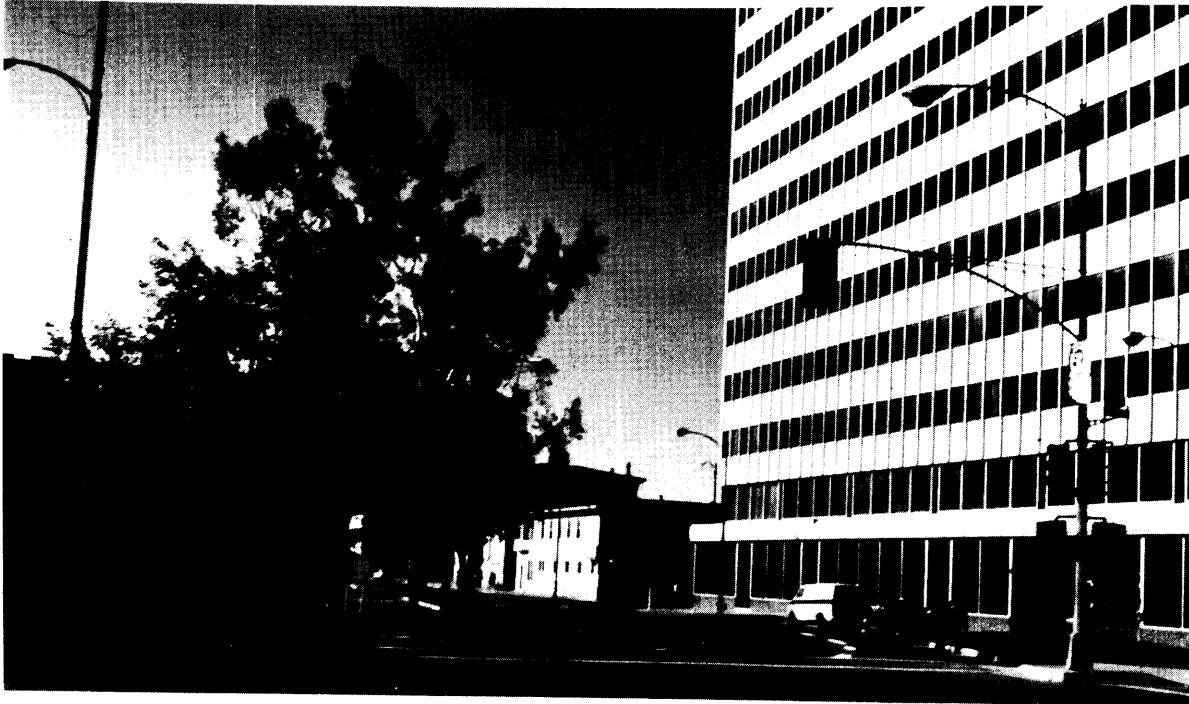


Figure C-6. Downtown - good asphalt test area.



Figure C-7. Downtown - poor asphalt test area.

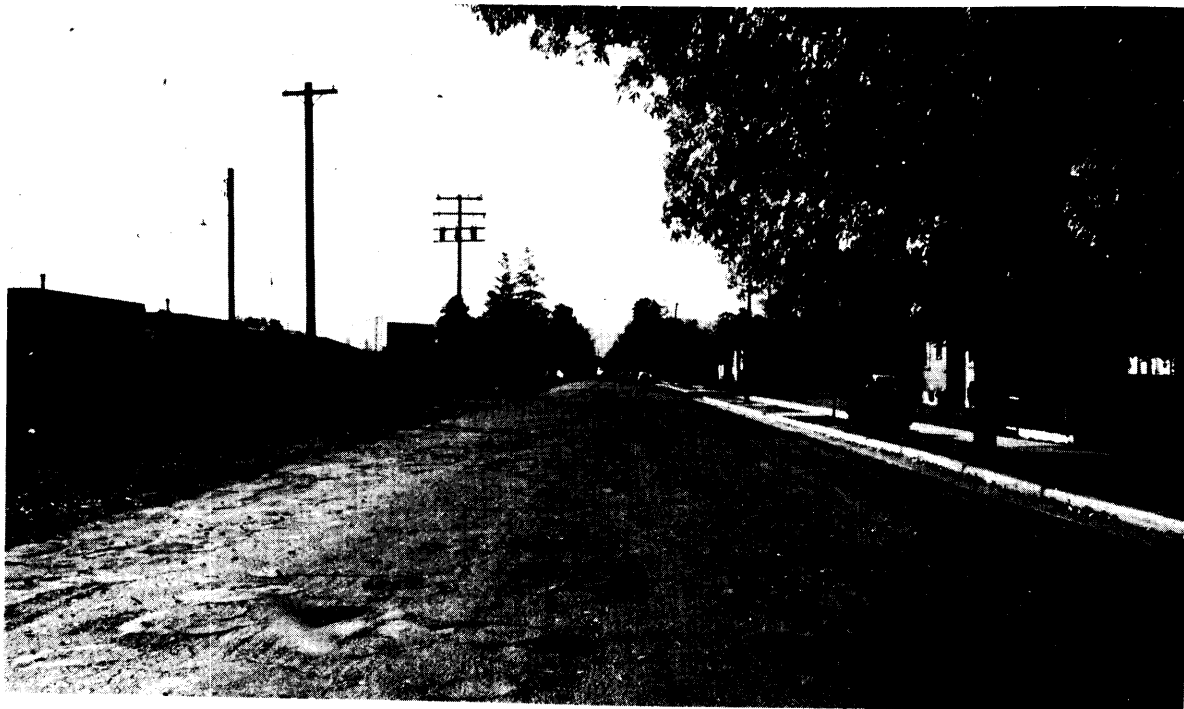


Figure C-8. Keyes - oil and screens test area.



Figure C-9. Keyes - good asphalt test area.



Figure C-10. Tropicana - good asphalt test area.

Table C-1 presents the information collected for the eight potential study areas; Figure C-11 shows their locations. The areas selected for initial study include the south Downtown area (site 2), the Keyes Street area (site 6), and the Tropicana area (site 8). These were chosen because they represent the variety of conditions found in San Jose and many other cities. As discussed in Appendix B, the Downtown and Keyes Street areas were found to be better represented by dividing each of them into two areas. Therefore, a total of five test areas was used in the initial field activities. Some data were collected from the five test areas, but most of the data are based on studies conducted in the two Keyes Street test areas and in the Tropicana test area. Other important study area characteristics that affect street cleaning operations include soil type (determines the erodability of adjacent land and the

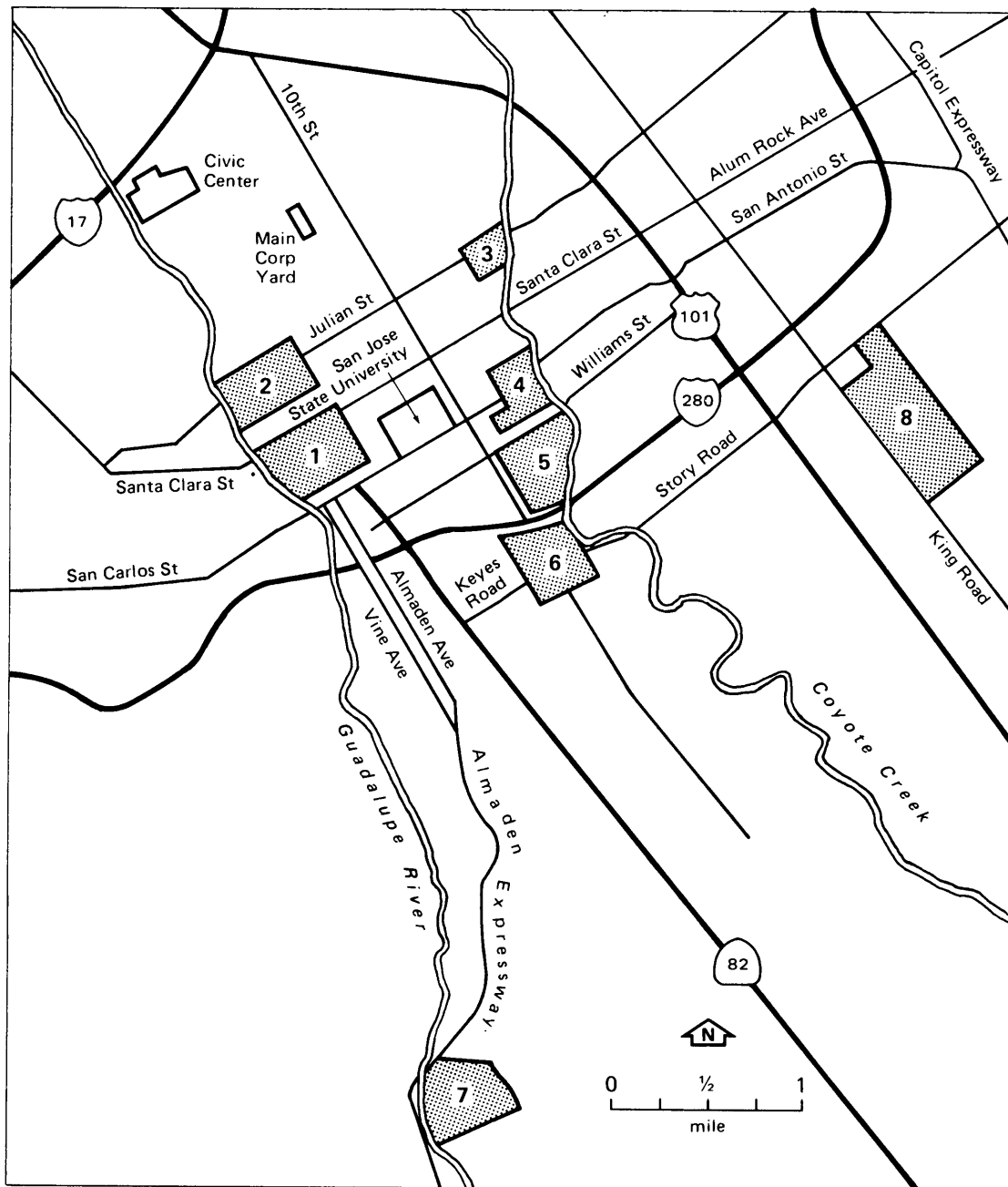


Figure C-11. Area map showing potential test site locations.

chemical make-up of erosion products that can wash onto the streets during major rains), topography, and gutter type. These characteristics were very similar for all of the study areas: the topography was flat, and most of the gutters were made of concrete with straight sides (very few rolled asphalt gutters were present). Table B-1 in Appendix B describes the gutter presence within the selected test areas.

Table C-2 shows the land use and surface area compositions for the three study areas selected. In the Downtown area, vacant spaces and rooftops make up most of the area, while landscaped areas are most predominant in the Keyes and Tropicana Study areas. Street surfaces composed between 14 and 21 percent of the three areas. Buildings greater than three stories tall only existed in the Downtown area. The Downtown area was also significantly different in that only 1 percent of the total area consisted of lawns or otherwise planted. The Downtown area had few residential areas, but quite a bit of institutional areas and vacant lots. About 1/3 of the Downtown area was commercial. Most of the land use in the Keyes and Tropicana areas was residential.

Table C-3 presents the estimated annual average daily traffic conditions for the test areas. The weighted average for all street segments in each test area ranged from about 200 cars/day in the Keyes-oil and screens test area to about 10,000 cars/day in the Downtown-good asphalt test area. Those street segments having the most traffic also had the best street conditions.

TABLE C-2. STUDY AREA SURFACE AND LAND USE COMPOSITIONS (%)

	Downtown	Keyes	Tropicana
<u>Surface Area</u>			
Rooftops (<3 stories tall)	24	19	17
Rooftops (>3 stories tall)	2	0	0
Lawn/landscaped area	1	44	39
Vacant space	34	4	18
Sidewalks	4	5	4
Street	21	21	15
Parking lots	14	7	7
<u>Land Use</u>			
Commercial	33	11	0
Residential	2	86	83
Industrial	31	0	(some)
Other (institutional, vacant land, etc.)	34	3	17
<u>Total Acreage</u>	100 acres	92 acres	195 acres

